

EUGENE CITY COUNCIL AGENDA

March 9, 2016

12:00 PM CITY COUNCIL WORK SESSION

Harris Hall

125 East 8th Avenue

Eugene, Oregon 97401

Meeting of March 9, 2016; Her Honor Mayor Kitty Piercy Presiding

Councilors

George Brown, President Pat Farr, Vice President

Mike Clark George Poling
Chris Pryor Claire Syrett
Betty Taylor Alan Zelenka

CITY COUNCIL WORK SESSION Harris Hall

12:00 p.m. A. WORK SESSION:

Police Operational Update

12:45 p.m. B. WORK SESSION:

Legislative Update

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, FM assistive-listening devices are available or an interpreter can be provided Eugene City Council Agenda March 9, 2016

^{*}time approximate

with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

City Council meetings and work sessions are broadcast live on the City's Web site. In addition to the live broadcasts, an indexed archive of past City Council webcasts is also available. To access past and present meeting webcasts, locate the links at the bottom of the City's main Web page (www.eugene-or.gov).

El Consejo de la Ciudad de Eugene aprecia su interés en estos asuntos de la agenda. El sitio de la reunión tiene acceso para sillas de ruedas. Hay accesorios disponibles para personas con afecciones del oído, o se les puede proveer un interprete avisando con 48 horas de anticipación. También se provee el servicio de interpretes en idioma español avisando con 48 horas de anticipación. Para reservar estos servicios llame a la recepcionista al 541-682-5010. Todas las reuniones del consejo estan gravados en vivo en Metro Television, canal 21 de Comcast y despues en la semana se pasan de nuevo.

For more information, contact the Council Coordinator at 541-682-5010,

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Police Operational Update

Meeting Date: March 9, 2016

Department: Police

Staff Contact: Chief Pete Kerns

www.eugene-or.gov

Contact Telephone Number: 541-682-5102

ISSUE STATEMENT

The Eugene Police Department (EPD) continues to work to keep Eugene safe and as the community and world of policing changes, the department adjusts its plans and operations to meet the changing needs.

BACKGROUND

During this update, Chief Kerns will provide an operational update on EPD that will include crime and public safety management, as well as information on policies and administration.

RELATED CITY POLICIES

City Council Goals

Safe Community - A community where all people are safe, valued and welcome.

Greater sense of safety (especially downtown)

COUNCIL OPTIONS

This briefing is information only.

CITY MANAGER'S RECOMMENDATION

This briefing is information only.

SUGGESTED MOTION

No motion necessary – the briefing is information only.

FOR MORE INFORMATION

Staff Contact: Pete Kerns, Chief Telephone: 541-682-5851

Staff E-Mail: Pete.M.Kerns@ci.eugene.or.us

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Strategic Plan



Purpose

1. TRANSFORM THE DEPARTMENT

2. FRAMEWORK FOR '21 WORLDS

3. DECISION MAKING MODEL

Mission

In fulfillment of public trust, the Eugene Police Department works in partnership with our community to promote safety and security, enforce laws, prevent crimes and safeguard the constitutional rights of all people.



Integrity

To be fair, honest and ethical

Compassion

To respond empathetically to others



T.SERVE.CARE.

Courage

Mental and ethical fortitude to act for right regardless of risk to self

Keep Eugene Safe

We protect Eugene residents and visitors so they feel secure and are safe in their homes, neighborhoods, businesses, downtown, parks and streets.



Build Trust

We serve our community and each other through open, honest engagement in a culture of integrity and respect.

Outstanding Workforce

We value trust, fairness, inclusiveness and safety, encourage physical and emotional well-being, and treat each other with dignity and respect.



Introducing Two New Concepts

Proportionality
Sanctity of Life

Next Steps



Pursuit and Forcible Stops Policies

Use of Spike Strips

Pursuit Threshold



Pursuit Intervention Technique Threshold

Staffing

- Vacancies
 - Position Vacancies 4
 - Operational Gap 19 to 25
- Patrol (-12)
- Special Teams and Detectives
 - TEU (-2)
 - Property Crimes Unit (-4)
 - INET (-1)



Staffing

- Violent Crimes Unit
- Special Investigations Unit
- Contract Positions (SRT, Airport, West U Business district)
- Downtown Team

Recruitment

- 460 Applicants (73% greater than 2013)
- Recruit Academy (7)
- Field Training in Patrol (8)



Central Lane 9-1-1
Civilian Positions
Police Hiring Process

Currently Hiring for Entry Level and Lateral Positions

Police Hiring Process

Click on the following links to view the current openings:

Contact Us

Eugene Police
Department
300 Country Club Road
Eugene, OR 97401

541-682-5111
Fax 541-682-6804

Share

Workplace

- Staffing Shortages
- IA Processes
- Special Team and Investigations Rotation Policy

Data Led Policing

- Single Position of Oversight
- Criminal Intelligence
- Coordination of Inter-Divisional Efforts

Behavioral Health and Homelessness

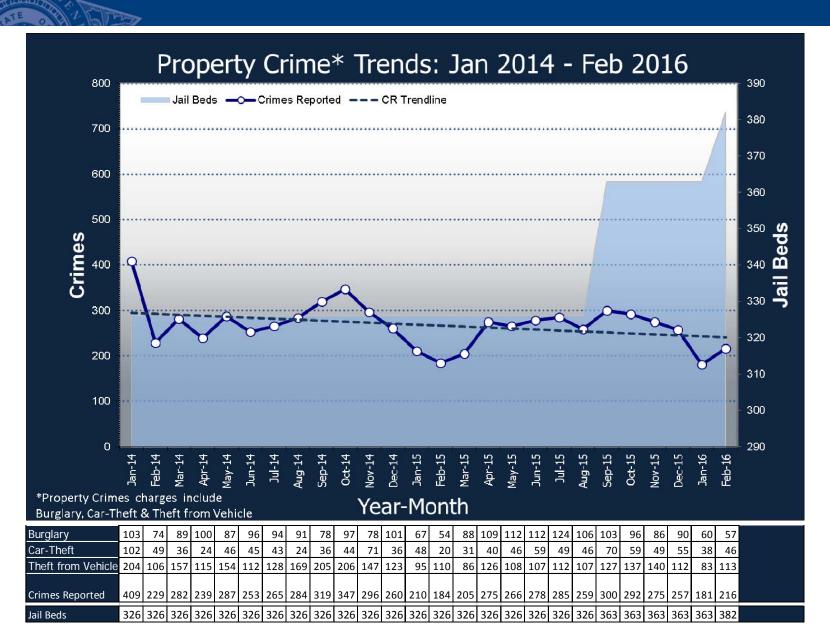
- People in Crisis
 - High Risk Armed Subjects
 - Disorderly subjects
 - Multi-disciplinary teams
- Homelessness
 - Quality of Life Offenses
 - 'Subject Down' Calls for service
 - Prohibited Camping
 - Unsanctioned Camps

Crime Trends

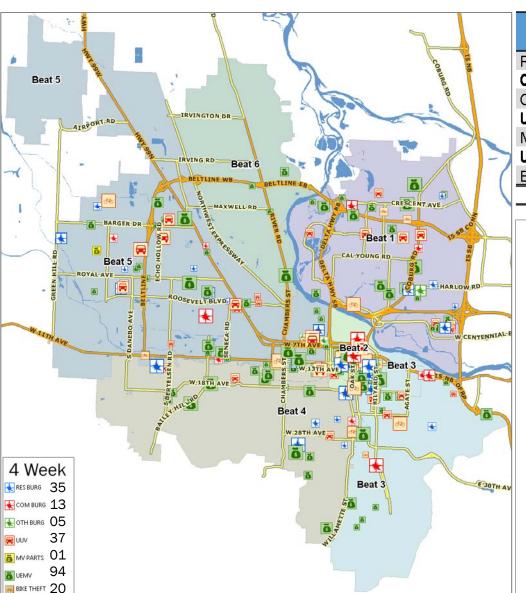
- Lane County Jail Beds
- Increased Prosecution of Felonies

CT.SERVE.CARE

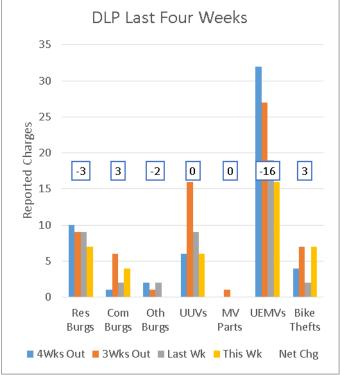
Jail Beds and Crime Trends



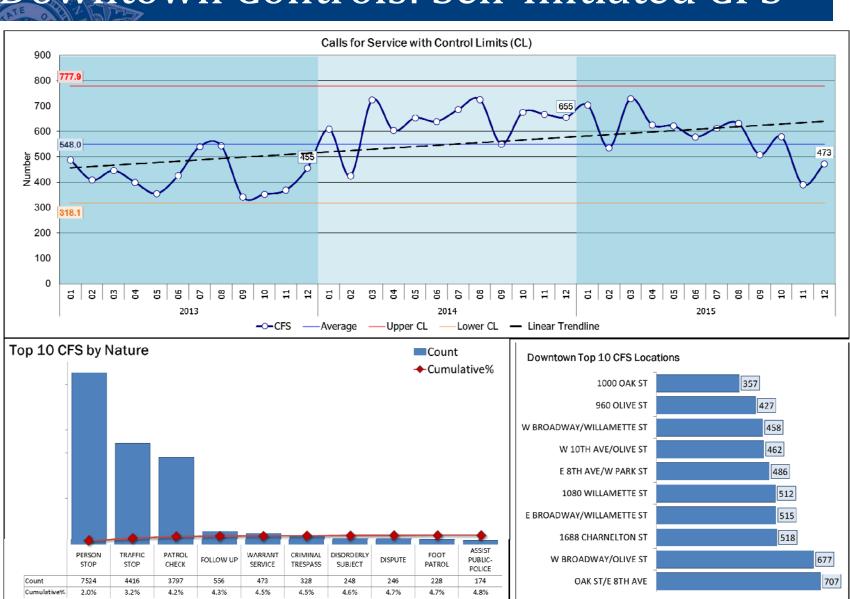
Four Week City Wide



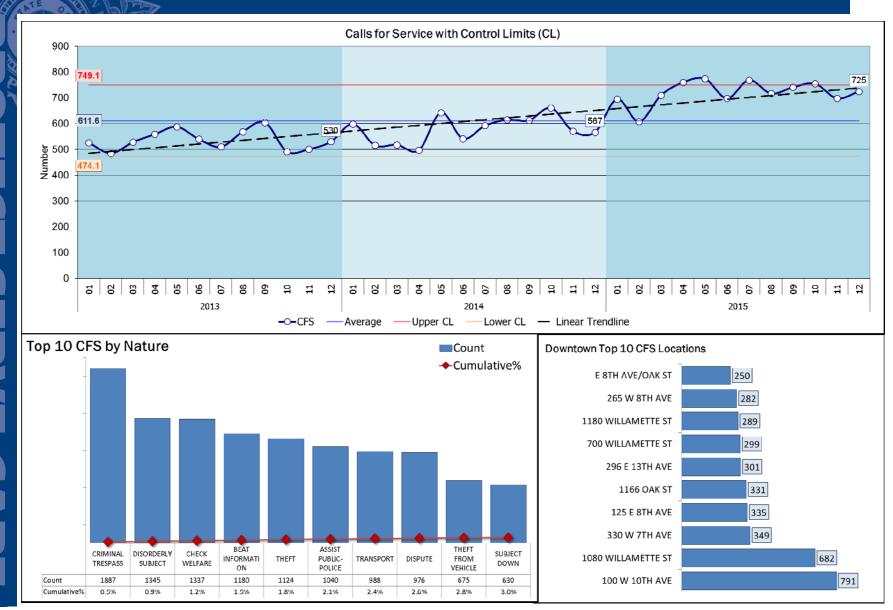
YTD	YTD	'14-'15	YTD	'15-'16
2014	2015	%Chg	2016	%Chg
66	46	-30%	35	-24%
15	10	-33%	13	30%
15	4	-73%	5	25%
91	44	-52%	37	-16%
12	0	-100%	1	NC*
202	99	-51%	94	-5%
38	51	34%	20	-61%
439	254	-42%	205	-19%
	2014 66 15 15 91 12 202 38	2014 2015 66 46 15 10 15 4 91 44 12 0 202 99 38 51	2014 2015 %Chg 66 46 -30% 15 10 -33% 15 4 -73% 91 44 -52% 12 0 -100% 202 99 -51% 38 51 34%	2014 2015 %Chg 2016 66 46 -30% 35 15 10 -33% 13 15 4 -73% 5 91 44 -52% 37 12 0 -100% 1 202 99 -51% 94 38 51 34% 20



Downtown Controls: Self-Initiated CFS



Downtown Controls: Dispatched CFS



CT.SERVE.CARE

Downtown Team 2016 Strategy



EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Legislative Update

Meeting Date: March 9, 2016

Department: Central Services

Agenda Item Number: B
Staff Contact: Ethan Nelson

www.eugene-or.gov Contact Telephone Number: 541-682-5245

ISSUE STATEMENT

This work session will provide the City Council an update on the City's current legislative process, a short summary on the priority legislation from the 2016 Oregon State Legislative short session and a recap of the January 2016 United Front trip.

BACKGROUND

In 2013 the City Council passed a resolution calling for a streamlined process to establish and implement legislative policy in order to be more effective while requiring fewer meetings for the Intergovernmental Relations Committee (IGR) and less staff resources. Staff started a review of this process in 2015 and feedback from the IGR indicated that while the process is working well, more frequent updates from staff would be useful. In addition to more frequent written updates, staff is providing the council with a summary update of two primary areas.

Working under the legislative priorities set by the City Council and reviewed by the IGR, the City has been engaged in legislative activity through the 2016 Oregon State Legislative short session. During this work session, staff will review the process by which the City carries forward legislation as well as highlights from the 2016 session.

Working collaboratively with regional partners under the same priorities, Mayor Kitty Piercy and City staff participated in the annual United Front trip to Washington D.C. Staff will share experience and learnings from the trip in this work session.

RELATED CITY POLICIES

City Council Resolution 5081, passed unanimously on February 11, 2013, created the current streamlined process for establishing and lobbying the City's legislative priorities.

COUNCIL OPTIONS

No council action or recommendations are suggested.

CITY MANAGER'S RECOMMENDATION AND SUGGESTED MOTION

No council action or motions are suggested. This item is informational only.

ATTACHMENTS

- A. Legislative Overview Memo dated February 9, 2016
- B. 2016 Legislative Priorities
- C. 2016 United Front Brochure (to be distributed separately)

FOR MORE INFORMATION

Staff Contact: Ethan Nelson Telephone: 541-682-5245

Staff E-Mail: ethan.a.nelson@ci.eugene.or.us



Memorandum

Date: February 9, 2016

To: Mayor Piercy and Eugene City Council

From: Ethan Nelson, Intergovernmental Relations Manager-AIC

Subject: 2016 Oregon Legislative Priorities and United Front Delegation

This memo provides an update regarding the City of Eugene's Legislative Priorities for the 2016 Oregon Legislature and the 2016 United Front delegation.

Oregon Legislature

The Intergovernmental Relations (IGR) Committee members, Councilors Clark, Poling, and Taylor met on January 27th and elected Councilor Taylor to serve as Committee Chair. The IGR Committee reviewed and discussed the 2016 Legislative Priorities document, approving it for use as the 'policy envelope' to guide the IGR program's actions during the 2016 Legislative Session. Attached to this memo are both the Agenda Item Summary for the meeting and the updated 2016 Priorities document.

The IGR program will provide regular weekly updates regarding Eugene priority bills, as well as, general bills that may impact Eugene, but are not included within the 'policy envelope'.

United Front

The United Front (UF) partners visited Washington DC between Sunday January 31st and Thursday February 4th. In addition to visits with Senators Wyden and Merkley, as well as Congressman DeFazio, the UF delegation met with a number of federal agencies to discuss elements within the targeted River Districts project.

Focal areas of discussion included funding and support for Eugene's high speed fiber project, public safety for 2021 World Championships, transportation upgrades in the Franklin Corridor, housing, a current brownfields grant, and opportunities to utilize the Investing in Manufacturing Communities Partnership (IMCP) designation for projects including the Cross Laminated Timber (CLT) Catalytic Project.

The UF Priorities Book and River Districts overview documents were sent to the Mayor and Council in an update memo on February 8. If you would like a hard copy of either document, please let me know and I can get them to you.



2016 Legislative Priorities

Support Housing Opportunities and Financial Stability for Eugene Residents

- Eugene supports the preservation and expansion of programs and tools to fund the development and preservation of housing affordable to low-income persons.
- Eugene supports the preservation and expansion of funding for human services, emergency housing assistance, and other programs to meet the needs of homeless persons and those at risk of homelessness.
- Eugene supports the preservation and expansion of land use and community planning tools that enable the development of affordable housing.
- Eugene supports the preservation and expansion of tools to support financial stability, savings, and asset development for low-income persons.
- Eugene supports the establishment of stronger linkages between the housing, land use, education, and health systems at the state level to expand housing opportunities. Eugene also supports additional opportunities for state/local coordination and collaboration.
- Eugene supports State funding for sobering and detox services that are designed to transition chronically inebriated homeless to housing and treatment
- Eugene supports State funding for mental health outreach and treatment designed to transition persistently homeless individuals with mental health conditions to housing and treatment.

Local Finance Options

- Proposals to restructure or change the State's tax and revenue system must allow local governments to finance the level of services demanded by their citizens.
- City governments are the most practical and effective providers of urban municipal services, and State or County tax policies should avoid raising revenues for duplication of city services by other jurisdictions.
- Eugene opposes the levying of property taxes by the State to fund services that are deemed the responsibility of the State.
- Cities must maintain local flexibility over their revenue systems and retain local apportionment of revenue from State gas, liquor, beer and wine taxes, marijuana taxes and other State imposed taxes and fees.
- Eugene opposes the granting of new exemptions, deferrals or forgiveness of property taxes by the Legislature without reimbursement of the revenue forgone by cities.
- Eugene opposes the granting of any new property tax exemptions of centrally assessed properties, including exemptions of intangible personal property of centrally assessed companies or properties. If centrally assessed property is granted any new exemption,, the State should reimburse cities for lost revenue.
- Eugene opposes subsidizing through taxes, services, or changes to revenue sharing formulas those businesses or households in unincorporated areas.
- Eugene supports the repeal of local preemptions.

2016 Legislative Priorities

- Eugene supports maintaining current tax and fee authority regarding System Development Charges (SDCs) and Urban Renewal Districts.
- Preservation and enhancement of state-shared revenues that flow to the City's General Fund, specifically from beer and wine, liquor, tobacco and marijuana taxes.
- Protection of the 9-1-1 tax received by local governments from the State from diversion for other purposes.
- Eugene opposes federal or state pre-emption of local taxation authority, including proposals to eliminate existing taxation of telecommunications companies operating in the city limits

Economic Development

- Eugene will look for opportunities to strengthen the Regional Accelerator Innovation Network (RAIN), and supports additional funding.
- Support local authority to develop infrastructure that provides new economic development opportunities.
- Eugene supports the inclusion of telecommunications in state-funded infrastructure projects.

Land Use

- Eugene opposes legislation that eliminates or weakens existing methods of annexation.
- Eugene opposes legislation or federal regulatory pre-emption of local laws relating to cell facility zoning and site review.

Right of Way Management and Long Term Use Compensation

- Eugene supports existing City authorization and responsibility to manage the public ROW, including opposing the preemption of any portion of Eugene's telecommunications ordinances, upheld by the Oregon Courts.
- Eugene supports the existing City right to collect fair and reasonable compensation from telecommunications and cable providers for use of public infrastructure and public rights of way.
- Eugene supports the existing ability of cities and municipal utilities (i.e., Eugene Water & Electric Board) to own, operate, construct and provide telecommunications services on a level playing field with private providers.
- Eugene supports existing local authority to make decisions regarding acceptable in-kind services in lieu of Ordinance 20083 License and Registration fees/taxes.
- Eugene supports continued local government managed telecommunications and cable rights-of-way use agreements and related Permits for construction in the public rights of way. We oppose transition to state franchising unless there is an opt-in provision whereby local governments can determine if there are local revenue protections, management authorities, community TV channel provision, and customer service standards that would be maintained or increased.
- Eugene supports net neutrality provisions and opposes actions that would decrease open access to the Internet through tiered pricing structures or other strategies.

Telecommunications includes wireless and wireline voice, data, and cable system communications, and high speed broadband services such as voice-over Internet protocol (VOIP), IPTV, OTT (Overt the Top Programming), and facility based Internet Access.

City of Eugene Page 2 of 4

Public Safety

Includes Fire/EMS, Courts, Law Enforcement, and Prosecution.

- Eugene opposes efforts to increase supervisor representation.
- Enable the narrow use of polygraph testing for pre-employment screening for sworn police officials.
- Support Alcohol Impact Area legislation or administrative rules.
- Encourage State and Federal to put more emphasis in assisting low income people with chronic health problems.
- Support funding for the acquisition of body-worn video cameras and compatible digital file storage and management system.
- Increased funding and training for Hazardous Materials Response Teams for Oil Trains.
- Support Ground Emergency Medical Transportation (GEMT) Legislation.
- Oppose efforts to remove authority from the fire department to provide input and comment concerning fire department access and water supply on proposed development projects.
- Oppose efforts to remove authority from the fire department to administer all provisions of the Fire Code for maintenance of the built environment.

Transportation

If there is a Transportation package in 2016, Eugene supports the policy that:

- Increases funding for all modes of transportation
- Ensures the greatest possible flexibility for the use of funds to meet local needs
- Preserves all local option transportation system funding alternatives, including local option fuel taxes and local transportation system maintenance fees
- Supports livable communities and innovative strategies
- Grants priority funding for projects when a local match is available
- Prevents attempts to shift costs related to highway capacity to local government
- Includes right of way and construction funding for Beltline from River Road to Coburg Road
- Prioritizes funding opportunities to address safety issues on both local and state roadways

Rail

- Eugene supports state funding for intercity rail service, and more frequent and more reliable, higher-speed, customer-friendly passenger rail between Eugene and Portland.
- Eugene continues to advocate for additional funds and technologies to reduce interference and delays between freight trains and passenger trains sharing the same tracks.
- Eugene supports additional planning and construction funds for local communities to establish railroad quiet zones, improve safety at grade crossings, upgrade rail beds and acquire rights-of-way to facilitate "passing" areas for passenger trains and freight trains.
- Eugene supports the provision of State matching funds for passenger rail and station projects in the corridor.

Environment and Natural Resources

City of Eugene Page 3 of 4

2016 Legislative Priorities

- Eugene supports state and federal measures to place a price on carbon emissions through mechanisms such as a carbon tax/fee or a cap and trade program.
- Support measures that protect or improve surface water and groundwater quality, including potential drinking water sources.
- Support implementation of recently adopted federal legislation banning the use of microbeads in personal care products for the protection of waterways.
- Support land use planning tools that protect native ecosystems and preserve intact habitats for migratory species.
- Support continuation of funding for the implementation of place-based water resources planning projects by the Oregon Water Resources Board and its implementing partners.
- Support appropriate limitations on fill and/or removal of wetlands.
- Support funding and programs to preserve and restore native vegetation and protect against invasive species.
- Support funding for constructing, maintaining, evaluating and renovating "green" stormwater infrastructure such as bioswales, green roofs and porous pavement.
- Support initiatives that assist designated management agencies in meeting their TMDL obligations related to temperature, bacteria, turbidity, and mercury.
- Support measures that facilitate economical and environmentally sound practices for managing wastewater and stormwater infrastructure, including maintaining minimum flows to protect infrastructure and reduce the risk of corrosive gas formation.
- Support funding and programs to implement measures identified in the regional Natural Hazards Mitigation Plan such as street tree planting programs, enhanced fuels reduction programs, restoration of riparian systems and other efforts to reduce the impact of flood, fires, landslides, and extreme storm events.
- Supports all implementation aspects of Department of Environmental Quality's 2050 Vision for Materials Management.

City of Eugene Page 4 of 4



RIVER DISTRICTS

THE UNITED FRONT PARTNERS OF LANE COUNTY, OREGON

have created a comprehensive vision to build upon our regional strengths, complement our economic drivers, leverage existing resources, and establish a lasting legacy for our community.

RIVER DISTRICTS 2021

will prepare our area to host the 2021 World Track and Field **Championships** and foster a growing population and business community for generations to come. **EXISTING INFRASTRUCTURE**

CITY OF EUGENE

MARCHÉ RESTAURANT

EWEB PROPERTY

FRANKLIN BVLD

THE WILLAMETTE RIVER UPSCALE DINING,

HAYWARD FIELD

& RIVERFRONT

BAKER

HAYWARD FIELD ●

University of Oregon

At 295 acres, the UO is home to more than 24.000 students, a sizeable percentage of Lane County's population. It's also home to historic Hayward Field, which has successfully played host to dozens of collegiate and Olympic-level competitions and is the venue for the 2021 IAAF World Championships.

I-5

Connecting Downtowns

The River Districts follow the Willamette River. connecting downtown Eugene to downtown Springfield. Our downtowns offer something for everyone: economically strong businesses; a booming tech industry; and restaurants, breweries, and shops. They also feature a world-class network of pedestrian, bicycle, and transit infrastructure that connect both cities, the University of Oregon, Hayward Field, and surrounding neighborhoods.



FRANKLIN BVLD

CITY OF SPRINGFIELD

GLENWOOD AREA

LANE TRANSIT DISTRICT'S EMX

Public Transportation

Lane Transit District, the public transportation system for Lane County, is an award-winning agency that operates a cutting edge Bus Rapid Transit (BRT) System. The EmX BRT system is fast, frequent, and easy to use for all. Carrying nearly 3 million passengers each year, the EmX traverses the River Districts between Eugene, the University of Oregon, and the City of Springfield on Franklin Boulevard.



RIVER

Nature & Recreation

The Pacific Northwest's beautiful natural landscape serves as the foundation for our tourism and natural resource industries. The Willamette River is the core of the River Districts. featuring multi-use trail systems and regional parcritical natural habitats, a open spaces.

• TURTLE FLATS

I-5



RIVER DISTRICTS 2021

An opportunity for investment in preparation for the **2021 World Track and Field Championships**

The Lane County region and the State of Oregon will play host to the world at the 2021 International Association of Athletics Federations (IAAF) World Track and Field Championships. The event is a defining opportunity for our region and is expected to bring in more than 45,000 people who will spend a week and a half traveling, eating, shopping, and staying in our community. In order to successfully host the world, the United Front partners have developed a vision to invest in our community's untapped resources, building upon the existing infrastructure and capitalizing on the 2021 Championships.

Using a US Department of Housing and Urban Development (HUD) Sustainable Communities Planning Grant, the United Front partners adopted a vision called the River Districts to build upon our existing infrastructure. Together, we've identified several key projects within the River Districts to accelerate and complete in advance of the 2021 Championships. Those projects, referred to as RIVER DISTRICTS 2021, will be legacy projects and pay economic, cultural, and environmental dividends for generations to come.

We seek your support for these projects as we move forward in completing RIVER DISTRICTS 2021.

UNITED FRONT PARTNERS of Lane County, Oregon















UNTAPPED OPPORTUNITIES

RIVERFRONT PROPERTY DEVELOPMENT

Thousands of additional people will be spending money visiting the region's restaurants, shops, hotels, and attractions in 2021. We have come a long way in developing thriving downtowns in both Springfield and Eugene, but there remain several gaps in our economic fabric. Vacant and underutilized land stands ready for redevelopment and improvement along the Willamette River. These opportunity areas are key to the economic development and future of community housing, commercial spaces, restaurants, and access to the river.

The Riverfront Master Plan has been developed for the vacant Eugene Water and Electric Board (EWEB) property; it envisions a vibrant, mixeduse development tied to downtown Eugene and the University Of Oregon. To fulfill that vision, the region seeks funding to develop brownfield properties and a high-speed internet district, create a railroad quiet zone, and build workforce housing.

Investments in Franklin Boulevard and redevelopment in Glenwood will foster riverfront revitalization guided by a nationally recognized vision (APA, 2015). This vision includes market rate and affordable housing, jobs, an iconic cross-laminated timber parking structure, and a tourism destination unique to the region.

TRANSPORTATION NETWORK GROWTH

The large influx of people in 2021 will stress our transportation system and expose existing deficiencies along Franklin Boulevard near the University of Oregon. The United Front partners seek to address these issues by redesigning Franklin Boulevard to include dual Lane Transit District EmX BRT lanes, protected bike lanes, safer pedestrian facilities, and roundabouts through Glenwood.

The United Front partners also seek to extend the Glenwood Riverfront multi-use path, providing complete connectivity between Eugene and Springfield.

Additionally, the region is working in new and collaborative ways to expand the entire EmX network along major travel corridors throughout the community.

By 2018, our community will be seeking Federal Transportation Administration Small Starts funding to help our transportation network host the 2021 games and accommodate future growth.



WILLAMETTE RIVER **RESTORATION**

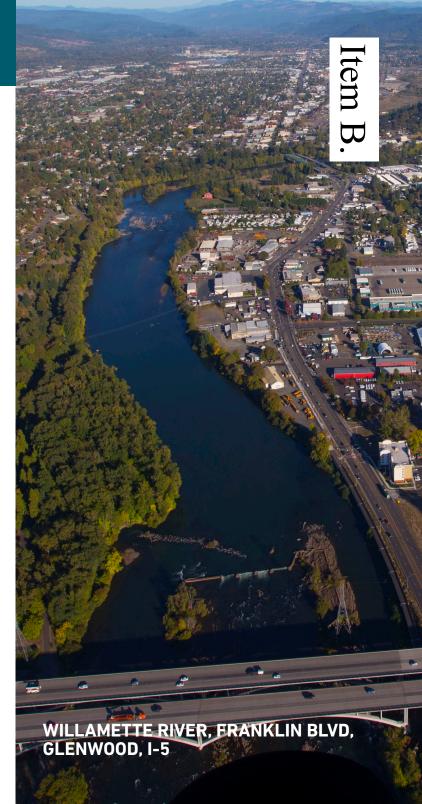
The Pacific Northwest's natural spaces are our greatest asset and leave a lasting impression on visitors.

The United Front partners seek a state appropriation to support restoration of the Turtle Flats area, including recontouring and reconnecting former gravel pits to the Middle and Coast Forks of the Willamette River.

Continuing northwest along the Willamette, work is underway to design and construct improvements for habitat and recreation along the historic Canoe Canal in Alton Baker Park.

Enhanced access to the Willamette River will strengthen the connection between the community and river.





RIVER DISTRICTS 2021

CITY OF EUGENE



Preparing our area to host the 2021 World Track and Field Championships and foster a growing population and business community for generations to come.



EUGENE, SPRINGFIELD & THE WILLAMETTE RIVER

1-5

CITY OF SPRINGFIELD

Connecting Downtowns

The River Districts follow the Willamette River, connecting downtown Eugene to downtown Springfield. Our downtowns offer something





