

# **EUGENE CITY COUNCIL AGENDA**

February 18, 2015

12:00 PM CITY COUNCIL WORK SESSION

Harris Hall

125 East 8th Avenue

Eugene, Oregon 97401

# Meeting of February 18, 2015; Her Honor Mayor Kitty Piercy Presiding

#### Councilors

George Brown, President Pat Farr, Vice President

Mike Clark George Poling
Chris Pryor Claire Syrett
Betty Taylor Alan Zelenka

# CITY COUNCIL WORK SESSION Harris Hall

12:00 p.m. A. Civic Stadium

12:30 p.m. B. WORK SESSION:

**Envision Eugene Urban Growth Boundary - Revised Recommendation for Homes** 

1:15 p.m. C. COMMITTEE REPORTS AND ITEMS OF INTEREST FROM MAYOR, CITY COUNCIL, AND CITY MANAGER

Mayor: The Eugene City Council will now meet in Executive Session to consult with counsel concerning legal rights and duties regarding current litigation or litigation

likely to be filed. The executive Session is held pursuant to ORS 192.660(2)(h).

Representatives of the news media and designated staff shall be allowed to attend the executive session. All other members of the audience are asked to leave the room. Representatives of the news media are specifically directed not to report on any of the deliberations during the executive session, except to state the general subject of the session as previously announced. No decision may be made in executive session. At the end of the executive session, we will return to open session and welcome the audience back into the room.

#### \*time approximate

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, FM assistive-listening devices are available or an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

City Council meetings and work sessions are broadcast live on the City's Web site. In addition to the live broadcasts, an indexed archive of past City Council webcasts is also available. To access past and present meeting webcasts, locate the links at the bottom of the City's main Web page (www.eugene-or.gov).

El Consejo de la Ciudad de Eugene aprecia su interés en estos asuntos de la agenda. El sitio de la reunión tiene acceso para sillas de ruedas. Hay accesorios disponibles para personas con afecciones del oído, o se les puede proveer un interprete avisando con 48 horas de anticipación. También se provee el servicio de interpretes en idioma español avisando con 48 horas de anticipación. Para reservar estos servicios llame a la recepcionista al 541-682-5010. Todas las reuniones del consejo estan gravados en vivo en Metro Television, canal 21 de Comcast y despues en la semana se pasan de nuevo.

For more information, contact the Council Coordinator at 541-682-5010,

# EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Envision Eugene Urban Growth Boundary -Revised Recommendation for Homes

Meeting Date: February 18, 2015

Department: Planning and Development

Agenda Item Number: B

Staff Contact: Terri Harding

www.eugene-or.gov Contact Telephone Number: 541-682-5635

#### **ISSUE STATEMENT**

The City Council will hold a work session to discuss the revised staff recommendation for accommodating the community's 20-year land need for homes.

#### **BACKGROUND**

The preliminary urban growth boundary (UGB) recommendation was presented to the City Council on December 10, 2014. For housing, the recommendation presented to the City Council included no urban growth boundary expansion for multi-family housing, and a modest expansion for single-family housing, including:

- Adding 230 acres near Bloomberg Road, north of 30th Avenue and Lane Community College, to provide land for about 400 homes.
- Adding 60 acres near Bailey Hill and Gimpl Hill Roads to provide land for 135 homes.

### **Public Input**

Following the preliminary recommendation, comments from the public were solicited through surveys, in-person and online open houses, emails and meetings, and a January 20, 2015, City Council public forum. Public comments on the entire urban growth boundary recommendation for jobs, parks, schools and homes were provided as attachments to the agenda item summary for the January 28, 2015, City Council meeting.

While much of the public input focused on the proposed urban growth boundary expansion areas, some aspects of public input addressed the technical framework for the December 10, 2014, preliminary staff recommendation. Comments focused on two main topics: housing mix and density assumptions on sloped land.

• The topic of housing mix was addressed by the City Council in June of 2012, resulting in a decision to assume a future housing mix of 55 percent single-family and 45 percent multifamily. Staff has updated the mix calculations with new data through 2014. While recent development activity shows a significant increase in the share of multi-family housing, a majority of this shift was shown to be driven by the recent boom in student housing. Taking this into consideration, the variations seen appear to be consistent with the housing

market shift anticipated by the council's previous decision. While concerns continue to be expressed around housing mix, staff recommends proceeding with the current assumption while closely monitoring actual development trends in accordance with Pillar 7 (Flexible Implementation). Additional information will be provided at the work session.

• The assumed density of future housing has a strong effect on the capacity of vacant and partially vacant lands inside the current UGB. Two main concerns were identified and reviewed by the Technical Resource Group (TRG) in late January/early February. First, evidence was presented that densities on sloped lands – mainly located in the South Hills – should be applied differently to accurately reflect the intent of the density analysis originally vetted by the TRG. Second, evidence was presented that confirmed a higher density should be assumed for homes built above 900 feet elevation. Combined, these factors indicate there is sufficient capacity for single-family homes inside Eugene's existing UGB, thus eliminating the need for single-family residential expansion at this time. Staff concur that these adjustments are necessary to more accurately reflect the City's 20-year capacity for single-family homes. Additional information will be provided at the work session.

#### **Revised Recommendation**

In light of new information concerning the capacity of residential lands, the staff recommendation for the Eugene-only UGB is revised to include no expansion for housing. As of this writing, revisions to the analysis are still being finalized; results will be shared at the work session.

In addition, staff recommends initiating a process to identify urban reserves following the release of the new population forecast later this year. Urban reserve planning will enable the community to more comprehensively and predictably plan for growth over a time horizon of 50 years, anticipating the likely need for future UGB expansion. Although urban reserves may only be adopted after a new, Eugene-only UGB has first been formally adopted, initial preparations can be made. To facilitate this effort, staff recommends allocating \$75,000 to begin necessary analysis. If the council directs staff to proceed with the recommendation, these funds will be identified and brought to the council for approval through a supplemental budget process.

# **Next Steps**

Public input opportunities on the revised recommendation have been scheduled, including an open house and information session on February 19, 2015, and a City Council forum on February 23, 2015. The City Council is scheduled to hold a work session on February 25, 2015, to provide direction to staff on the formal UGB adoption package for housing.

A single adoption package for jobs, parks, schools and housing will be brought to the City and Lane County planning commissions for a public hearing and recommendations. Subsequently, the City Council and Board of County Commissioners will hold a joint public hearing, and will take action to adopt the new urban growth boundary.

#### RELATED CITY POLICIES

The 2012 Envision Eugene Recommendation is the guiding document for this agenda item.

#### **COUNCIL OPTIONS**

This is an informational work session; no action is required at this time.

# CITY MANAGER'S RECOMMENDATION

No action is required at this time.

# **SUGGESTED MOTION**

No action is required at this time.

# **ATTACHMENTS**

None

#### FOR MORE INFORMATION

Staff Contact: Terri Harding Telephone: Staff E-Mail: 541-682-5635

terri.l.harding@ci.eugene.or.us