



**Eugene City Council**

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www.eugene-or.gov

# EUGENE CITY COUNCIL AGENDA

June 22, 2016

12:00 PM CITY COUNCIL WORK SESSION

Harris Hall

125 East 8<sup>th</sup> Avenue

Eugene, Oregon 97401

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Meeting of June 22, 2016;  
Her Honor Mayor Kitty Piercy Presiding

**Councilors**

George Brown, President	Pat Farr, Vice President
Mike Clark	George Poling
Chris Pryor	Claire Syrett
Betty Taylor	Alan Zelenka

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**CITY COUNCIL WORK SESSION**

**Harris Hall**

- 12:00 p.m.    **A.    WORK SESSION:  
Parks and Recreation System Plan Update**
- 12:45 p.m.    **B.    WORK SESSION:  
Real Property Disposal Procedures**

*\*time approximate*

with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

City Council meetings and work sessions are broadcast live on the City's Web site. In addition to the live broadcasts, an indexed archive of past City Council webcasts is also available. To access past and present meeting webcasts, locate the links at the bottom of the City's main Web page ([www.eugene-or.gov](http://www.eugene-or.gov)).

El Consejo de la Ciudad de Eugene aprecia su interés en estos asuntos de la agenda. El sitio de la reunión tiene acceso para sillas de ruedas. Hay accesorios disponibles para personas con afecciones del oído, o se les puede proveer un interprete avisando con 48 horas de anticipación. También se provee el servicio de interpretes en idioma español avisando con 48 horas de anticipación. Para reservar estos servicios llame a la recepcionista al 541-682-5010. Todas las reuniones del consejo estan gravados en vivo en Metro Television, canal 21 de Comcast y despues en la semana se pasan de nuevo.

For more information, contact the Council Coordinator at 541-682-5010,

[visit us online at www.eugene-or.gov](http://www.eugene-or.gov)

# EUGENE CITY COUNCIL

## AGENDA ITEM SUMMARY




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### Work Session: Parks and Recreation System Plan Update

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Meeting Date: June 22, 2016  
 Department: PW/ LRCS  
[www.eugene-or.gov](http://www.eugene-or.gov)

Agenda Item Number: A  
 Staff Contact: Craig Carnagey, (541) 682-4930  
 Craig Smith, (541)682-5334

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#### ISSUE STATEMENT

In 2015, the Parks and Open Space and Recreation Services divisions launched a process to establish a plan for the future of the Parks and Recreation System. The goals of the system plan are to address current problems, plan for future population growth and trends, and create a vision to benefit current and future generations. This work session provides the City Council with an update on the *PARKS and RECreate* planning process.

#### BACKGROUND

The City Council last received an update in January that included the findings of the year-long needs assessment analysis. At that time, the strengths, challenges, trends and opportunities of the parks and recreation system were presented and discussed. This analysis, which can be found at [www.eugparksandrec.org](http://www.eugparksandrec.org), includes results from an extensive community engagement effort that connected with 7,000 residents, identifying current attitudes and hopes for the future.

This feedback helped establish four principles to guide decision-making throughout the planning process:

- Care for and make the most of what we have- Provide safe, clean and fun parks and recreation facilities, and enhance their value for the community to enjoy.
- Serve the entire community- Provide equitable and welcoming access to parks and recreation facilities, regardless of neighborhood, culture, ability or income.
- Create more connections- Build on Eugene's strong foundation of connected open spaces and trail networks by completing and making new connections to nature at the regional, city and neighborhood levels.
- Build better partnerships- Forge new relationships and reinvent old partnerships across all sectors- community health and social services, land use and transportation, education, arts and culture and economic development.

A set of ideas has been developed that corresponds to these principles and begins to paint a picture of what the vision for Parks and Recreation in Eugene could look like. These ideas will be shared with the public throughout the summer to help refine the vision and identify priorities. As

with last summer's engagement efforts, a variety of opportunities to weigh in will be offered:

- The "Picture Your Parks" tabloid mailer will arrive in mailboxes at the end of June and provide information on the project and ideas for the future.
- An online survey will go live at the end of June and a statistically valid phone survey will be conducted this fall.
- "Little Red" will pop-up in Eugene's parks and area businesses this summer to provide fun and engaging ways to participate.
- A speaker bureau is available to meet with neighborhood or community groups that request a presentation.
- Ongoing discussions and meetings with specific stakeholder groups and partner organizations will continue.
- The project website and e-news will keep interested parties current with project updates.

The PARKS and RECreate process has set out to ensure that plans for the future are responsive to the community's values and aspirations. Additionally, a triple bottom line lens of social equity, environment and economics is embedded in the process and specifically in the four principles that guide this work. For example, when planning for recreation facilities, considerations include expanding access to services that address social needs, energy consumption and the cost to operate facilities.

### **Next Steps**

Following this phase of community engagement, the vision will be refined and priority projects and actions will be identified. This vision and implementation plan will also address funding levels and sources and be presented to the City Council for direction. The Trust for Public Lands, a national non-profit group that works with communities across the country to improve access to parks and recreation and find sustainable solutions to funding challenges will be assisting the City with this next step in the process.

Adoption of a plan is anticipated in the spring of 2017, with implementation measures following soon after.

### **RELATED CITY POLICIES**

- Council goal for Accessible and Thriving Culture and Recreation (*a community where arts and outdoors are integral to our social and economic well-being and are available to all*).
- Council goal for Fair, Stable and Adequate Financial Resources (*a government whose ongoing financial resources are based on a fair and equitable system of revenues and are adequate to maintain and deliver municipal services*).

### **COUNCIL OPTIONS**

This is an informational work session; no action is required at this time.

### **CITY MANAGER'S RECOMMENDATION**

No action is required at this time.

**SUGGESTED MOTION**

No action is required at this time.

**FOR MORE INFORMATION**

Staff Contact: Craig Carnagey, POS Director; Craig Smith, Recreation Director

Telephone: 541-682-4930; 541-682-5334

Staff E-Mail: [craig.t.carnagey@ci.eugene.or.us](mailto:craig.t.carnagey@ci.eugene.or.us); [craig.h.smith@ci.eugene.or.us](mailto:craig.h.smith@ci.eugene.or.us)





**PARKS AND  
RECREATE**

**PICTURE. PLAN. PLAY!**

# city council

January 25, 2016 Work Session:

- Community Engagement Results
- Needs Assessment Findings



Today's Work Session:

- Vision Ideas
- Community Engagement Plans

Fall, 2016 Work Session:

- Community Engagement Results
- Direction on Implementation Strategies



Illustration by Liska Chan



# goals

- Address current problems
- Plan for future population growth and trends
- Create an exciting vision to benefit current and future generations

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Illustration by Liska

Item A.

# address current problems

1. Current funding is not sufficient to take care of existing nor future planned parks, trails and amenities
2. Community centers and pools are outdated and too small for current and future recreation needs
3. Parks, pools and community centers are not equally distributed throughout the city
4. There are safety concerns in some parks due to increased illegal activity and vandalism



# plan for growth and trends

1. Eugene's population is growing, becoming older, and more ethnically diverse
2. Many people are experiencing the health consequences of inactivity
3. Many families face economic challenges
4. We are seeing the impacts of climate change



# create a vision

What are the places that future generations will thank us for?

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Illustration by Liska Chan

# process

- Identify community principles to guide decisions
- Build a common vision
- Understand community priorities and level of commitment
- Develop an implementation strategy

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Churchill Area Workshop

Photo by Aaron Schain



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We heard from 7,000 people:  
-strengths  
-challenges  
-principles

# principles

## What we heard:

- Care for and make the most of what we have
- Serve the entire community
- Create more connections
- Build better partnerships

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# ideas

Care for and make the most of what we have:

- Fund park maintenance
- Renovate community centers and pools
- Renovate parks and natural areas
- Revitalize riverfront parks
- Re-energize downtown open spaces
- Make parks safer

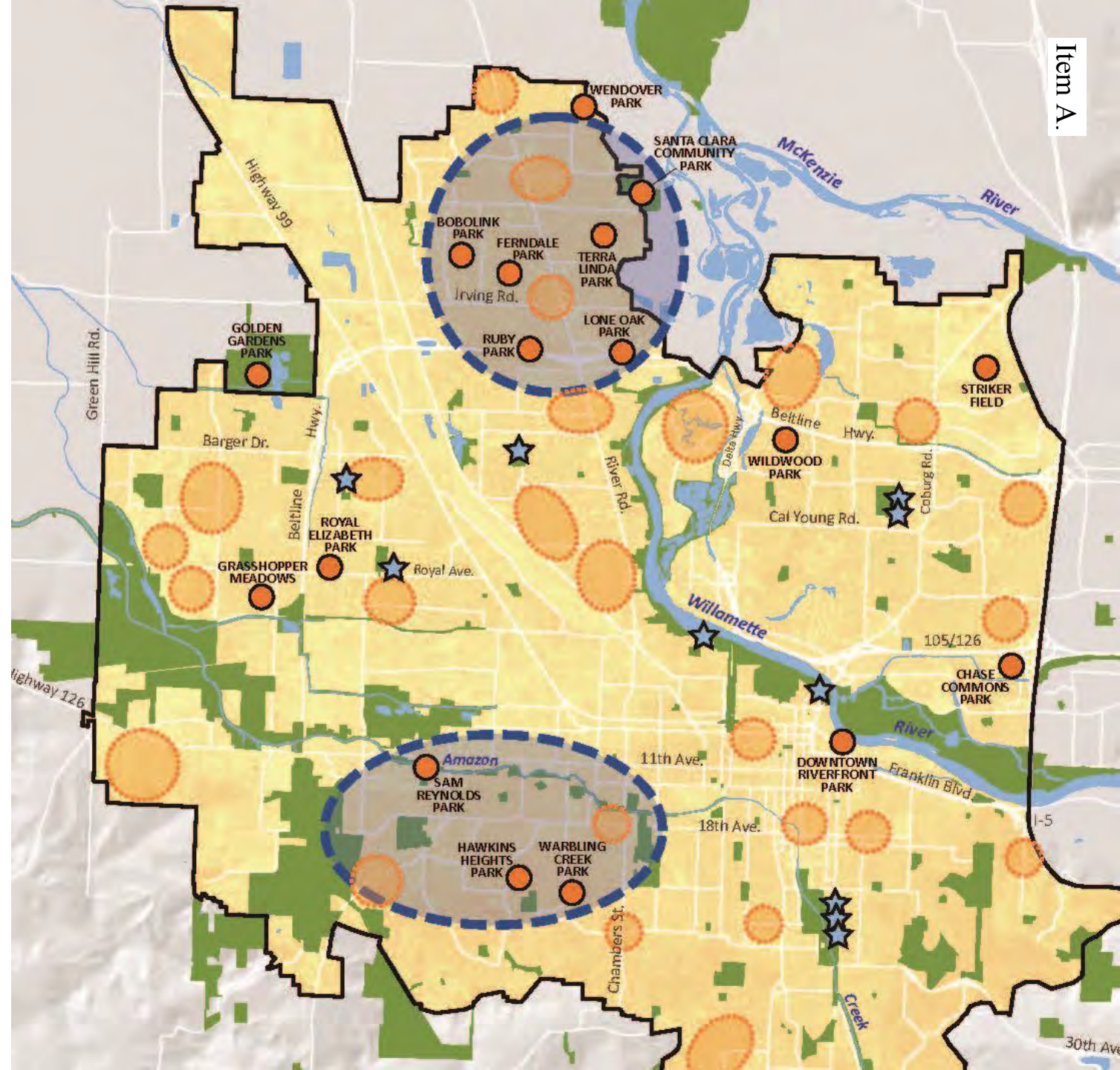


Illustration by Liska n

# ideas

## Serve the entire community:

- Build new community centers and pools in underserved areas
- Build new parks in underserved areas
- Expand the riverfront park system in North Eugene
- Increase inclusion for all cultures, ages, abilities and incomes



# ideas

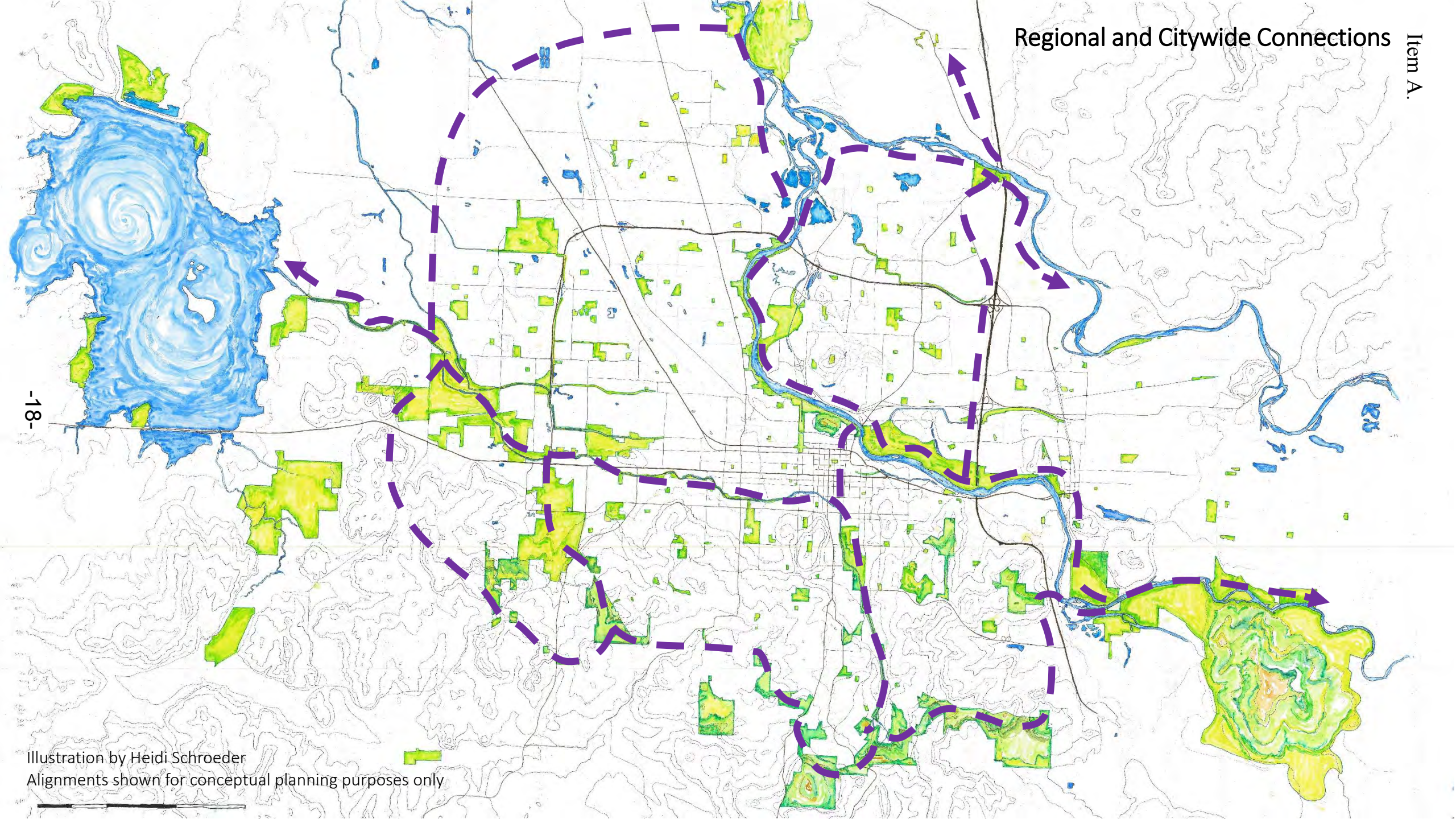
## Create more connections:

- Expand walking and biking opportunities in all neighborhoods
- Complete the Ridgeline Park and trail system
- Develop Suzanne Arlie Park into a nature/adventure park
- Enhance recreation along Amazon Creek



# Regional and Citywide Connections

Item A.



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Illustration by Heidi Schroeder  
Alignments shown for conceptual planning purposes only



# ideas

## Build better partnerships:

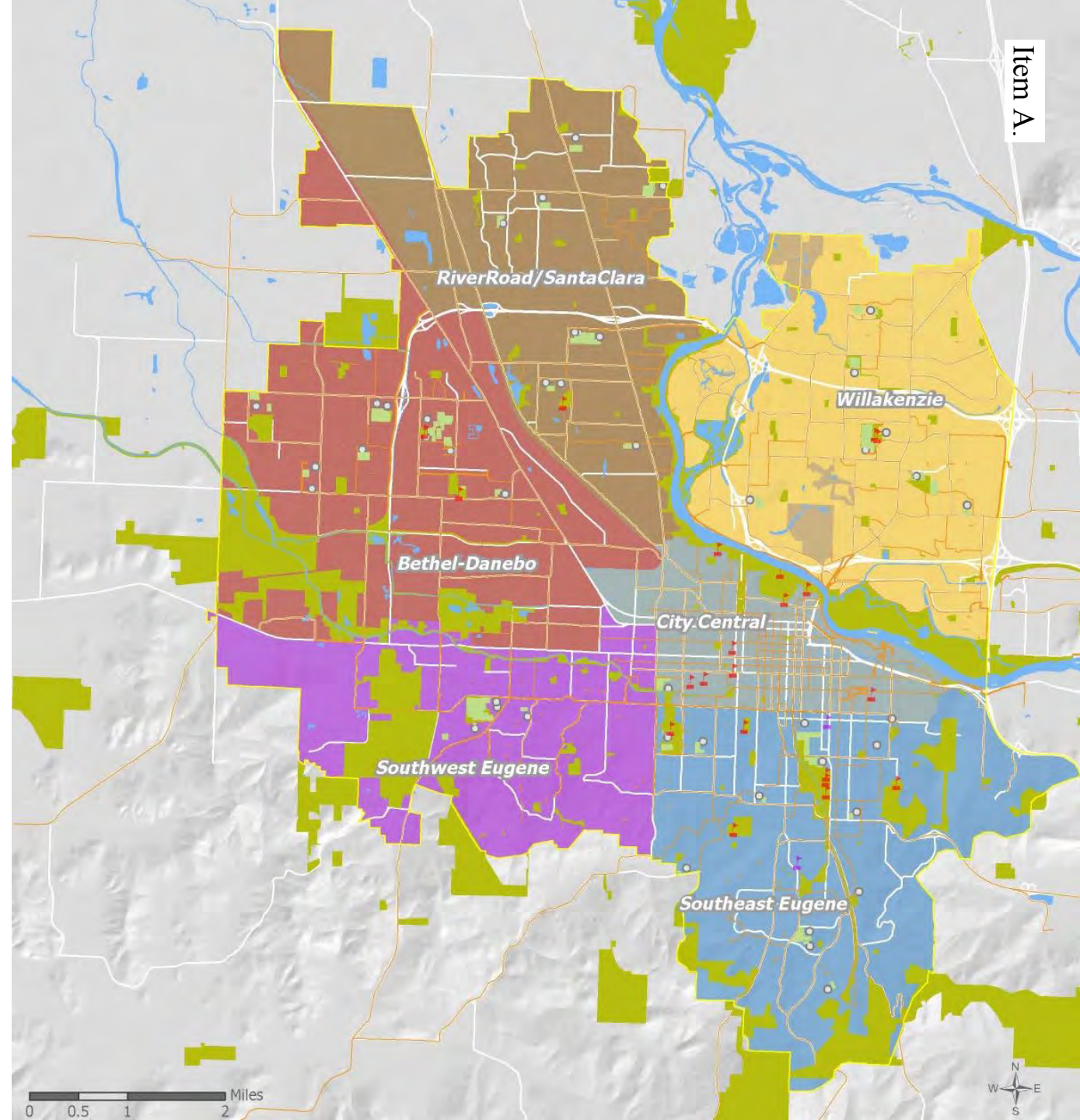
- Collaborate for kids with Community Schools
- Build a multi-field sport complex
- Expand financial partnerships



# planning sub-areas

- Inventory of resources and facilities
- Issues and needs
- Vision ideas

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**COLLECT**

**BUILD**

**REFLECT**

**REFINE**

**ADOPT**

**SUMMER 2015**

**FALL-SPRING 2015-16**

**SUMMER 2016**

**FALL-WINTER 2016**

**SPRING 2017**

We heard from 7,000 people  
-strengths  
-challenges  
-principles

Develop ideas for future vision based on what we heard.

Share ideas for future vision and learn community priorities and level of commitment

**WE ARE HERE!**

# reflect

- Picture Your Parks mailer
- Online survey
- Statistically valid survey
- *Little Red* tour
- Speakers bureau
- Stakeholder meetings
- Website/ e-newsletter

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**COLLECT**

**BUILD**

**REFLECT**

**REFINE**

**ADOPT**

**SUMMER 2015**

**FALL-SPRING 2015-16**

**SUMMER 2016**

**FALL-WINTER 2016**

**SPRING 2017**

We heard from 7,000 people:  
-strengths  
-challenges  
-principles

Develop ideas for future vision based on what we heard

Share ideas for future vision and learn community priorities and level of commitment

Refine vision and develop an implementation strategy

**COLLECT**

**BUILD**

**REFLECT**

**REFINE**

**ADOPT**

**SUMMER 2015**

**FALL-SPRING 2015-16**

**SUMMER 2016**

**FALL-WINTER 2016**

**SPRING 2017**

We heard from 7,000 people:  
-strengths  
-challenges  
-principles

Develop ideas for future vision based on what we heard

Share ideas for future vision and learn community priorities and level of commitment

Refine vision and develop an implementation strategy

Finalize vision and implementation strategy with City Council

# next steps

Coming back to City Council fall 2016:

- Share information from the summer outreach efforts
- Seek direction for the vision and implementation strategy



Illustration by Liska n



# EUGENE CITY COUNCIL

## AGENDA ITEM SUMMARY




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### Work Session: Real Property Disposal Procedures

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Meeting Date: June 22, 2016  
 Department: Planning and Development Department  
[www.eugene-or.gov](http://www.eugene-or.gov)

Agenda Item Number: B  
 Staff Contact: Denny Braud  
 Contact Telephone Number: 541-682-5536

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#### **ISSUE STATEMENT**

The purpose of this work session is for the council to discuss what type of notice should be provided prior to the city council considering the possible sale or lease of City-owned property. Staff will provide the council with background on the City's real property disposal procedures, followed by council discussion of minimum notice requirements as well as any other requirements – beyond those already in City Code – that the council decides should be followed before disposing of real property.

#### **BACKGROUND**

In 1987, the City Council adopted Sections 2.860 – 2.874 of the Eugene Code to govern the disposal of real property owned by the City. For purposes of these Code provisions, disposal includes the sale, lease, exchange, or donation of real property.

The Code authorizes four different types of processes for disposing of real property:

- (a) Section 2.862 governs disposition of property subject to a development plan;
- (b) Section 2.864 authorizes the City Manager to declare property surplus and then to dispose of it by competitive bid or auction;
- (c) Section 2.868 authorizes the council to dispose of real property to a governmental entity; and
- (d) Section 2.872 authorizes the City Manager, without following one of the other processes, to bring to the council for approval a proposal acceptable to the City Manager.

Each of these four types of processes is summarized below.

Section 2.862 governs disposition of property covered by a development plan. For purposes of this Code section, a development plan is a written plan approved by the council that, among other provisions, designates property for disposal. One example of such a plan is the Airport Master Plan. Under this Code section, the City Manager may use two processes to dispose of property, the first involving public notice, and the second involving private solicitation. In the first process, the

City Manager publishes notice of a public sale (which can occur by auction or written proposal) and then can accept the best bid or proposal. In the second process, the City Manager may privately solicit and negotiate proposals and once the City Manager has a proposed agreement acceptable to the City Manager, provide notice to the council with an opportunity for the council to decide to become involved.

Section 2.864 authorizes the City Manager to declare property surplus and then dispose of it. Under this process, the City Manager notifies the council of the declaration of surplus property and the general terms upon which he proposes the property be disposed. The council then has the authority to review the determination that the property is surplus and should be sold (or otherwise transferred). If the council does not choose to review the determination (or reviews and affirms it), the City Manager then may dispose of the property when an offer is received which meets or exceeds the terms contained in the notice.

Section 2.868 authorizes the council to dispose of real property to any governmental entity without notice or hearing. Unlike the other three options, this option grants to the council, rather than the City Manager, the authority, in the first instance, to decide that property should be sold (or otherwise transferred). In other words, the council does not need to wait for the City Manager to bring a proposal to the council. Instead, the council can initiate and approve a transfer so long as the transfer is to another governmental entity.

Section 2.872 provides a catchall to cover a situation that does not fall neatly into one of the other three provisions. Under Section 2.872, the City Manager can bring to the council, and the council can approve, any proposed disposition of real property that is acceptable to the City Manager.

### **COUNCIL OPTIONS**

This is an initial work session for the council to identify whether it wants to change or add requirements before the council approves the sale or lease of City-owned property.

### **CITY MANAGER'S RECOMMENDATION**

None for this work session.

### **SUGGESTED MOTION**

None.

### **FOR MORE INFORMATION**

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Telephone: 541-682-5536  
Staff E-Mail: [denny.braud@ci.eugene.or.us](mailto:denny.braud@ci.eugene.or.us)