

EUGENE CITY COUNCIL AGENDA

February 8, 2016

5:30 p.m. CITY COUNCIL WORK SESSION

Harris Hall

125 East 8th Avenue Eugene, Oregon 97401

7:30 p.m. CITY COUNCIL MEETING

Harris Hall

125 East 8th Avenue

Eugene, Oregon 97401

Meeting of February 8, 2016; Her Honor Mayor Kitty Piercy Presiding

Councilors

George Brown, President Pat Farr, Vice President

Mike Clark George Poling
Chris Pryor Claire Syrett
Betty Taylor Alan Zelenka

CITY COUNCIL WORK SESSION Harris Hall

6:00 p.m. A. WORK SESSION:

Downtown Improvements Continued

CITY COUNCIL MEETING Harris Hall

1. PUBLIC FORUM

2. CONSENT CALENDAR

(Note: Time permitting, action on the Consent Calendar may be taken at the 5:30 p.m. work session.)

- A. Approval of City Council Minutes
- B. Approval of Tentative Working Agenda
- C. Adoption of an Ordinance Providing for Withdrawal of Annexed Properties from the Santa Clara Fire District, the Santa Clara Water District, the Willakenzie Rural Fire Protection District, and the Junction City Water Control District

3. COMMITTEE REPORTS:

Lane Workforce Partnership, Chamber of Commerce, Housing Policy Board, Lane Regional Air Protection Agency, Metropolitan Wastewater Management Commission

*time approximate

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, FM assistive-listening devices are available or an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

City Council meetings and work sessions are broadcast live on the City's Web site. In addition to the live broadcasts, an indexed archive of past City Council webcasts is also available. To access past and present meeting webcasts, locate the links at the bottom of the City's main Web page (www.eugene-or.gov).

El Consejo de la Ciudad de Eugene aprecia su interés en estos asuntos de la agenda. El sitio de la reunión tiene acceso para sillas de ruedas. Hay accesorios disponibles para personas con afecciones del oído, o se les puede proveer un interprete avisando con 48 horas de anticipación. También se provee el servicio de interpretes en idioma español avisando con 48 horas de anticipación. Para reservar estos servicios llame a la recepcionista al 541-682-5010. Todas las reuniones del consejo estan gravados en vivo en Metro Television, canal 21 de Comcast y despues en la semana se pasan de nuevo.

For more information, contact the Council Coordinator at 541-682-5010,

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EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Downtown Improvements - Continued

Meeting Date: February 8, 2016

Department: Planning & Development

www.eugene-or.gov

Agenda Item Number: A

Staff Contact: Amanda Nobel Flannery

Contact Telephone Number: 541-682-5535

ISSUE STATEMENT

This work session is a continuation of council's discussion from January 27 on funding options for downtown improvements and will be an opportunity for the council to provide direction on next steps. During that work session, Councilor Poling made the following motion that was then postponed to this work session: I move to direct the City Manager to prepare for council discussion a draft of an amendment to the Downtown Urban Renewal Plan. The draft amendment should include as possible projects (1) high-speed fiber, (2) downtown parks blocks/open spaces, and (3) a year-round farmers' market. The draft amendment also should be made contingent on approval by the voters at the November election. Because Councilor Poling's motion was postponed to today's work session, that motion is automatically on the table. The council can table, amend, reject, or adopt that motion.

BACKGROUND

On December 14, 2015, the council directed the City Manager to schedule a work session to inform the council on the downtown high-speed fiber project and improved park blocks and all the mechanisms for funding these projects. On January 11, 2016, the council discussed the two projects and gave feedback on the scope to inform the January 20 work session on funding mechanisms. The overarching goal is to foster a vibrant downtown while boosting the local economy.

At the January 20 work session, the council discussed a variety of funding options and requested follow-up information that was provided at the January 27 work session. (See Attachment A and B for funding options for high-speed fiber and Park Blocks improvements, respectively.) In addition to postponing Councilor Poling's motion until the February 8 work session, councilors requested information on the financial impact that would occur when the downtown urban renewal district ceases to collect tax increment funds and for examples of other cities' fiber and financing methods. (See Attachment C).

RELATED CITY POLICIES

High-speed fiber and Park Block improvements address many goals for Eugene and downtown, including:

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Envision Eugene Pillars

- o Provide ample economic opportunities for all community members.
- o Promote compact urban development and efficient transportation options.
- o Protect, repair and enhance neighborhood livability.
- o Provide for adaptable, flexible and collaborative implementation.

Regional Prosperity Economic Development Plan

- o Strategy 5: Identify as a Place to Thrive Priority Next Step Urban Vitality
 - As we foster a creative economy, dynamic urban centers are an important asset. Eugene, Springfield and many of the smaller communities in the region recognize the importance of supporting and enhancing vitality in their city centers. Building downtowns as places to live, work and play will support the retention and expansion of the existing business community and be a significant asset to attract new investment. The Cities of Eugene and Springfield will continue to enhance their efforts to promote downtown vitality through development and redevelopment.

City Council Goal of Sustainable Development

o Increased downtown development

Eugene Downtown Plan

- Downtown development shall support the urban qualities of density, vitality, livability and diversity to create a downtown, urban environment.
- Emphasize Broadway, Willamette Street, 5th and 8th Avenues as Great Streets through public improvements and development guidelines. Include portions of these streets as follows:
 - 8th Avenue between Willamette Street and the Willamette River.
- Enhance public places throughout downtown through the careful design of civic buildings, streetscapes, parks and plazas. Include public art and other elements to create special places for all ages.
- Connect special places downtown with enhanced street designs, public art, directional signs, transit routes and historic markers to create an inviting and memorable route through downtown.
- Support public safety activities that increase visibility, access actual and perceived safety for individuals and property downtown.
- Enhance functional designs for streets, sidewalks and related public improvements with carefully chosen design elements, including materials, alignments, plantings and streetscape elements.
- Use downtown development tools and incentives to encourage development that provides character and density downtown.
- Actively pursue public/private development opportunities to achieve the vision for an active, vital, growing downtown.

Climate Recovery Ordinance

An active, inviting, well-designed public open space downtown enhances walkability and livability, supports downtown as a 20-minute neighborhood, and reduces reliance on fossil fuels.

COUNCIL OPTIONS

The council is asked to provide direction on next steps.

CITY MANAGER'S RECOMMENDATION

No recommendation at this time.

SUGGESTED MOTION

The City Attorney can provide possible motions in advance of the work session, at the request of individual councilors.

ATTACHMENTS

- A. High-Speed Fiber Funding Options
- B. Park Block Improvements Funding Options
- C. January 27 Follow-Up Information

FOR MORE INFORMATION

Staff Contact: Amanda Nobel Flannery

Telephone: 541-682-5535

Staff E-Mail: <u>amanda.nobelflannery@ci.eugene.or.us</u>

Summary of High-Speed Fiber Funding Options

The fiber planning team, working with Finance Division staff, have identified five categories of potential funding sources: City of Eugene, Urban Renewal Agency, State of Oregon, federal agencies, and private contributions. It is possible to use a mix of the sources, described in the table below. The table shows our preliminary assessment of each funding source's advantages and disadvantages. The information will change as we refine the funding plan.

	Funding Type	Description	Summary of Advantages/Disadvantages
City	y of Eugene		
	General Fund The General Fund is the largest fund used to account for discretionary expenditures and revenues. Public safety represents 55% of total General Fund spending, followed by culture and leisure, central business functions, and infrastructure and planning.		Fund is flexible and relies upon stable revenue sources, primarily property taxes. Use of General Funds is at the discretion of City Council. While the fund has stabilized post-recession, there are still insufficient resources to sustainably fund existing services.
	Telecom Registration/Licensing Fund	The Telecom Fund accounts for revenues and expenditures associated with the City's 2% registration fee/business privilege tax imposed on providers of telecommunications services in Eugene.	Allowable under the legal limitations set forth in the 1997 Ordinance 20083. The Telecom Fund has sources of ongoing revenue and beginning working capital. Use of Telecom Fund resources would require Executive approval.
	General Obligation Bond	A debt instrument that allows the City to raise additional revenues for specific purposes by getting voter approval to raise property taxes to repay debt.	This would require voter approval of a new tax levy. There are significant federal and state law restrictions on using bond funds for a public-private partnership.
	Local Option Property Tax Levy	Time-limited new revenue source. Can be used for capital projects with a maximum levy life of 10 years.	This is another familiar funding mechanism. Requires voter approval. Falls under the Measure 5 tax rate cap.
	Full Faith & Credit (FF&C) Bonds	FF&C bonds are not a way to pay for a project; rather, they are one of several ways that can be employed to ensure that funds to be used to pay for a project are available when needed to pay for project expenses. FF&C are bonds that are backed by the City's promise to repay the debt from any available sources. Typically, this is done for revenue streams that do not have a strong history or that have a high level of uncertainty around the ability to repay the debt over time. In order for the lender to feel comfortable with the likelihood of getting repaid, the City's General Fund has to provide backing for the bonds.	By themselves, FF&C bonds are not a way to pay for a project. They are a way to take a dedicated stream of dollars and turn that stream into an upfront payment for a larger project. The key to a successful FF&C bond is to identify a reliable payment stream. FF&C bonds do not require a public vote.

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Funding Type	Description	Summary of Advantages/Disadvantages
Urban Renewal Agency		
Extend Existing Downtown Urban Renewal Plan and District	The Downtown Urban Renewal District currently receives a portion of property taxes collected by various taxing jurisdictions. The only remaining capital project currently authorized in the Plan is for improvements to the Park Blocks for the Farmers' Market. Existing tax increment funding is expected to end in winter of 2016.	An urban renewal project must be located in the boundary of the district and be included as a project in the plan. The Downtown Urban Renewal District covers a portion of the planned service area. The current Downtown Urban Renewal plan would need to be amended by council to extend this funding source. A plan amendment requires significant public process and a lengthy timeline. There is risk that the plan amendment ordinance would not be supported by overlapping taxing districts or would be referred by voters. For larger funding efforts, this could provide significant funding without raising taxes.
Terminate Existing Urban Renewal Plan and District	Termination of the Downtown District would result in tax increment dollars being returned to overlapping taxing districts, including the City's General Fund. There could be both a one-time deposit of existing funds remaining in the Downtown District accounts, as well as ongoing tax revenues at termination.	Current estimates of the amount to be returned to the City of Eugene annually would be approximately \$1 million. This would be consistent with the council's intent in 2010 to terminate the district at the end of the projects identified at that time. This would reduce the funds available to the City for downtown projects by approximately \$1 million per year (half).
Riverfront Urban Renewal Capital Fund	The Riverfront Urban Renewal District currently receives a portion of property taxes collected by various taxing jurisdictions. The Riverfront Urban Renewal Capital Fund accounts for capital revenues and expenditures in the District.	An urban renewal project must be located in the boundary of the district and be included as a project in the plan. The Riverfront Urban Renewal District covers a portion of the planned service area.
State of Oregon		
Infrastructure Finance Authority (IFA) Loan	IFA offers low-interest loans for purposes that meet qualifying criteria. Telecommunications facilities are eligible to receive a loan through IFA's Special Public Works Fund.	This is not a way to pay for the project. It is a way to change the timing of when funds are available. City would need to identify resources to repay the loan.
IFA Grant	Grants are available through the Special Public Works Fund for construction projects that create or retain traded-sector jobs. The grants are limited to \$500,000 or 85% of the project cost, whichever is less, and are based on up to \$5,000 per eligible job created or retained.	Must collect letters from employers stating expected job growth and document 100 new jobs within 5 years of receiving grant, based on a \$500,000 assumed grant. City must repay any grant funds that are not offset by job creation and retention.
Federal Agencies		
U.S. Department of Commerce Economic Development Administration (EDA)	Federal grants provided through EDA generally fund up to 50% of project costs. The grantee must provide the matching funds and meet economic distress criteria including unemployment rates above the national average and have a demonstrated special need for the grant.	This represents an opportunity to leverage federal grant dollars for the Fiber Project. The City would still need to commit the 50% matching funds for the project. The City currently does not meet the eligibility criteria for economic distress, but we may be able to show we have special needs that make the City eligible.
Private Funds Internal building infrastructure	Require building owners to fund connections inside building.	The internal wiring could be owned by the building owner or by the public network, and the ownership will determine funding source. Staff have not yet fully assessed advantages and disadvantages of different ownership models.

Funding Type	Description	Summary of Advantages/Disadvantages
Required payment to connect to network	Require building owners contribute funds to connect to the network.	This will reduce the overall cost to the City, but it may limit participation in the network, so the network will not be ubiquitous in the service area. The limited coverage would reduce the overall success of project.
Optional payment to move to the front of the line	Create an option where a property owner can be connected to the network earlier if the property owner pays for the connection.	This will create an incentive for building owners to contribute funds to the construction project, but not require a financial contribution. The network will eventually achieve full coverage.
Voluntary contributions	Ask building owners to contribute to project as they wish.	It is unlikely that property owners would voluntarily contribute funds to a public infrastructure project if there is no clear incentive for them to do so.

ATTACHMENT B

Summary of Park Blocks Improvements Funding Options

Funding Type	Description	Summary of Advantages/Disadvantages
City of Eugene		
General Obligation Bond Local Option Property	A debt instrument that allows the City to raise additional revenues for specific purposes by getting voter approval to raise property taxes to repay debt. Time-limited new revenue source.	This is a familiar funding mechanism that could be coupled with other park projects. Would require voter approval of new taxes; requires significant lead time. Could be incorporated into a larger GO Bond proposal for parks and recreation facilities across the City. This is another familiar funding mechanism that could be coupled
Tax Levy	Time-ininted new revenue source.	with other parks needs. Requires voter approval. Falls under the Measure 5 tax rate cap.
Full Faith & Credit (FF&C) Bonds	FF&C bonds are not a way to pay for a project; rather, they are one of several ways that can be employed to ensure that funds to be used to pay for a project are available when needed to pay for project expenses. FF&C are bonds that are backed by the City's promise to repay the debt from any available sources. Typically, this is done for revenue streams that do not have a strong history or that have a high level of uncertainty around the ability to repay the debt over time. In order for the lender to feel comfortable with the likelihood of getting repaid, the City's General Fund has to provide backing for the bonds.	By themselves, FF&C bonds are not a way to pay for a project. They are a way to take a dedicated stream of dollars and turn that stream into an upfront payment for a larger project. The key to a successful FF&C bond is to identify a reliable payment stream. FF&C bonds do not require a public vote.
General Fund	The General Fund is the largest fund used to account for discretionary expenditures and revenues. Public safety represents 55% of total General Fund spending, followed by culture and leisure, central business functions, and infrastructure and planning.	Fund is flexible and relies upon stable revenue sources, primarily property taxes. Use of General Funds is at the discretion of City Council. While the fund has stabilized post-recession, there are still insufficient resources to sustainably fund existing services, so this source is unlikely to be able provide funding for the Park Blocks improvements.
Increased Transient Room Tax Rate	The Transient Room Tax (TRT) is a 4.5% tax charged on all overnight stays in the city, including hotels and motels, campgrounds, retreat centers, RV parks, bed and breakfasts, and vacation rentals. These tax dollars are collected under the authority of the City's Transient Room Tax Ordinance, to be used for the promotion and development of tourism and visitor programs for Eugene.	Current TRT dollars are fully programmed, so an increase in the rate would be required to add services. This tax is largely paid by visitors, rather than City residents. Any increase would have to comply with state law restrictions on spending. Higher lodging costs could impact other downtown revitalization goals. The State is considering an increase to TRT for the Track and Field World Championships. Historically, the City tries to move increases in concert with Springfield to maintain competitive balance.

Funding Type	Description	Summary of Advantages/Disadvantages
Parks SDCs	Parks System Development Charges (SDCs) are collected on all new development in the City and used to fund park construction and rehabilitation required to support new development. Park SDC fees are set based upon an approved project list.	Paid by new development for park improvements. For eligibility, the project work needs to be listed on the approved SDC project list. Included in the current project list is land acquisition to expand the park blocks and development of a children's playground in the downtown. The project list would need to be amended to include additional projects, or projects could be included in the next project list, which is a step in the current park and recreation system plan update process.
Road Capital Fund	The Road Capital Fund is funded by state and federal grants for specific projects competitively awarded to the City.	If successful, awarded funds could be used for changes to streets that surround the Park Blocks.
Urban Renewal Agency		
Existing Urban Renewal Funds	The only remaining capital project currently authorized in the Plan is for \$500,000 of improvements to the Park Blocks for the Farmers' Market.	The funds are ready and intended to benefit the Park Blocks and have been since 2010. The Farmers' Market maintains interest in creating a permanent, year-round home for the market in downtown, and is continuing to work with both the City and County to identify the key next steps toward that goal. The \$500,000 setaside for improvements was determined prior to the land swap concept, and may need an increased investment.
Extend Existing Urban Renewal Plan and District	The Downtown Urban Renewal District currently receives a portion of property taxes collected by various taxing jurisdictions. Existing tax increment funding is expected to end in winter of 2016.	The current Downtown Urban Renewal plan would need to be amended by council to extend this funding source. A plan amendment requires significant public process and a lengthy timeline. There is risk that the plan amendment ordinance would not be supported by overlapping taxing districts or would be referred by voters. For larger funding efforts, this could provide significant funding without raising taxes.
Terminate Existing Downtown Urban Renewal Plan and District	Termination of the Downtown District would result in tax increment dollars being returned to overlapping taxing districts, including the City's General Fund. There could be both a one-time deposit of existing funds remaining in the Downtown District accounts, as well as ongoing tax revenues at termination.	Current estimates of the amount to be returned to the City of Eugene annually would be approximately \$1 million. This would be consistent with the council's intent in 2010 to terminate the district at the end of the projects identified at that time. This would reduce the funds available to the City for downtown projects by approximately \$1 million per year (half).
Riverfront Urban Renewal Plan and District	The Riverfront Urban Renewal District currently receives a portion of property taxes collected by various taxing jurisdictions.	An urban renewal project must be located in the boundary of the district.
State or Federal Sources		
State or Federal Grants	Possible funding source for improvements, depending on what is part of implementation.	Grants can be uncertain in terms of timing and amount.

Funding Type	Description	Summary of Advantages/Disadvantages
Private Funds		
Downtown Service District Adjustments	Fees paid by downtown property owners to provide special services within the district.	Existing program; property owners share in the cost. Would increase costs for downtown businesses, which could slow the downtown revitalization momentum. Could be perceived as unfair because a small population would be paying for improvements to be used by the entire community.
Private Donations	Community members contribute to a capital campaign to fund particular features in the improvement project.	Could build community enthusiasm for the project. Would take significant effort to develop the campaign; uncertainty about ability to raise the funds could delay project.

ATTACHMENT C

Follow-Up Information from the January 27 Work Session & Answers to Councilor Emails Received Since Then

What is the impact of the Downtown Urban Renewal District on the overlapping taxing districts?

School District 4J would be the most impacted, experiencing an annual net loss of about \$340,000 in its revenue after discounts, delinquencies, and the State school funding formula as a result of terminating tax increment collections in the Downtown District.

Taxing bodies that overlap with the Downtown Urban Renewal District (the Downtown District) are affected by the use of tax increment funds to implement the Urban Renewal Plan. When a district is first created, the assessed value within the plan area is established as the "frozen base." This is a way of keeping the overlapping taxing districts "whole" as of the date the urban renewal district is created. The overlapping jurisdictions (City, County, schools) continue to receive property tax revenue based on the frozen base value. In theory, if urban renewal efforts are successful, the value of the district will grow above the base. That increase is called the "incremental value" or "excess value." The Downtown District receives taxes based on the incremental value. This has an impact on the amount of revenue that the overlapping jurisdictions receive, versus what they would have received if there were no urban renewal districts in effect.

The Lane County Assessor's Office has prepared an analysis of the impact of the Downtown District on the overlapping jurisdictions for the current tax year (FY16). Based on that analysis, if the Downtown District had not been in effect, net revenues for the overlapping taxing districts in total would have been about \$1,040,000 less than they were with the Downtown District in place. This is because of compression in the schools' tax rates and after the State school funding formula is taken into account for 4J. Additional detail beyond the following table is provided on page 3.

Taxing District	Estimated Annual Change in Revenue w/out DT District AFTER Discounts, Delinquencies, & School Funding Formula
Eugene School District 4J – permanent rate	20,000
Eugene School District 4J – <i>local option</i>	(360,000)
Lane Community College	70,000
Lane Education Service District	25,000
Total Education	(\$245,000)
City of Eugene	1,000,000
Lane County – permanent rate	180,000
Lane County – local option	-
Eugene Urban Renewal Downtown	(2,015,000)
Eugene Urban Renewal Riverfront	-
Total General Government	(\$835,000)
City of Eugene – Bonds	40,000
Eugene School District 4J – Bonds	-
Lane Community College – Bonds	-
Total Bonds	\$40,000
TOTAL TAXES	(\$1,040,000)

What is the impact on Eugene School District 4J?

The impact on schools from the division of tax calculation for urban renewal districts is largely an impact on the State's budget because schools are mainly funded on a per-pupil funding formula (rather than by the level of property tax dollars generated within their boundaries). The State determines how much money must be allocated for the education of each pupil across the state. If the money is not available from local property taxes, the State will make up the difference. If more funds are available through local school property taxes, the State would have additional dollars to allocate as it chooses. In other words, the State can choose to allocate any extra money to education or to some other budgetary priority. If the State chooses to keep the money in education, some of that money would return to Eugene schools based on the applicable State-wide school funding formula. For the Downtown District, the overlapping schools are 4J, Lane Community College, and Lane ESD.

The Lane County Assessors Office's analysis of the impact of the Downtown District on overlapping taxing districts is shown in the chart (on page 3 of this attachment). In order to understand the analysis, there are three factors to consider:

- 1. Revenue from 4J's permanent levy would increase by approximately \$586,000, for a net gain of approximately \$20,000 after applying the State school funding formula. (4J receives about 2.8% of the total State-wide funding.) This is the best-case scenario that assumes all else is equal, and the State decides to provide more funding for schools as a result of having more property tax revenue available. The rest of the property tax benefit would accrue to other school districts in the State in this case.
- 2. 4J will lose about \$360,000 of local option levy proceeds (after discounts and delinquencies) if the Downtown District no longer collects tax increment funds. This occurs because the urban renewal portion of school taxes are currently counted under the "general government" category for Measure 5 tax rate limitations, and those taxes would move back into the "education" category with termination of tax increment collections. When that happens, the education category of taxes must be reduced for about 821 additional properties within the City because they are already at the limit for education taxes under Measure 5. In order to reduce the education taxes to the Measure 5 limit, State law says that local option levy proceeds are the first to be reduced. The State school funding formula does not apply to local option levies, so the full impact of this reduction would be felt in 4J's budget. Both of these estimates are based on FY16 tax roll information and would vary in future years with changes in market conditions. The estimates are also based on net taxes, which take into account discounts for early payment and delinquencies.
- 3. There is also a one-time impact. If tax increment collections are terminated, there would be a return of any excess tax increment funds collected by the Downtown District to the overlapping taxing districts. The amount returned will depend on how much tax increment is on-hand at the time of the calculation, which cannot be estimated at this time. However, the State confirmed that this would not represent additional money to be spent on education in 4J; rather, it would go through the State school funding formula, and 4J would receive about 2.8% of the total on a one-time basis.

In summary, 4J would experience an ongoing net loss in its revenue of about \$340,000 annually as a result of terminating tax increment collections in the Downtown District and a one-time impact of less than 3% of any one-time funds provided to the State.

Estimated Impact of Downtown District Tax Increment Collections on Overlapping Jurisdictions¹ FY16 Tax Data

Taxing District	Levy	With Downtown Tax Increment ²	<u>Without</u> Downtown Tax Increment ²	Difference	Estimated Revenue After Discounts, Delinquencies, & School Funding Formula ³
EDUCATION					
Eugene School District 4J	Permanent	52,436,917	53,023,217	586,300	20,0004
Eugene School District 4J	Local Option	11,760,371	11,382,386	(377,985)	(360,000)
Lane Community College	Permanent	8,371,200	8,445,856	74,656	70,000
Lane Education Service District	Permanent	3,017,925	3,045,123	27,198	25,000
Total Education		\$75,586,413	\$75,896,582	\$310,169	(\$245,000)
GENERAL GOVERNMENT					
City of Eugene	Permanent	95,803,317	96,854,328	1,051,011	1,000,000
Lane County	Permanent	17,509,307	17,700,169	190,862	180,000
Lane County	Local Option	16,570,854	16,570,854	-	-
Eugene Urban Renewal Downtown	Urban Renewal	2,122,696	-	(2,122,696)	(2,015,000)
Eugene Urban Renewal Riverfront	Urban Renewal	1,597,478	1,597,478	-	<u>-</u>
Total General Government		\$133,603,652	\$132,722,829	(\$880,823)	(\$835,000)
BONDS					
City of Eugene	Bond I	3,712,786	3,753,187	40,401	40,000
City of Eugene	Bond II	11,386,348	11,386,348	-	-
Eugene School District 4J	Bond I	196,187	198,468	2,281	-
Eugene School District 4J	Bond II	17,452,656	17,452,656	-	-
Lane Community College	Bond II	2,775,096	2,775,096	-	-
Total Bonds ⁵		\$35,523,073	\$35,565,755	\$42,682	\$40,000
TOTAL TAXES		\$244,713,138	\$244,185,166	(\$527,972)	(\$1,040,000)

Notes:

- 1. Numbers vary from the FY16 Adopted Budget document due to the use of current year's tax data and the inclusion of compression.
- 2. Data provided by Lane County Assessment & Taxation, tax year 2015-16.
- 3. The assumed collection rate is 95%.
- 4. Assumes that legislature allocates the additional property taxes to schools throughout the State and 4J receives its 2.8% share of the total.
- 5. Bonded debt tax rates would be slightly reduced if tax increment collections were ceased. An estimate based on \$43,000 of bonded debt taxes is a tax rate decrease of approximately \$0.003 per \$1,000 of assessed value, or about \$0.57 per year for the typical home.

Examples of other cities that have built fiber optic systems and how they funded them:

- The City of Bozeman, MT adopted a Fiber Master Plan in January 2015. The City will build an 'open-access' fiber network (similar to the Eugene network) using funds from two Tax Increment Finance areas to build the first of three phases. The Master Plan recommends the City pursue state and federal grants, charitable contributions, network revenue, and connection fees to fund the remainder of the network.
- The City of Chattanooga, TN formed the Electric Power Board (EPD), a public utility company, to build and operate the fiber network. EPD built the community-wide fiber network in tandem with its 'smart grid' that allows the electric meters to feed electricity consumption data back to the utility. EPD is also the service provider. The City funded the construction with approximately \$220 million in revenue bonds and \$111 million from a federal stimulus grant. The revenue bonds are backed by revenues from providing internet service and the smart grid network. A recent article in State Tech Magazine highlighted the work of Chattanooga and other cities: How and Why Chattanooga, Tenn., and Other Cities Have Embraced Municipal Broadband.
- The City of the Dalles partnered with the county and the local public utility district on a plan for a \$1.8 million, 17-mile fiber-optic loop through the community that would connect anchor institutions and offer a 'backbone' for private providers to connect to. State and federal grants covered half of the costs; the City contributed \$10,000 and entered into loans backed by revenue to cover the remainder.
- The Lake Oswego City Council voted to pursue a public-private partnership to build a community-wide fiber network in January 2016. Under the proposed arrangement, a private firm will construct and operate the fiber network, and the City will guarantee a minimum revenue amount. The private firm will own the system and be the service provider for 30 years; at the end of that period the system can transfer to the City. The City is guaranteeing a minimum level of subscription revenue for the project.
- The City of Sandy funded the construction of the community-wide network with revenue bonds backed by service subscribers. The City is the service provider.

Answers to Additional Questions Received Since the Work Session

1. What would the yearly principal and interest payments look like for a \$4 million 5-year Full Faith and Credit Bond for the fiber optic project? What would be the impact on taxpayers for a 5-year levy to raise \$4 million for the fiber project?

A rough estimate of the annual cost for a Full Faith & Credit Bond is \$1 million per year. A rough estimate for the impact on the typical taxpayer for a 5-year levy to raise \$4 million (plus borrowing costs and interest) is about \$15 per year.

2. What is the feasibility of the following funding sources?

A. Anticipated EWEB FY17 CILT payments to the General Fund

The General Fund forecast includes projected EWEB CILT payments over the forecast period. The forecast will be updated and presented to the Budget Committee in the spring. The forecast assumes that these revenues are available to support the existing service system. To the extent that some of these dollars are dedicated to one particular service, it could cause a funding gap for other General Fund services.

B. State grants

The Infrastructure Finance Authority (IFA) offers grants through the Special Public Works Fund. The grants are limited to \$500,000 and are based on up to \$5,000 per eligible-job created or retained. The applicant must collect letters from employers stating expected job growth and

document 100 new jobs within 5 years of receiving grant, based on a \$500,000 assumed grant. The City must repay any grant funds that are not offset by job creation and retention.

C. Federal grants

U.S. Department of Commerce Economic Development Administration (EDA) offers grants that fund up to 50% of project costs. Based on conversations with EDA staff, the City is more likely to receive approximately \$1.25 million. The grantee must meet economic distress criteria including unemployment rates above the national average and have a demonstrated special need for the grant. To date, staff have not identified other federal funding sources.

D. A portion of the \$1 million that will go to the General Fund when the Downtown Urban Renewal District sunsets at the end of this year

This is included in the chart in Attachment A as a feasible funding source, along with advantages and disadvantages.

E. A portion of the Telecommunications Fund

This is included in the chart in Attachment A as a feasible funding source, along with advantages and disadvantages.

- F. Riverfront Urban Renewal District funds for that part of the study area within district boundaries. This is included in the chart in Attachment A as a feasible funding source, along with advantages and disadvantages.
- G. A portion of the increased property tax revenues that will likely go to the General Fund this calendar year

There was about \$1.2 million of property tax revenue above what was budgeted in the current fiscal year. Those funds were appropriated by City Council on SB#1 in December 2015.

The General Fund forecast includes projected property tax increases over the forecast period. Those projections assume additional construction occurs throughout the City in each of the next six years. The forecast will be updated and presented to the Budget Committee in the spring. The forecast assumes that these revenues are available to support the existing service system. To the extent that some of these dollars are dedicated to one particular service, it could cause a funding gap for other General Fund services.

H. Recipients of the service should be required to pay something at the time of service delivery. What could the fee look like?

Staff are working to identify how to maximize private contributions. That could include determining if the City should offer property owners an earlier connection to the fiber network if the property owner contributes funds for the construction of the infrastructure.

Occupants of the connected buildings will have to pay a private Internet Service Provider (ISP) for any internet service delivered over the fiber lines. EWEB will charge the ISP a fee to lease the fiber. EWEB's fee is designed to cover maintenance and long-term replacement costs for the fiber lines. The ISP will incorporate EWEB's fee into any fees that they charge the occupants of connected buildings. The City is not anticipated to receive any ongoing fees for the use of the fiber.

I. The VA Clinic will start paying taxes soon. Can those be used for this purpose? On May 27, 2014, Council directed the City Manager to execute a document that provided for the City's payment of the VA Clinic's System Development Charges (SDCs) from future property tax

revenue from the Clinic. It is expected that the VA Clinic's new property tax payments will be dedicated for about 10 years for this purpose, so these revenues would not be available for the fiber project. (Other new property tax revenue is addressed in response to G above.)

3. An extensive chunk of the study area lies outside of both of the urban renewal district boundaries. What are the funding sources for service extension to these areas, since Urban Renewal dollars cannot be used in these parcels?

The remaining area of the Fiber Service Area may be funded by the federal and state grants and the other City funds discussed above and in Attachment A.

4. Provide a list of buildings that are slated for connection, and, equally important, a list of the buildings that won't receive the service.

At this time, we are working to allow all the buildings in the Fiber Service Area to connect to the fiber network. We may encounter physical impediments to some structures that limit connectivity to individual buildings and this may mean that those buildings would be included in a later phase of the project. We will not know which buildings until we start the work.

5. Please provide a printout of the full-color map of the study area that was sent to Council electronically a few days ago.

A color map will be provided at your places at the work session.

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Public Forum

Meeting Date: February 8, 2016 Department: City Manager's Office

www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Beth Forrest

Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This segment allows citizens the opportunity to express opinions and provide information to the council. Testimony presented during the Public Forum should be on City-related issues and should not address items which have already been heard by a Hearings Official, or are on the present agenda as a public hearing item.

SUGGESTED MOTION

No action is required; this is an informational item only.

FOR MORE INFORMATION

Staff Contact: Beth Forrest Telephone: 541-682-5882

Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Approval of City Council Minutes

Meeting Date: February 8, 2016
Department: City Manager's Office

www.eugene-or.gov

Staff Contact: Kris Bloch Contact Telephone Number: 541-682-8497

Agenda Item Number: 2A

ISSUE STATEMENT

This is a routine item to approve City Council minutes.

SUGGESTED MOTION

Move to approve the minutes of the January 19, 2016, Public Hearing, minutes of the January 20, 2016, Work Session, minutes of the January 25, 2016, Work Session and Meeting, and minutes of the January 2016, Work Session.

ATTACHMENTS

- A. January 19, 2016, Public Hearing
- B. January 20, 2016, Work Session
- C. January 25, 2016, Work Session and Meeting
- D. January 27, 2016, Work Session

FOR MORE INFORMATION

Staff Contact: Kris Bloch Telephone: 541-682-8497

Staff E-Mail: kris.d.bloch@ci.eugene.or.us

ATTACHMENT A

MINUTES

Eugene City Council Harris Hall, 125 East 8th Avenue Eugene, Oregon 97401

January 19, 2016 7:30 p.m.

Councilors Present: George Brown, Betty Taylor, *Alan Zelenka via phone*, George Poling, *Mike Clark via*

phone, Claire Syrett

Councilors Absent: Greg Evans, Chris Pryor

Mayor Piercy opened the January 19, 2016, City Council public hearing.

1. PUBLIC HEARING: An Ordinance Providing for Withdrawal of Annexed Properties from the Santa Clara Fire District, the Santa Clara Water District, the Willakenzie Rural Fire Protection District, and the Junction City Water Control District.

There was no testimony on this item.

2. PUBLIC HEARING AND ACTION: An Ordinance Concerning State Law Consistency; Amending Chapter 4 (Offenses) and Chapter 5 (Traffic); and Providing an Effective Date

There was no testimony on this item.

- 3. PUBLIC HEARING: Proposal to Name Amazon Headwaters Property the "Erin Noble Headwaters Park"
 - 1. Mary Beth Llorens Supported renaming of the property; Erin was instrumental in its protection.
 - 2. Elaine Weiss Supported renaming of the property as a good way to honor a special person.
 - 3. Ross Kanaga Supported renaming of the property; detailed Erin's qualities and contributions.
 - 4. Charlie Tebbutt Supported renaming of the property; recognition will help his memory live on.

Council discussion:

- This would be a very fitting type of memorial.
- Erin was quite a remarkable young man.
- Erin was a special person and stood for positive change in this special place.

MOTION AND VOTE: Councilor Taylor, seconded by Councilor Syrett, moved that the Amazon headwaters property acquired by the City in November 2014 be named the Erin Noble Headwaters Park. **PASSED 6:0**

The meeting adjourned at 7:46 p.m.

Respectfully submitted,

ATTACHMENT B

MINUTES

Eugene City Council Harris Hall, 125 East 8th Avenue Eugene, Oregon 97401

January 20, 2016 12:00 p.m.

Councilors Present: George Brown, Betty Taylor, Alan Zelenka, George Poling, Mike Clark, Greg Evans, Claire Syrett, Chris Pryor

Mayor Piercy opened the January 20, 2016, meeting of the Eugene Urban Renewal Agency.

1. WORK SESSION: Downtown Improvements - Funding Options

Economic Prosperity Programs Manager Amanda Nobel Flannery, Urban Design Planner Will Dowdy, and Economic Development Planner Anne Fifield gave a PowerPoint presentation with follow up information on high-speed fiber, park block scenarios, and funding options.

Council discussion:

- Using parks systems development charges (SDC) would be good for park blocks; restrooms should be top priority.
- Extension of the urban renewal district by the council would break trust with the voters.
- Wait for State's decision before considering raising the transient room tax and other funding options.
- Concern expressed about piecing together the budget by adding new taxes.
- Extending the urban renewal district for a finite period and specific outcomes would enable quick movement on proposed improvements.
- Use of SDCs as a funding option would create further burden on limited funds; already behind on the list of parks.
- List of priority rankings for SDC projects is needed; community engagement will be needed.
- Sprucing up park blocks would add a lot of value; children's play area or amenities needed.
- Request made for an overlay map showing the two urban renewal districts and the high-speed fiber project.
- Any extension of the urban renewal district should be referred to the voters.
- Requests made for inventory of downtown furniture in storage, report on downtown bathroom usage, and updated downtown plan.
- Quick action to implement high-speed fiber is critical to its success; the longer the wait, the less effective it will be as an economic development tool.
- High-speed fiber will help the community as a whole; will allow us to keep companies here.
- Comprehensive parks assessment with community engagement is needed.

The meeting adjourned at 1:28 p.m.

Respectfully submitted,

MINUTES

Eugene City Council Harris Hall, 125 East 8th Avenue Eugene, Oregon 97401

January 25, 2016 5:30 p.m.

Councilors Present: George Brown, Betty Taylor, Alan Zelenka, George Poling, Mike Clark, Greg Evans, Claire Syrett, Chris Pryor

Mayor Piercy opened the January 25, 2016, City Council Work Session.

Councilor Poling reported on Travel Lane County discussions related to the transient room tax, wine country license plate bill, and the Downtown Urban Renewal Agency.

A WORK SESSION: State of Parks and Recreation Facilities

Principal Planner Carolyn Burke, Parks and Open Space Division Manager Craig Carnagey, and Recreation Services Director Craig Smith gave a PowerPoint presentation on the Parks and Recreation System Plan process, strengths, challenges, opportunities, guiding themes, and next steps.

Council discussion:

- This issue needs greater council attention.
- Adequately funding the city's parks is a high priority of the public.
- Appreciate outreach to the Latino community; park signage should also be in Spanish.
- Illegal camping in parks should to be addressed in a more robust way; more rest stops needed.
- Good balance of parks throughout the city; would like to see more community gardens.
- Better communication about providing the people with recreation capabilities they can use is needed.
- Identifying and creating more public/private partnerships may be effective way to address issues.
- Parks system is valuable and appreciated; more investment is needed in facilities.
- Shift in mindset needed that values quality of parks over quantity.

B. CONSENT CALENDAR:

MOTION AND VOTE: Councilor Evans, seconded by Councilor Zelenka, moved to approve the items on the Consent Calendar. **PASSED 8:0**

The work session adjourned at 6:55 p.m.

Respectfully submitted,

MINUTES

Eugene City Council Harris Hall, 125 East 8th Avenue Eugene, Oregon 97401

January 25, 2016 7:30 p.m.

Councilors Present: George Brown, Betty Taylor, Alan Zelenka, Mike Clark, Greg Evans, Claire Syrett,

Chris Pryor

Councilors Absent: George Poling

Mayor Piercy opened the January 25, 2016, City Council Meeting.

1. PUBLIC FORUM

- 1. Vic Hariton Supported no action on SW-SAZ plan; more public involvement needed.
- 2. Ed Moye Supported no action on SW-SAZ plan; more public involvement needed.
- 3. Greg Giesy Supported no action on SW-SAZ plan; more public involvement needed.
- 4. John Barofsky Supported a plan amendment to the Downtown Urban Renewal Agency.
- 5. Donna Riddle Requested access to a building for Occupy Medical.
- 6. McDonald Spoke about impact of SW-SAZ on sustainability issues.
- 7. John Presco said City needs a newspaper museum to raise funds for homeless.
- 8. Zane Kesey Supported keeping Kesey Square an open space; changes are needed.
- 9. Corey Riday-White Supported full implementation of the climate recovery ordinance.
- 10. Misha Seymour Supported keeping Kesey Square an open space; changes are needed.
- 11. Lourdes Marte Supported keeping Kesey Square an open space; changes are needed.
- 12. Jon Pincus Supported keeping Kesey Square an open space; changes are needed.
- 13. Ryan Dristle Said open space in downtown is a must.
- 14. Larry Hill Supported keeping Kesey Square an open space; changes are needed.
- 15. William Ivanoff Suggested consideration of upgrades to the park blocks.
- 16. Donna Gordon Supported keeping Kesey Square an open space; changes are needed.
- 17. Catherine Cronin Supported keeping Kesey Square an open space; changes are needed.
- 18. Rachel Abrams Supported keeping Kesey Square an open space.
- 19. Christine Sundt Said single-family homes should be preserved and saved.
- 20. Ashley Wright Supported keeping Kesey Square an open space.
- 21. Joseph Newton Supported keeping Kesey Square an open space.
- 22. Damien Bradley Supported keeping Kesey Square an open space.
- 23. Stefan Strek Supported keeping Kesey Square an open space; more public space is needed.
- 24. Art Bowman Supported a \$15 minimum wage for city workers; one-third live in poverty.
- 25. John Thielking Supported keeping Kesey Square an open space; rezone to parkland.
- 26. Tara Moore Supported keeping Kesey Square an open space.
- 27. Marie Slatton-Valle Supported keeping Kesey Square an open space.
- 28. Ben Guyre Supported keeping Kesey Square an open space.
- 29. Rose Padgett Supported keeping Kesey Square an open space.
- 30. Ian McTeague Supported keeping Kesey Square an open space.
- 31. Breckon Neal Consider long-term impacts of Kesey Square, supported open space.
- 32. Matthew Yook Supported keeping Kesey Square an open space.
- 33. Mariah Leung Supported keeping Kesey Square an open space.
- 34. Richard Krepp Supported keeping Kesey Square open and putting to public vote.
- 35. Rebecca Falleur Supported keeping Kesey Square open and programming more events.
- 36. Michael Francis Supported keeping Kesey Square; huge part of Eugene culture.
- 37. Emily Fox Supported community-based planning for South Willamette.
- 38. Mayli Galvan Supported keeping Kesey Square open and getting public input.

- 39. Daylon Sloan Supported keeping Kesey Square open to everyone.
- 40. Cambria Supported keeping Kesey Square an open space; changes are needed.
- 41. Zachery Quale Supported keeping Kesey Square an open space.
- 42. Plaedo Supported keeping Kesey Square an open space.
- 43. Wesley Georgiev Supported the climate recovery ordinance and enforcement.
- 44. Scott Landfield addressed the audience about various topics.
- 45. Lonnie Douglas Supported a \$15 minimum wage and looking into use of temps.
- 46. Corina MacWilliams Supported the climate recovery ordinance and enforcement.
- 47. Cameron Fox Supported the climate recovery ordinance and enforcement.
- 48. Lanie Millar Supported SW-SAZ revisions passed by South Willamette neighborhoods.
- 49. Gwendolyn Iris Supported keeping Kesey Square open and more affordable housing.
- 50. Cindy Allen Supported SW-SAZ changes passed by South Willamette neighborhoods.
- 51. Matt Hilton Supported a plan amendment to the Downtown Urban Renewal District.
- 52. Zondie Zinke Supported keeping Kesey Square an open space.
- 53. Michael Adams Supported keeping Kesey Square an open space.
- 54. Joyce Eaton Supported keeping affordable housing in SW-SAZ plan.
- 55. Rachel Paslay Supported keeping Kesey Square an open space.
- 56. Laura Keir Supported park blocks redevelopment and year-round farmers market.
- 57. Jeremiah Barnes Supported keeping Kesey Square an open space.
- 58. Kathy Ging Supported keeping Kesey Square an open space.
- 59. Clayton Williams Supported keeping Kesey Square open and adding more seating.
- 60. Peter Grotticelli Supported keeping Kesey Square an open space.
- 61. Michael Gannon Supported keeping Kesey Square open and the climate ordinance.
- 62. Brian Becker Supported keeping Kesey Square an open space.

Council discussion:

- Council has neither discussed nor made any decisions about the future of Kesey Square.
- City is on track for implementation of climate recovery ordinance; a committee has been formed to take on communication efforts.
- The future of Kesey Square is the subject of a formal plan or action; it is a community conversation only.
- Kesey Square is not a failed space; additional upgrades to both the park blocks and Kesey Square are needed.
- South Willamette Special Area Zone needs a community-driven planning process.

The meeting adjourned at 9:44 p.m.

Respectfully submitted,

ATTACHMENT D

MINUTES

Eugene City Council Harris Hall, 125 East 8th Avenue Eugene, Oregon 97401

January 27, 2016 12:00 p.m.

Councilors Present: George Brown, Betty Taylor, *Alan Zelenka via phone*, George Poling, Mike Clark, Greg Evans, Claire Syrett, Chris Pryor

Mayor Piercy opened the January 27, 2016, city council work session.

MOTION: Councilor Poling, seconded by Councilor Clark, moved to direct the City Manager to prepare for council discussion a draft of an amendment to the Downtown Urban Renewal Plan. The draft amendment should include as possible projects (1) high-speed fiber, (2) downtown parks blocks/open spaces, and (3) year-round farmers' market. Also, direct the City Manager to bring wording back to place it on the November ballot.

MOTION TO POSTPONE AND VOTE: Councilor Poling, seconded by Council Evans, moved to postpone until the February 8, 2106 meeting. **PASSED 8:0**

1. WORK SESSION: Downtown Solutions Forum Update

Assistant City Manager Sarah Medary, Community Development Manager Denny Braud, and Communications Policy Analyst Laura Hammond gave a brief PowerPoint presentation discussing the highlights and themes of the Downtown Solutions Forum.

Council discussion:

- Forum was a success and was attended by a wide variety of people.
- Forum provided an important opportunity to check-in.
- Amenities such as restrooms, better lighting, benches and signage are needed downtown.
- Community-wide focus groups are needed to hear from every corner of the city.
- The relative value of information generated from this meeting should be considered.
- Additional conversations about funding options are needed.
- Consider DEI's capacity to help with initiatives and restoring parking meters in downtown as possible strategies to address funding needs.

3 WORK SESSION: Downtown Improvements - Continued

Assistant City Manager Sarah Medary and Community Development Manager Denny Braud led the council in a discussion of downtown improvements.

Council discussion:

- Identifying funding sources that are immediately available is a good idea.
- If the urban renewal district ends, the tax money will go to the State for distribution.
- Providing high-speed fiber only within a certain area of downtown may raise equity issues.
- Eventual provision of high-speed fiber to entire city must begin with expansion of network downtown.
- Detailed list of the businesses that would get fiber downtown requested.
- Several companies have reported that they will relocate if high-speed fiber isn't available downtown.

- List of cities that have invested in high-speed fiber requested.
- Important to move forward on high-speed fiber while decisions about the future of the Urban Renewal District are being made.

The meeting adjourned at 1:26 p.m.

Respectfully submitted,

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Approval of Tentative Working Agenda

Meeting Date: February 8, 2016 Agenda Item Number: 2B Department: City Manager's Office Staff Contact: Beth Forrest www.eugene-or.gov

Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This is a routine item to approve City Council Tentative Working Agenda.

BACKGROUND

On July 31, 2000, the City Council held a process session and discussed the Operating Agreements. Section 2, notes in part that, "The City Manager shall recommend monthly to the council which items should be placed on the council agenda. This recommendation shall be placed on the consent calendar at the regular City Council meetings (regular meetings are those meetings held on the second and fourth Monday of each month in the Council Chamber). If the recommendation contained in the consent calendar is approved, the items shall be brought before the council on a future agenda. If there are concerns about an item, the item may be pulled from the consent calendar at the request of any councilor or the Mayor. A vote shall occur to determine if the item should be included as future council business." Scheduling of this item is in accordance with the Council Operating Agreements.

RELATED CITY POLICIES

There are no policy issues related to this item.

COUNCIL OPTIONS

The council may choose to approve, amend or not approve the tentative agenda.

CITY MANAGER'S RECOMMENDATION

Staff has no recommendation on this item.

SUGGESTED MOTION

Move to approve the items on the Tentative Working Agenda.

ATTACHMENTS

A. Tentative Working Agenda

FOR MORE INFORMATION

Staff Contact: Beth Forrest Telephone: 541-682-5882

Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL TENTATIVE WORKING AGENDA

February 3, 2016

FEBRUARY 8 MONDAY

5:30 p.m. **Council Work Session Harris Hall Expected Absences:**

A. WS: Downtown Improvements - Continued 90 mins - PDD/Medary

7:30 p.m. **Council Meeting Harris Hall Expected Absences:**

1. Public Forum

Consent Calendar

a. Approval of City Council Minutes

CS/Bloch

b. Approval of Tentative Working Agenda CS/Forrest

c. Adoption of Ordinance Withdrawing Annexed Properties from Special Districts 3. Committee Reports: LWP, Chamber of Commerce, HPB, LRAPA, MWMC

PDD/Berg-Johansen

WEDNESDAY

FEBRUARY 10 Noon **Council Work Session Harris Hall Expected Absences:**

A. WS: Town/Gown Briefing

30 mins - CMO/Medary

B. WS: Climate Recovery Ordinance Update 60 mins - CS/McRae

FEBRUARY 16 TUESDAY

7:30 p.m. **Council Public Hearing Expected Absences: Harris Hall**

1. PH and Poss. Action: Annual Hazardous Substance User Fee Ordinance Fire EMS/Eppli

2. PH: Ordinance Extending Rest Stop and Dusk-to-Dawn Pilot Programs

CMO

FEBRUARY 17 WEDNESDAY

Council Work Session Noon **Harris Hall Expected Absences:**

A. WS: Climate Recovery Ordinance Update 45 mins - CS/McRae

B. WS:

FEBRUARY 22 MONDAY

5:30 p.m. **Council Work Session Harris Hall Expected Absences: Evans**

A. Committee Reports and Items of Interest from Mayor, City Council and City Manager

B. WS:

7:30 p.m. **Council Meeting**

Harris Hall Expected Absences: Evans

1. Public Forum

2. Consent Calendar

a. Approval of City Council Minutes

CS/Bloch

30 mins

b. Approval of Tentative Working Agenda CS/Forrest

WEDNESDAY **FEBRUARY 24**

Noon **Council Work Session Harris Hall Expected Absences: Evans**

A. WS: 2015 Implementation of Bond Measure to Fix Streets

45 mins - PW/Corey

B. WS: Overview of Chronic Nuisance Codes

45 mins - PDD/Nicholas

A=action; PH=public hearing; WS=work session

EUGENE CITY COUNCIL TENTATIVE WORKING AGENDA

February 3, 2016

MARCH 9 **WEDNESDAY**

Noon **Council Work Session**

Harris Hall Expected Absences: Evans, Taylor

A. WS: Envision Eugene 60 mins - PDD/Harding

B. WS:

MARCH 14 MONDAY

5:30 p.m. **Council Work Session Harris Hall Expected Absences:**

45 mins - CS/McRae A. WS: Climate Recovery Ordinance Update 45 mins - CS/Hammitt

B. WS: \$15 Minimum Wage for City and Contract Employees

7:30 p.m. **Council Meeting Harris Hall Expected Absences:**

1. Ceremonial Matters (Delta Rotary)

2. Public Forum

Consent Calendar

a. Approval of City Council Minutes

CS/Bloch

b. Approval of Tentative Working Agenda

CS/Forrest

4. Committee Reports: PC, South Willamette EDC, LTD/EmX, OMPOC, McKenzie Watershed

MARCH 16 **WEDNESDAY**

Noon **Council Work Session Harris Hall Expected Absences:**

A. WS: Community Justice System Update 60 mins

B. WS:

COUNCIL BREAK: MARCH 17, 2016 - APRIL 8, 2016

APRIL 11 **MONDAY**

5:30 p.m. **Council Work Session Harris Hall Expected Absences:**

A. Committee Reports and Items of Interest: HRC, SC, HSC, LCOG, MPC, PSCC 30 mins

B. WS:

7:30 p.m. **Council Meeting Harris Hall Expected Absences:**

1. Public Forum

2. Consent Calendar

a. Approval of City Council Minutes

CS/Bloch

b. Approval of Tentative Working Agenda

CS/Forrest

APRIL 13 **WEDNESDAY**

Noon **Council Work Session Harris Hall Expected Absences:**

A. WS:

B. WS:

APRIL 18 MONDAY

7:30 p.m. **Council Public Hearing** Harris Hall **Expected Absences:**

1. PH:

A=action; PH=public hearing; WS=work session

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February 3, 2016

APRIL 20 WEDNESDAY

Council Work Session Noon **Harris Hall Expected Absences:**

A. WS: Moderate-Income Housing

45 mins - PDD/Fifield

B. WS:

APRIL 25 MONDAY

5:30 p.m. **Council Work Session Harris Hall Expected Absences:**

A. Committee Reports and Items of Interest from Mayor, City Council and City Manager

30 mins

7:30 p.m. **Council Meeting** Harris Hall **Expected Absences:**

1. Public Forum

Consent Calendar

a. Approval of City Council Minutes CS/Bloch b. Approval of Tentative Working Agenda

CS/Forrest

APRIL 27 WEDNESDAY

Noon **Council Work Session Harris Hall Expected Absences:**

A. WS:

B. WS:

MAY 3 **TUESDAY** **TENTATIVE**

5:30 p.m. **Boards and Commissions Interviews**

Saul Room/Atrium **Expected Absences:**

1. Interview Candidates for Boards, Committees and Commissions CMO/Bloch

MAY 4 **WEDNESDAY** **TENTATIVE**

5:30 p.m. **Boards and Commissions Interviews**

Saul Room/Atrium **Expected Absences:**

1. Interview Candidates for Boards, Committees and Commissions CMO/Bloch

MAY 5 **THURSDAY** **TENTATIVE**

Boards and Commissions Interviews 5:30 p.m.

Saul Room/Atrium **Expected Absences:**

1. Interview Candidates for Boards, Committees and Commissions CMO/Bloch

MAY 9 MONDAY

5:30 p.m. **Council Work Session Harris Hall Expected Absences:**

A. Committee Reports: LWP, Chamber of Commerce, HPB, LRAPA, MWMC 30 mins

B. WS: Climate Recovery Ordinance Update

45 mins – CS/McRae

7:30 p.m. **Council Meeting Harris Hall Expected Absences:**

1. Public Forum

2. Consent Calendar

a. Approval of City Council Minutes

b. Approval of Tentative Working Agenda

c. Ratification of MWMC Budget

CS/Forrest PW/Huberd

CS/Bloch

A=action; PH=public hearing; WS=work session

February 3, 2016

MAY 11 WEDNESDAY **NOTE: BUDGET COMMITTEE MEETING ADDED**

Noon Council Work Session Harris Hall Expected Absences:

A. WS:

B. WS:

5:30 p.m. Budget Committee Meeting

B/T Room, Library Expected Absences:

A. City Manager Presents Proposed Budget

MAY 16 MONDAY

7:30 p.m. Council Public Hearing Harris Hall Expected Absences:

1. PH:

MAY 18 WEDNESDAY **NOTE: BUDGET COMMITTEE MEETING ADDED**

Noon Council Work Session Harris Hall Expected Absences:

A. WS:

B. WS:

5:30 p.m. Budget Committee Meeting

B/T Room, Library Expected Absences:

A. Public Hearing and Budget Committee Deliberation

MAY 23 MONDAY

5:30 p.m. Council Work Session Harris Hall Expected Absences:

A. Committee Reports and Items of Interest from Mayor, City Council and City Manager

B. WS:

C. WS:

7:30 p.m. Council Meeting
Harris Hall Expected Absences:

- 1. Pledge of Allegiance to the Flag (Memorial Day)
- 2. Public Forum
- 3. Consent Calendar
 - a. Approval of City Council Minutes

CS/Forrest

b. Approval of Tentative Working Agenda

...

CS/Bloch

30 mins

MAY 25 WEDNESDAY **NOTE: BUDGET COMMITTEE MEETING ADDED**

Noon Council Work Session Harris Hall Expected Absences:

A. WS: B. WS:

5:30 p.m. Budget Committee Meeting

B/T Room, Library Expected Absences:

A. Public Hearing and Budget Committee Deliberation & Recommendation

A=action; PH=public hearing; WS=work session

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February 3, 2016

JUNE 8WEDNESDAYNoonCouncil Work SessionHarris HallExpected Absences:

A. WS: B. WS:

JUNE 13 MONDAY

5:30 p.m. Council Work Session Harris Hall Expected Absences:

A. Committee Reports: PC, South Willamette EDC, LTD/EmX, OMPOC, McKenzie Watershed

B. WS: Climate Recovery Ordinance Update 45 mins – CS/McRae

7:30 p.m. Council Meeting
Harris Hall Expected Absences:

- 1. Pledge of Allegiance to the Flag (Flag Day)
- 2. Public Forum
- 3. Consent Calendar

a. Approval of City Council Minutes
 b. Approval of Tentative Working Agenda

CS/Bloch CS/Forrest

30 mins

CS/Miller

CS/Miller

CS/Miller

JUNE 15 WEDNESDAY
Noon Council Work Session
Harris Hall Expected Absences:
A. WS:

JUNE 20 MONDAY
7:30 p.m. Council Public Hearing
Harris Hall Expected Absences:

1. PH:

B. WS:

JUNE 22 WEDNESDAY

Noon Council Work Session

Harris Hall Expected Absences:

A. WS:

B. WS:

JUNE 27 MONDAY

5:30 p.m. Council Work Session Harris Hall Expected Absences:

A. Committee Reports and Items of Interest from Mayor, City Council and City Manager

B. WS:

7:30 p.m. Council Meeting
Harris Hall Expected Absences:

- 1. Public Forum
- 2. Consent Calendar

a. Approval of City Council Minutes

b. Approval of Tentative Working Agenda

CS/Bloch
CS/Forrest

3. PH and Action: COE Supplemental Budget4. PH and Action: COE FY17 Proposed Budget

5. PH and Action: URA Supplemental Budget
6. PH and Action: URA FY17 Proposed Budget

6. PH and Action: URA FY17 Proposed Budget CS/Miller

A=action; PH=public hearing; WS=work session

February 3, 2016

JUNE 28 WEDNESDAY

Noon Council Work Session Harris Hall Expected Absences:

A. WS:

B. WS:

JULY 11 MONDAY

5:30 p.m. Council Work Session Harris Hall Expected Absences:

A. Committee Reports and Items of Interest: HRC, SC, HSC, LCOG, MPC, PSCC

B. WS:

7:30 p.m. Council Meeting
Harris Hall Expected Absences:

- 1. Pledge of Allegiance to the Flag (Independence Day)
- 2. Public Forum
- 3. Consent Calendar
 - a. Approval of City Council Minutes

b. Approval of Tentative Working Agenda

CS/Bloch

30 mins

CS/Forrest

JULY 13 WEDNESDAY
Noon Council Work Session
Harris Hall Expected Absences:

A. WS:

B. WS:

JULY 18 MONDAY

7:30 p.m. Council Public Hearing Harris Hall Expected Absences:

1. PH:

JULY 20 WEDNESDAY
Noon Council Work Session
Harris Hall Expected Absences:

A. WS:

B. WS:

JULY 25 MONDAY

5:30 p.m. Council Work Session Harris Hall Expected Absences:

A. Committee Reports and Items of Interest from Mayor, City Council and City Manager

30 mins

B. WS:

7:30 p.m. Council Meeting
Harris Hall Expected Absences:

- 1. Public Forum
- 2. Consent Calendar
 - a. Approval of City Council Minutes

b. Approval of Tentative Working Agenda

CS/Bloch CS/Forrest

A=action; PH=public hearing; WS=work session

February 3, 2016

JULY 27 WEDNESDAY

Noon Council Work Session Harris Hall Expected Absences:

A. WS:

B. WS:

COUNCIL BREAK: JULY 28, 2016 - SEPTEMBER 12, 2016

ON THE RADAR

Work Session Polls/Council Requests	Status
Update on EPD Response to Mental Health Crises Renter Displacement Protection (Syrett)	to be scheduled

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Action: An Ordinance Providing for Withdrawal of Annexed Properties from the Santa Clara Fire District, the Santa Clara Water District, the Willakenzie Rural Fire Protection District, and the Junction City Water Control District

Meeting Date: February 8, 2016 Agenda Item Number: 2C

Department: Planning and Development Staff Contact: Erik Berg-Johansen

www.eugene-or.gov Contact Telephone Number: 541-682-5437

ISSUE STATEMENT

The City Council is scheduled to take action on this request to withdraw previously annexed properties from special districts.

BACKGROUND

The City Council held the required public hearing on this item on January 19, 2016. No public testimony was received at the public hearing. The purpose of the ordinance is to remove annexed properties from the tax rolls of special service districts, which in this case are the Santa Clara Fire District, the Santa Clara Water District, the Willakenzie Rural Fire Protection District, and the Junction City Water Control District.

Annexation of these properties was approved by the council in 2015, at the request of the property owners. The City is now providing urban services to these properties; however, they remain on the tax rolls of special service districts until withdrawn. These withdrawals come before the council on an annual basis. The 2015 batch contains three annexations approved by the City Council in 2015 (for a total of four tax lots and a portion of the right-of-way along Irvington Drive). Timing for adoption of the ordinance is critical. State statutes provide that any properties to be withdrawn must be withdrawn by March 31, 2016; otherwise those properties will remain on the tax rolls of special service districts until July 2017.

If the council finds that the withdrawals are in the City's best interest, the council is asked to adopt the attached ordinance, which provides for the withdrawal from special service districts of these annexed properties. Maps and legal descriptions of the properties to be withdrawn are provided as exhibits to the ordinance.

RELATED CITY POLICIES

The approval criterion for withdrawal from public service districts following annexation is contained in EC 9.7835, and corresponding statutory provisions at ORS 222.524, which require

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the City Council to find that approval of the withdrawal is in the best interest of the City.

COUNCIL OPTIONS

- 1. Approve the withdrawals by ordinance.
- 2. Approve the withdrawals by ordinance with specific modifications as determined by the City Council.
- 3. Deny the withdrawals by ordinance.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends adoption of the ordinance as drafted, providing for withdrawal of all listed territories by March 31, 2016.

SUGGESTED MOTION

I move to adopt Council Bill XXXX, withdrawing territories from the Santa Clara Fire District, the Santa Clara Water District, the Willakenzie Rural Fire Protection District, and the Junction City Water Control District.

ATTACHMENTS

A. Ordinance, including Exhibits A through C (legal descriptions and maps of properties).

FOR MORE INFORMATION

Staff Contact: Erik Berg-Johansen, Assistant Planner

Telephone: 541-682-5437

Staff e-mail: erik.berg@ci.eugene.or.us

0	RD	INA	NCE	NO.	

AN ORDINANCE PROVIDING FOR WITHDRAWAL OF ANNEXED PROPERTIES FROM THE SANTA CLARA FIRE DISTRICT; THE SANTA CLARA WATER DISTRICT; THE WILLAKENZIE RURAL FIRE PROTECTION DISTRICT; AND THE JUNCTION CITY WATER CONTROL DISTRICT.

The City Council of the City of Eugene finds that:

- **A.** Notice of the proposed withdrawal of real property contained in the Santa Clara Fire District; the Santa Clara Water District; the Willakenzie Rural Fire Protection District; and the Junction City Water Control District ("the Districts") which have been annexed to the City, was published in the Register-Guard on January 5 and 12, 2016, posted in four public places in the City of Eugene for a period of two successive weeks prior to the hearing date, and mailed to the affected public service districts.
- **B.** The Notice provided that a public hearing was scheduled for January 19, 2016, at 7:30 p.m., in Harris Hall at the Lane County Public Service Building in Eugene, Oregon, to allow the City Council to hear objections to the withdrawals and to determine whether the withdrawals are in the best interest of the City.
- **C.** The City is willing to assume the liabilities and indebtedness previously contracted by the Districts proportionate to the parts of the Districts that have been annexed to the City upon the effective date of the withdrawals as provided in ORS 222.520.
- **D.** The withdrawals of the annexed territories from the Districts are consistent with adopted City policies, and are in the best interest of the City.

NOW, THEREFORE,

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

<u>Section 1</u>. The following territories in Lane County, Oregon, annexed to the City of Eugene by Resolution of the Eugene City Council, are withdrawn from the Santa Clara Fire District, effective July 1, 2016:

<u>File Name/Number</u>: Karen S. Wolf Testamentary Trust / A 14-8 Site Address: North of Argon Street (no street number applicable)

Assessor's Map: 17-04-02-31; Tax Lot: 1500

<u>Location</u>: North of Argon Street, south of Mackin Avenue, west of River Road, and more particularly described on Exhibit A attached to this Ordinance and incorporated herein by reference.

Annexation Approved: February 23, 2015, by Eugene Council Resolution 5128

Annexation Effective: February 25, 2015

File Name/Number: Janice M. Rush Trust / A 15-1

<u>Site Address</u>: 85 Irvington Drive, and a portion of the right-of-way known as Irvington Drive.

Assessor's Map: 17-04-02-34; Tax Lot: 100

<u>Location</u>: North of Irvington Drive, west of River Road, east of Countryside Lane, and more particularly described on Exhibit B attached to this Ordinance and incorporated herein by reference.

Annexation Approved: November 23, 2015, by Eugene Council Resolution 5144

Annexation Effective: November 25, 2015

<u>Section 2</u>. The following territory in Lane County, Oregon, annexed to the City of Eugene by Resolution of the Eugene City Council, is withdrawn from the Santa Clara Water District, effective July 1, 2016:

File Name/Number: Janice M. Rush Trust / A 15-1

<u>Site Address</u>: 85 Irvington Drive, and a portion of the right-of-way known as Irvington Drive.

Assessor's Map: 17-04-02-34; Tax Lot: 100

<u>Location</u>: North of Irvington Drive, west of River Road, east of Countryside Lane, and more particularly described on Exhibit B attached to this Ordinance and incorporated herein by reference.

Annexation Approved: November 23, 2015, by Eugene Council Resolution 5144

Annexation Effective: November 25, 2015

<u>Section 3.</u> The following territory in Lane County, Oregon, annexed to the City of Eugene by Resolution of the Eugene City Council, is withdrawn from the Willakenzie Rural Fire Protection District, effective July 1, 2016:

File Name/Number: MWIC Eugene, LLC / A 14-7

<u>Site Address</u>: West of County Farm Road (no street number applicable)

Assessor's Map: 17-03-08-44; Tax Lots: 6200 and 9200

<u>Location</u>: West of County Farm Road, north of Park View Drive, and more particularly described on Exhibit C attached to this Ordinance and incorporated herein by reference.

Annexation Approved: February 23, 2015, by Eugene Council Resolution 5127

Annexation Effective: February 25, 2015

<u>Section 4.</u> The following territory in Lane County, Oregon, annexed to the City of Eugene by Resolution of the Eugene City Council, is withdrawn from the Junction City Water Control District, effective July 1, 2016:

<u>File Name/Number</u>: Karen S. Wolf Testamentary Trust / A 14-8 Site Address: North of Argon Street (no street number applicable)

Assessor's Map: 17-04-02-31; Tax Lot: 1500

<u>Location</u>: North of Argon Street, south of Mackin Avenue, west of River Road, and more particularly described on Exhibit A attached to this Ordinance and incorporated herein by reference.

Annexation Approved: February 23, 2015, by Eugene Council Resolution 5128

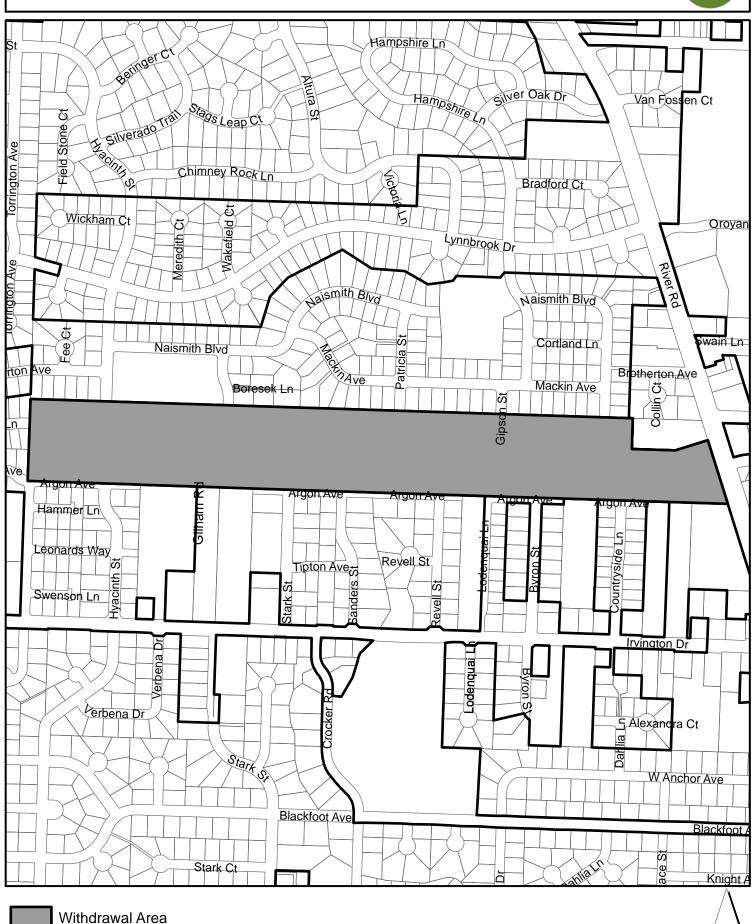
Annexation	Effective:	February	125	2015
/ \	LIICCHVC.	i Coluai	, 20,	2010

	Section 5.	The City	Recorder	is reque	ested to	forward	a copy	of this	s Ordinance	to	the
above	referred Dist	ricts.									

Passed by the City Council this	Approved by the Mayor this
8 th day of February, 2016.	day of February, 2016.
City Recorder	 Mayor

Karolyn S. Wolf Testamentary Trust (A 14-8)





Eugene City Limits

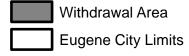
Legal Description for Wolf Annexation

Beginning at a point on the North line of the Abram Peck Donation Land Claim No. 51, of Township 17 South, Range 4 West of the Willamette Meridian, said point being 20 feet EAST of the Initial Point of Brotherton, as platted and recorded in Volume 27, Page 12 of the Lane County Oregon Plat Records; thence WEST along the said North line of said DLC#51 3140.16 feet to the Southwest corner of Thomas S. Poindexter Donation Land Claim No. 55, of the same Township, said point also being the Northwest corner of said Abram Peck DLC; thence SOUTH 429.00 feet; thence EAST 3648.44 feet on a line parallel to the North line of said Abram Peck DLC to a point on the West margin of County Road #200 (River Road); thence along said margin North 19°13'46" West 346.82 feet; thence leaving said margin South 70°42'30" West 176.99 feet; thence WEST 227.00 feet; thence NORTH 160.00 feet to the point of beginning, all in Lane County, Oregon.

REGISTERED PROFESSION

THOMAS F. POAGE

Containing 33.9 acres



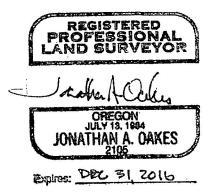


W Anchor Ave

Legal Description for the Annexation of the Rush Property
to the City of Eugene
SW 1/4 SEC. 2 T 17 S, R 4 W W.M.
Assessor's Map No. 17-04-02-34, TL No. 100
October 1, 2015
REVISED

Beginning at a point on the center of Irvington Drive, 3461.50 feet North 89°57'58" East from the Southeast corner of the Marion Scott D.L.C. No. 56 in Township 17 South, Range 4 West of the Willamette Meridian; thence leaving said centerline and running North 00°02'02" West 33.45 feet to a point on the north margin of Irvington Drive as dedicated to Lane County through an instrument recorded August 28, 2002 Recep. No. 2002-066733 Lane County Oregon Deeds and Records; thence along the north margin of Irvington Drive South 89°25'00" East 16.00 feet to a point on the west boundary of that certain tract of land described in an instrument recorded June 11, 1984 Inst. No. 84-24898 and 84-24899 Lane County Oregon Deeds and Records; thence leaving said north margin and running along the west boundary of said last described tract North 00°02'02" West 104.72 feet to the northwest corner thereof; thence North 89°57'58" East 89.78 feet to the northeast corner thereof; thence along the east boundary of said last described tract South 00°02'02" East 178.27 feet to a point on the south margin of Irvington Drive as dedicated to Lane County though an instrument recorded June 25, 1970, Instr No. 10410 Lane County Oregon Deeds and Records; thence along the south margin of Irvington Drive South 89°59'04" West 105.78 feet to a point which bears South 00°02'02" East from the point of beginning; thence North 00°02'02" West 40.24 feet to the point of beginning, all in Lane County Oregon.

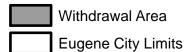
Bearings used hereon are based on the plat of Thompson Meadows as platted and recorded December 30, 1999 in File 75, Slides 926-931 Lane County Oregon Plat Records.



MWIC Eugene LLC (A 14-7)









AREA TO BE ANNEXED

Beginning at a point being 4849.30 feet South 01°47′02″ West, and 31.00 feet North 85°54′50″ West, of the Northeast corner of the Thomas Aubrey and wife D.L.C. No. 39, in Township 17 South, Range 3 West of the Willamette Meridian, city of Eugene, Lane County, Oregon; thence along the West right of way of County Farm Road, South 01°27′38″ West 78.24 feet; thence North 88°10′11″ West 231.87 feet; thence North 01°47′02″ East 69.92 feet; thence North 89°46′19″ East 231.57′ to the point of beginning and containing 17165 Sq. Ft. of more or less.

REGISTERED PROFESSIONAL LAND SURVEYOR

OREGON JULY 13, 2004 ROBERT D. HAMMAN 64202LS

EXPIRES: 6/30/2015

