

MINUTES
Eugene City Council
McNutt Room—City Hall

June 12, 1996
11:30 a.m.

COUNCILORS PRESENT: Tim Laue, Shawn Boles, Pat Farr, Kevin Hornbuckle, Barbara Keller, Nancy Nathanson, Laurie Swanson Gribskov, Jim Torrey.

ABSENT: Ruth Bascom

The adjourned meeting of June 10, 1996, of the Eugene City Council was called to order; Council President Tim Laue presiding.

I. APPROVAL OF THE ORDER OF THE AGENDA

Ms. Swanson Gribskov moved, seconded by Mr. Boles, to approve the order of the agenda. The motion passed unanimously, 7:0 (Councilor Farr not present).

II. ITEMS FROM THE MAYOR, CITY COUNCIL, AND CITY MANAGER

A. Leaf Blowers

Mr. Boles asked to hold the council discussion on leaf blowers shortly after the council's summer break. He indicated he would make available alternate technologies, particularly for commercial uses, at that time.

B. Lane Regional Air Pollution Authority (LRAPA)

Mr. Boles noted that LRAPA Executive Director Don Arkell had tendered his resignation effective no later than December 31, 1996. He flagged for discussion the question of support from contributing jurisdictions for the continuation of LRAPA.

C. Bureau of Land Management (BLM)

Ms. Keller said she was pleased to see that BLM had decided not to reconstruct some of the roads destroyed in the last flood in the Mohawk Research Management Area and offered to draft a letter for individual councilor signatures congratulating the agency on its progressive position. The council was amenable to the suggestion.

D. City's Boards and Commissions Demographics

Mr. Hornbuckle, on behalf of the Human Rights Commission, requested approval for a research project to obtain demographic information on City Boards and Commissions members. Council concurred.

E. "What Works and Doesn't Work in the Criminal Justice System"

Ms. Swanson Gribakov reported on her participation in a live video conference called "What Works and Doesn't Work in the Criminal Justice System," noting a departure from the "lock 'em up" mentality.

F. Public Safety Coordinating Council (PSCC)

Ms. Swanson Gribakov said the PSCC at its June 14 meeting will discuss its vision and outcomes for the community. A meeting scheduled for June 21 with Tim Crow and others will focus juvenile issues. She also announced a June 27 all-day session devoted to the work plan. Mr. Boles asked for the PSCC's working notes and background material

G. McKenzie Watershed Council

Mr. Laue said the McKenzis Watershed Council is seeking funding to continue. The City of Springfield has appropriated \$5,000 of the \$115,000 baseline budget. He asked the council to permit an application for a one-time \$10,000 request out of the Contingency Fund. The council consented.

H. The Highway 99 Homeless Service Station

Mr. Torrey asked for an update on funding for the Eugene Service Station program. Mr. Laue reported that the program is facing a \$20,000 deficit in meeting the current service objectives due to funding reductions from the Federal government and the City of Springfield. He added that the council would be asked to address the issue. City Manager Linda Norris said Council Officers will schedule the item for discussion in the next few weeks. Mr. Boles suggested raising the issue with the City of Springfield at the next Metropolitan Policy Committee (MPC).

Ms. Nathanson observed that social services located in Eugene served residents of all areas of the county and suggested that outlying cities and the Lane Council of Governments (LCOG) be approached for financial support of the Service Station.

There being sufficient time, the council returned to the items flagged for further discussion.

B. LRAPA (Continued)

Mr. Boles noted that this was the only region in the State with a local regional air pollution authority. The LRAPA board has asked for ratification from the jurisdictions that a local regional air pollution authority should be continued. He said the issue will be raised at the June 13 MPC meeting and it

will come back for council discussion by the end of the month. Mr. Boles said the decision had to be made no later than mid-July, prior to the agency's planned move to new offices.

Mr. Farr arrived at the meeting.

Ms. Swanson Gribkov asked for background information, including the budget, for the Authority.

III. ACTION: AUTHORIZATION FOR HYUNDAI-RELATED POSITIONS

Ms. Swanson Gribkov moved, seconded by Mr. Boles, to approve an additional five FTE in the Construction Permits Fund in FY97 for the Hyundai project.

Ms. Swanson Gribkov said it is her understanding that the additional positions are paid for from the Hyundai permit fees. Ms. Norris confirmed that was the case.

Ms. Keller expressed support for the motion, adding that she hoped the positions would minimize the impact to the rest of the community. She cited the price increase in construction materials as an additional negative impact of the project and said the council should discuss those at some point.

Mr. Boles noted that if, in fact, Hyundai is being charged the full costs, it is against adopted council policy as the usual split is 80/20 percent. He said he was unsupportive, noting that the City was "chasing a corporation with three times the City's assets" and it was not clear to him that the construction process could be slowed, choosing instead to add ostensibly more experienced inspectors, with less-experienced ones assigned to other projects in the community.

Addressing a question from Mr. Torrey, Ms. Norris said the memorandum of understanding (MOU) covered \$100,000 for extraordinary costs and if the amount should go beyond that unexpectedly, the City would not provide additional services, e.g., overtime.

Ms. Nathanson said she has been made aware that the City is issuing preliminary approval to start projects pending full permit approval, with inspections following up 45 days later. The City is often not prepared to do the follow-up and Stop Work Orders are issued. She wondered if the hirings would minimize this problem. Marsha Miller, Permit and Information Center (PIC), confirmed that the City does permit developers to get a head start on foundation work while the plans are being reviewed and the department hopes to be able to meet the needs of the Hyundai project without impacting the rest of the development in the community.

Mr. Farr expressed support for the motion, noting that one of the impacts was increased construction labor costs.

Mr. Laue said he supported the motion because it was important to hold Hyundai to the same standards as other corporations and the City needed adequate staff to do that. He said that City policy on cost recovery was that an aggregate 80 percent of costs related to construction would be recouped. Larger projects cover more than the 80 percent and after some discussion about offering those a discount, it was decided that the City should be consistent in that regard.

Ms. Keller said she would be voting in favor because she believed it would benefit the rest of the community by not adversely affecting services to them. She pointed out that while Hyundai is covering 100 percent of the costs in the short-term that will not be the case in the long-term. She added that it was critical to be able to slow the project to ensure the integrity of the construction.

Mr. Hornbuckle said he was opposed because the inspectors, in effect, would be working for Hyundai. Ms. Norris clarified that the inspectors would be City employees.

The motion passed, 6:2, with councilors Boles and Hornbuckle opposed.

Ms. Norris said she would distribute information on various other construction projects underway.

IV. CHECKPOINT: GROWTH MANAGEMENT STUDY

Scott Meisner, Planning Commission President, introduced the topic, saying the Growth Management Study (GMS) was an incredibly complex process that had brought the commission and council into a closer working relationship, and he thanked the council, particularly its representatives on the commission, for their interest.

Mr. Farr left the meeting.

Long Range Planning Section Manager Jim Croteau reviewed work done on the GMS to date, including public forums and a random sample survey to confirm that the eight topic areas picked from those forums were the ones the community indeed wanted to talk about. He described the following reports, prepared as background material, which are now available for public consumption: the GMS Glossary; City Finances, a report produced by the Administrative Services Department; GMS Report Card, which contains a compilation of all the growth management policies adopted over the years, including recommendations from functional plans such as the TransPlan; The Report Card Evaluation, which reports how the City is doing in the eight specific topic areas; and the Growth Trends Analysis, produced with the assistance of the Lane Council of Governments, which tracks key growth trends in the areas of population, employment, and transportation. Mr. Croteau reviewed the Growth Trends Analysis report and highlighted the key trends in the report. He noted that 75 percent of the land in the urban growth boundary (UGB) was within the City of Eugene, which was growing at a .3 percent rate faster than the UGB population—a positive effect of the City's metropolitan planning. Mr. Croteau said that in-migration accounted for three quarters of the population growth in the early 1990s. He indicated that at the current growth rate (1.5), the City could expect to reach a population of 199,700 by the year 2,015. A comparison of the average growth rates revealed that the State, as a whole, was growing at twice the national level, and its population would double every 40 years.

Mr. Croteau reviewed transportation trends, noting that auto registrations had doubled in the last 30 years—up 80 percent—while the population went up only 31 percent during the same period. Mass transit ridership increased in that time but there was no significant increase in alternate modes, although bicycle commuting is 15 times higher than the national average.

Mr. Croteau noted that Eugene is the regional employment center for Lane County, providing 81 percent of all Eugene-Springfield metropolitan jobs. He added that the policies implemented by the City will affect neighboring communities and "we should be mindful of that." Addressing a question from Mr. Torrey, Mr. Croteau said that the other jurisdictions had been apprised of the GMS and invited to attend meetings. Mr. Meisner added that the commission had also invited pertinent official bodies in Springfield, Lane County, and outlying communities. Mr. Croteau said the jurisdictions would be reintroduced.

In response to a question from Ms. Keller, Mr. Croteau said the population downtown is much more concentrated than in other parts of the city. Mr. Boles added that the concentration was within the Central Area Transportation Study (CATS) area.

The number of dwellings that have to be added, Mr. Croteau continued, has to do with the number of persons per household as well as the increase in population. He noted that the trend is a decrease in the household size, from 2.9 persons per household to 2.3 in the last 30 years, so 46 percent of the required dwellings has to do with that declining ratio.

Mr. Croteau reported that the per capita income in 1979 was at 107 percent of the U.S. income; currently, the rate is below that, but it is steadily moving back up.

Addressing a question from Ms. Keller, Mr. Boles said the commission chose to focus on areas over which the City had some control; however, those requiring interjurisdictional control will be addressed within specific scenarios and the group hoped that those practices and procedures developed here could be adopted and implemented by the other jurisdictions.

Mr. Croteau described the Speaker Series the department has produced for the Study and also shown on Cable 11 TV. He noted that the final program will focus on "overcoming the obstacles to financing neo-traditional development." He said the group was nearing the phase of completing scenario selection which would be presented to the council beginning on June 24. He reviewed the GMS process chart, noting that a major public information session was scheduled for June 18. Mr. Croteau said the group hoped to have agreement in June on the scenarios selected to be analyzed and presented to the public at the fall public forums. The fall work will include a tabloid, random sample survey, and public forums, followed by selection of a desired scenario by the council and commission in the late fall. He reminded the council that by the end of the year there would be agreement on a preferred GMS that could then go into the traditional public hearing process after the first of the year. Mr. Croteau reviewed the commission's June meeting schedule, noting that the GMS was scheduled for council discussion on June 24 and staff was polling council members for June 27, should additional time be needed.

Mr. Croteau announced the GMS Public Open House in the Wheeler Pavilion at the Fairgrounds on June 18, with a special preview on June 17 for the council, the commission, and the chairs of the Budget Committee, Citizen Involvement Committee, and the Human Rights Commission. He described the presentation's organization and floor plan.

In response to a question from Ms. Nathanson, Mr. Meisner said the commission was aware of the problem of Eugene's planning possibly not being consistent with that of surrounding communities and

projecting how to address that. Ms. Nathanson said that for citizens involved in the process there will be a realization that certain types of strategies will not be under the City's control or influence. Mr. Meisner said that citizens seemed to be aware of the problem and are involved despite the lack of official participation from their jurisdictions.

Mr. Croteau reviewed the GMS Budget, noting that the department is staying within its allocation and regular updates would be provided.

V. ACTION: POLICY WAIVERS RELATED TO THE PROPOSED FY97 BUDGET

Ms. Swanson Gribkov moved, seconded by Mr. Boles, to waive Financial Policy C.7 in order to use \$706,000 in nonrecurring revenue to fund the shortfall costs by the continuation of the Rapid Deployment Unit in FY97; the waiver is appropriate because it enabled the City to continue to respond to street crimes in certain Eugene neighborhoods while creating a sustainable funding strategy for FY98. The strategy may include new revenue through a proposed Public Safety levy or a combination of service reductions, efficiencies, and fee increases. The motion passed, 5:2; with councilors Boles and Hornbuckle opposed, Mr. Farr having left the meeting.

Ms. Swanson Gribkov moved, seconded by Ms. Nathanson, to waive Financial Policy C.7 in order to use \$106,000 from the reserve for revenue shortfall to fund an enhancement to the Safer Schools Program, as recommended by the Budget Committee, since sustainable funding has been identified for FY98, it is appropriate to provide this needed service in FY97 using non-recurring revenue.

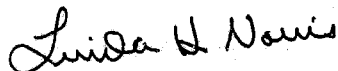
Mr. Boles pointed out that the council was attempting to fund this by saying growth is not going to cost as much as thought before. He said he could not support the motion.

The motion passed, 6:1; with Mr. Boles opposed.

Mr. Hornbuckle explained that his "no" vote on the first motion was not because he believed the Rapid Deployment Unit should not be funded.

The meeting adjourned at 1 p.m.

Respectfully Submitted,



Linda H. Norris
City Manager pro tem

(Recorded by Yolanda Paule)
cc113012.066

MINUTES

Eugene City Council
McNutt Room--City Hall

June 12, 1996
6 p.m.

PRESENT: Shawn Boles, Pat Farr, Barbara Keller, Tim Laue, Nancy Nathanson, Jim Torrey

ABSENT: Laurie Swanson Gribskov, Kevin Hornbuckle

I. INTERVIEW FINALISTS FOR THE PLANNING COMMISSION

The council welcomed Joel Andersen.

Mr. Laue explained that absent councilors would receive copies of the meeting tape prior to a council work session to select candidates. He noted that all candidates were being asked the same questions.

Mr. Andersen was asked the following questions:

1. The Planning Commission must often balance competing interests when it develops planning documents and makes land use decisions. In your opinion, what are the most important factors for the Planning Commission to consider in its decision-making?
2. The Metropolitan Plan, adopted City plans, and the City Council Goals provide guidance on a number of key issues for the City's elected officials and its boards and commissions. In your opinion, which goals and policies should be given high priority by the Planning Commission in the coming year?
3. How can the commission ensure that the concept of compact urban growth is clearly articulated and implemented through City ordinances and standards?
4. Since you don't have a lot of experience in planning, please talk about what strengths and experiences that you have that would be useful on the commission.
5. There are some phrases that have been used frequently in the last couple of years. One of them is livability, the other is livable neighborhoods. How would you define a neighborhood, either in the way it functions or by its size? What do you think are the characteristics that make up a livable neighborhood?

Mr. Laue thanked Mr. Andersen and indicated that the council would contact him with its decision. He thanked Mr. Andersen for his interest in the position of Planning Commissioner, and invited him to continue to apply for positions on City advisory groups if he was not selected.

After Mr. Andersen left the room, councilors shared impressions of his responses to questions.

The council welcomed Claude "Bob" Hall.

Mr. Laue explained that absent councilors would receive copies of the meeting tape prior to a council work session to select candidates, and noted that all candidates were being asked the same questions.

Mr. Hall was asked the same series of questions asked of Mr. Anderson.

Mr. Laue thanked Mr. Hall and indicated that the council would contact him with its decision. He thanked Mr. Hall for his interest in the position of Planning Commissioner, and invited him to continue to apply for positions on City advisory groups if he was not selected.

Councilors shared impressions of the candidate after he left the room.

The meeting adjourned at 7 p.m.

(Recorded by Sue Jordan)
cc60013.066

Respectfully submitted,

Linda H. Norris
Linda Norris
City Manager pro tem