

**MINUTES**

Eugene City Council  
Council Chambers--City Hall

August 9, 1995  
11:30 a.m.

**COUNCILORS PRESENT:** Nancy Nathanson, Tim Laue, Shawn Boles, Pat Farr, Barbara Keller, Jim Torrey, Mayor Ruth Bascom

**COUNCILORS ABSENT:** Kevin Hornbuckle, Laurie Swanson Gribskov

The adjourned meeting of August 7, 1995, of the Eugene City Council was called to order by Mayor Bascom.

**I. APPROVAL OF THE ORDER OF THE AGENDA**

Ms. Nathanson moved, seconded by Mr. Laue, to approve the agenda.

Ms. Keller said that she had contacted Pam Berrian and requested the applications to the Metropolitan Wastewater Management Commission, and she had just received the information. She said she did not want to discuss the issue today. Other councilors indicated these had been distributed in an earlier packet to council.

Ms. Keller moved to remove the Metropolitan Wastewater Management Commission item from the agenda. The motion died for lack of a second.

Roll call vote; the motion passed 5:1, with Ms. Keller voting in opposition.

**II. ITEMS FROM THE MAYOR, CITY COUNCIL, AND CITY MANAGER**

**A. Lorane Highway**

Mr. Laue updated the council about the Lorane Highway improvements, noting that a community public hearing would probably be held in mid-September. He added that there was a \$1.2 million contribution to the reconstruction from Lane County. He stated that there may need to be some modifications of the project to fit the roadway in the area.

**B. Maurie Jacobs Park Incident**

Mr. Laue said that he attended a briefing concerning the incident in the park and he felt good about how the Public Safety Officers handled the situation. He said that the officers acted with great restraint, issuing three warnings before returning to cite one of the offenders. He added that the incident was unfortunate, but it was a good choice by the officers involved.

Mr. Torrey reiterated Mr. Laue's comments and stated that he supported the actions of the officers involved.

Mr. Boles stated that the paper had misprinted that all the councilors had been invited to the briefing, and he had not been personally invited. He noted that he had watched the tapes and spent a substantial amount of time talking with constituents, and he had decided that the locus of responsibility was with those who engaged in vending without a permit.

**C. Application for Contingency Funds from St. Vincent DePaul**

Ms. Keller stated that St. Vincent DePaul was involved with the City in developing the Walnut Grove property in the River Road area. She requested that the council allow St. Vincent DePaul to go through the council's Contingency Fund application process. Council concurred.

**D. Fire Redeployment**

Mr. Torrey stated that there was a public hearing the previous evening that discussed the issue of the fire redeployment Voters' Pamphlet neutral statement, and noted that no citizens registered to speak. He said he was concerned that the council would think the issue was a "slam dunk," and the councilors would not have to work on the issue. He said that he wanted the councilors to be aware that they would have to work on this issue.

**E. Hyundai**

Mr. Boles thanked the Mayor for the letter she wrote to the U.S. Army Corps of Engineers because it accurately reflected the motion passed by the council.

Mr. Boles asked Deputy City Manager Linda Norris if the councilors would receive copies of the surveys conducted by the University of Oregon. Ms. Norris said that she had requested the information, but she did not have a time frame of when it would be received.

**F. Neighborhood Economic Development Corporation (NEDCO)**

Mr. Boles stated that his wife was a board member for NEDCO and it had held a presentation on the concept of community land trust. He said he would like to see the material from the meeting of the NEDCO board with City staff because land trusts were attractive ways of preserving low income and moderate housing.

**G. ENE**

Mr. Boles stated that the councilors would receive a letter from Jim Orgilloso in their packets. He said that the letter needed to be added to or corrected by staff because the City did not get six percent on all the ENE power, rather it was three percent.

**H. Bethel Danebo**

Mr. Farr addressed the issue of unimproved streets in the Bethel-Danebo area. Mr. Gleason summarized the gravel/grading program that used to exist. He said that under the council's current policy, when residents were willing to pay the price to improve the street to City standards, then the City would maintain the streets thereafter.

**I. Highway 99**

Mr. Farr thanked those involved with the paving of Highway 99 and the grand opening of the area.

**J. Council Committee on Environment and Economics (CCEE)**

Mr. Farr said that the CCEE met for the first time the previous evening, and the committee seemed to represent the disparate opinions of the council.

**K. Fall Schedule**

Ms. Nathanson said that council was going to go on break for a few weeks and it was a good time to talk about things that would be happening in the fall. She said that she was looking forward to planting some trees for the Neighborwoods program along Amazon Canal.

Ms. Nathanson said that with the start of the school year, the City needed to anticipate issues of traffic safety and potential traffic conflicts. She said that she would be speaking with residents in a neighborhood near Churchill High School about slowing down traffic and paying better attention to safety hazards. She added that she would like the council to spend some time discussing how it wanted to use the Bicycle Master Plan; i.e., is it used as a planning document for capital projects only or a tool for discussing modes issues.

**L. Washington Rapid Transit Meeting**

Mayor Bascom commented that the Olympia meeting was fascinating and noted that all of the transit stations in Washington had upgraded their train stations. She added that the Olympia train station was run entirely by volunteers.

**M. Eugene Celebration**

Mayor Bascom stated that she wanted the council to do something special for the Celebration Parade.

**III. APPOINTMENTS: METROPOLITAN WASTEWATER MANAGEMENT COMMISSION**

Mayor Bascom explained her position was to nominate a person for Position 2 and withhold a nomination for Position 3 until September. She noted that she had not received feedback from the councilors, other than Mr. Boles, so she decided to make one nomination. She said that the commission needed someone who could dedicate a significant amount of time to the project. She said that she was looking for that kind of dedication in Roger Rutan.

Ms. Nathanson moved, seconded by Mr. Laue, to appoint Roger Rutan to Position 2, term ending December 31, 1998, on the Metropolitan Wastewater Management Commission.

Ms. Keller said that she would vote against the nomination because the council was giving "lip service" to trying to include more people in the boards and commissions, and she did not think that the way to include more people was to appoint a former City Councilor to the commission. She said that there were plenty of good applicants in the pool that had been overlooked, and she would rather have new thinking in the process.

Mr. Torrey said that he would support the motion and noted that Mr. Rutan would make a great addition to the commission.

Mr. Boles said that he was sympathetic to the need for a quorum, but his concern was with the citizens' expectations about how the council filled seats. He said that the proper process was not being followed and he felt concern about both appointments being named by the Mayor, rather than selecting a candidate from the applicant pool.

Mr. Boles moved, seconded by Ms. Keller, to appoint Neale Hyatt to the second slot.

Ms. Nathanson said she would like to see the list of applicants again before deciding on an appointment.

Mayor Bascom said that this was a different process from appointing someone to the Planning Commission, for instance. She said that it was the Mayor's job to seek out applicants, so she did not see the process as inappropriate.

Mr. Torrey said that he would vote against the amendment and asked that the Mayor recommend another nominee to the council by the first meeting in September.

Mr. Gleason said that this process required the mayor to nominate an applicant.

Mr. Boles withdrew his amendment, and Ms. Keller withdrew her second.

Ms. Keller moved, seconded by Mr. Boles, to postpone discussion of the item until the September meeting. Roll call vote; the motion failed 4:2 with Ms. Keller and Mr. Boles voting in favor.

Roll call vote; the main motion passed 4:2, with Ms. Keller and Mr. Boles voting opposed.

#### IV. FERRY STREET CORRIDOR PRESERVATION/ENHANCEMENT PROJECT

Planning Division Director Jan Childs gave a contextual introduction to the item. She referred members to a map and noted that, over the last four weeks, staff had worked with consultants to discuss some alternative design concepts and staff had received feedback from members of the Ferry Street Corridor Citizens Advisory Committee (FSCCAC).

Ms. Childs stated that staff had analyzed a number of design alternatives to determine whether or not they addressed some of the major issues in the corridor and if they set a stage for long-term plans. She said that staff was recommending as phase one of the project, the map that depicted preservation/enhancement projects without the acquisition of the Agripac land. Ms. Childs stated that in order to better achieve the major components of the long-term vision of the corridor, it was important to 1) slow traffic through the corridor by adding traffic signals; 2) address the bottleneck at the southern entrance to the viaduct by rebuilding that section in a way that would allow later development of the south bank grid system; and 3) enhance the entrance to the city by improving East Broadway and Coburg Road. She said that map one was the basis for the first phase of the overall project and added that funding was the big key to completing the long-term project.

Ms. Childs said that it was important to create a project that could be started and completed quickly enough to secure the available Federal funding, but also one that would allow for the completion of the long-term vision. She said that staff would not have been able to get an environmental impact statement, for a long-term corridor project, approved by Federal officials before the October 1, 1995, deadline. She said that officials recommended to staff that they change the type of project that they undertake currently. She said there was a category called categorical exclusion, which would allow the City to do projects for improvement within an existing corridor without an environmental impact statement. She said that staff was making every effort to change the category of the project, so that it could secure the Federal funds and begin phase one of the project.

Dave Reinhard, PW Transportation Division, said that he would give the council an overview of the major components of the project beginning with the section of roadway north of the Ferry Street Bridge. He noted that there were several operational and safety problems, within the corridor, that staff wanted to address with the project: 1) the Fairway Loop cut-through; 2) the safety issue of the left turn from Coburg Road onto Interstate 105; and 3) Country Club Road and the Coburg Road access turns south of the Interstate 105 overpass. He said that staff was proposing the following remedies to those problems: 1) a new signal light just south of the Interstate 105 overpass; 2) creating a new one-way street connection between Country Club and Club roads which would provide for left turns onto Coburg Road; and 3) a traffic signal at Centennial and Coburg Road to allow safer turn movements.

Responding to Mr. Boles' questions, Mr. Reinhard stated that the southbound traffic on Coburg Road would encounter a demand-based left turn at the new signal. He added that the intersection might be actuated or semi-actuated, and Coburg Road would be expanded to include a third lane in the northbound direction. He said that the addition of the third lane would require some right-of-way acquisition.

Mr. Reinhard, responding to Mr. Farr's question about turns, stated that the new connector street would allow for a left turn only or a through movement to the I-105 on-ramp.

Mr. Torrey asked if the 76 Service Station above Centennial Boulevard would be impacted. Mr. Reinhard stated that it could be impacted by some right-of-way acquisition, but the extent of the impact had not yet been determined. He added that staff was proposing a signal at the Centennial Boulevard and Coburg Road intersection that would allow for either a right or left turn. He noted that the other side of that intersection would be signalized as well to allow for safer bike travel and safer access to the bridge.

Ms. Keller suggested that the project include the addition of trees to the area. Mr. Reinhard stated that trees were an important piece of the project.

Ms. Nathanson stated that the council had received a letter from Neale Hyatt dated August 6, 1995, that discussed the additional signals and how they would affect public transit. She asked how signals would negatively impact public transit. Mr. Reinhard said that he was not sure that he agreed with the assertion that the signals would be negative for public transit. He noted that staff was proposing a bus turnout on the far side of the proposed signal and when the signal turned red that would afford the buses an opportunity to get out of the turnout. He said there was potential to do the same thing in the southbound direction. Mr. Boles stated that this may be a prompt for the council to "kick up" the issue of bus preemption. Mr. Reinhard stated that staff would be investigating bus preemption. He said there was less opportunity to do that with a four-lane bridge.

Mr. Reinhard stated that, in terms of the Ferry Street Bridge, staff was recommending that the project include: 1) completion of the seismic and safety

retrofits; 2) the widening of the sidewalks; 3) the changing of the railings; and 4) the creation of a separate bicycle bridge.

Mr. Boles asked for clarification about the bicycle connections, specifically relating to the Greenway Bike Path on the southwest side of the bridge. Mr. Reinhard said that the project called for creating better geometry in the area so that bicycle safety would be enhanced. He added that the current proposal would create a wider area for bicyclists to ride in the area.

Mr. Boles asked if it was not possible to get expanded 12 ft. sidewalks on both sides of the bridge, could the project create an 8 ft. sidewalk on one side and a 12 ft. sidewalk on the other side. Mr. Reinhard said it was an option that staff would investigate. Mr. Boles stated that he recommended the expansion of the sidewalks in conjunction with the additional bike bridge.

Ms. Keller urged staff to work with the engineers to create the 12 ft. sidewalk expansion and eliminate the bike bridge from the plan. She said she felt that expanding the sidewalks would be a better expenditure of money than creating an entire bike bridge. Mr. Reinhard said that he expected the Federal Government to require a cost effectiveness analysis of the project. Mayor Bascom said that if she were to recommend giving up either the expanded sidewalks or the bike bridge, she would give up the expanded sidewalks because the new bike bridge would create better and safer bicycle travel.

Mr. Farr asked if staff had considered creating a bike bridge on the east side of the Ferry Street Bridge further upstream. Mr. Reinhard said that staff had considered that alternative, but that it was a more likely possibility as part of the long-term recommendation.

Mr. Torrey reiterated Mr. Boles' and Mayor Bascom's comments about the steep pitch for bicyclists at the 2nd Avenue exit. He added that he would support the widening of the bridge sidewalks unless it meant the exclusion of the bike bridge. He added that he wanted to include as much as possible in the first phase of the project, but he did not want to extend past the October 1, 1995, deadline. Mr. Reinhard stated that staff was aware of the deadline and did not intend to miss it. He added that in order to widen the sidewalks of the bridge, one side would have to be closed for construction, so he recommended building the bike bridge first.

Mr. Reinhard turned his attention to the south bank and the viaduct area, noting that staff was proposing seismic retrofit, adding a third northbound lane that would come across the railroad tracks and merge the three lanes into two between the tracks and 4th Avenue, and replacing the existing yield sign at 7th Avenue and Mill Street and creating an on-ramp that would go over the future 7th Avenue. He said the latter would provide a new connection for the Franklin traffic going northbound.

Mr. Boles asked for clarification about the design of the additional third lane. Mr. Reinhard stated that the design is something that staff and the committee had discussed, but the design had not been finalized. Ms. Childs

noted that both John Lawless and Jerry Diethelm had volunteered to work with staff in the design process.

Mr. Diethelm said that he advised staff that it was important to make Broadway Avenue and Coburg Road look good because how they look and feel are important issues. He said that the community would better support a long-range plan that was attractive.

Mr. Lawless said that his fear was that the project would be stalled, so he thought the first pieces of the project needed to be enticing so that the citizens would not let the vision be stalled.

Mr. Boles said that he would rather see the City do less at high quality than more at low quality.

Ms. Keller stated that it was important to her that the street include signage that is attractive and functional. She said she did not want to see the ugly freeway signage on all the improved roads and additional lanes.

Mr. Reinhard said that one of the City consultants was investigating the feasibility of a signal at 8th Avenue and Mill Street. He added that, with regard to Broadway Avenue, the first phase of the project would attempt to set up future improvements. He noted that staff would be working with business owners to improve access and sidewalk improvements with some minor right-of-way acquisitions.

Mr. Torrey said he was anxious to discuss the Agripac situation versus the Federal funding and the issue of the trailer park. Mr. Reinhard stated that the long-range plan does include acquisition of the property, but because the short-range plan did not include improvements in that area, the staff had no rationale for acquiring the land. Ms. Childs noted that there were relocation requirements under the existing City ordinances.

Mr. Boles asked if any of the proposals in phase one supported the restoration of the Millrace. Mr. Reinhard said that all of the proposals were compatible with that idea, but none of the proposals would resurrect the Millrace.

Ms. Keller asked if it was possible to begin the project work in the north and move south. She asked if the City could find other financial resources to acquire the Agripac land now. Mr. Reinhard said that the problem was that the City was working under a deadline to utilize available Federal funding, and the larger improvements would require an Environmental Impact Statement (EIS) that could not be completed before the deadline.

Ms. Nathanson, referring to the East Broadway area, said that she was most interested in this area and its potential for redevelopment. She asked if the operational improvements should improve the aesthetic value. Mr. Reinhard stated that the improvements should increase the aesthetic value of the area.



Ms. Keller said that the City had \$23.7 million of Federal money, \$3 million of County money, and an additional \$3 million in matching money, so the City would need to spend \$30 million to maximize the Federal contribution. She suggested moving to the map 2 proposal and utilizing less money in right-of-way acquisitions and viaduct seismic improvements. Ms. Childs stated that the EIS was more of a problem than the money. She said that it would be helpful to know if the council was interested in the City attempting to work toward map 2.

By consensus, the council indicated that it was interested in the map 2 proposal.

Marv Shelby, Agripac, stated that the facility had been in that area for over 80 years. He recognized the importance of modernizing and upgrading, and noted that the company had investigated the possibility of moving from that area. He said that from a business decision standpoint, the company had delayed its decision to rebuild on site because of the continuing study of the Ferry Street Bridge Corridor. He said that the company was waiting for City direction with respect to rebuilding on its current location. He said that without clear direction from the City, Agripac could decide to rebuild on its current location.

Mr. Boles said that he was supportive of a map 2 approach, and he was concerned about investigating regional strategies. Ms. Keller added that Agripac had given the City another excellent reason for proceeding in a timely manner.

Ms. Keller moved, seconded by Mr. Laue, to authorize staff to proceed with map 1 improvements and work with various parties to move forward with improvements shown on map 2.

Mr. Torrey said he would support the motion, assuming that the first step would go forward immediately and that nothing in that first step would require a community vote.

Mr. Laue stated that the council had indicated that it wanted to move forward with the south bank study results.

Roger Steven, a broker with Northland Real Estate, stated that the Town and Country Trailer Park was listed for sale. He said that there were already two offers on the property. He asked if the council was going to acquire the land on the north side.

Roll call vote; the motion passed unanimously, 6:0.

The council continued discussion about acquisition of the north side land acquisition.

Mr. Boles stated that the long-term vision required the acquisition of the trailer park, but that was in the long-term. In the short term, the council

had not decided to acquire that land. Ms. Childs stated that the asking price of the land was \$1.2 million.

Mr. Torrey stated his concern about the added cost that would be accrued by the City when, in the future, the land came under eminent domain. He said that the idea of land banking should be considered by the council because it could save money in the long run.

Former City Councilor Paul Nicholson stated that Mr. Torrey's point about land banking was excellent and the council should consider his words carefully.

Mr. Boles said that when the council charged the citizen committee it requested help with identifying funding sources for the long-term project. He said that he would like to see the council put more energy behind identifying funding sources for land banking and the long-term project.

**V. CONTINGENCY FUND REQUEST: NATIVE AMERICAN FESTIVAL**

Ms. Nathanson moved, seconded by Mr. Laue, to direct the City Manager to enter into a contract for \$2,787.55 to provide park rental, waste disposal, parking, and canopy rental services for the Celebrating Traditions event on Saturday and Sunday, August 26 and 27, 1995.

Mayor Bascom stated that the council could only grant this request one time, so it could not grant the funding in the future.

Ms. Keller stated that the council provided money for a Pow Wow in the previous year. She asked if this was the same event.

Greg Rikhoff, Human Rights Commission Staff, said that he was unaware of the council giving money to this event in the previous year, and added that the Human Rights Commission (HRC) did give money to this event.

Ms. Keller said that the City was basically paying itself for the parking costs, insurance, etc. She said she was having a hard time with this request when the Parks and Recreation Services could waive its fees, but said that she supported the City giving money to the event.

Mr. Farr asked if there would be a problem with the City supporting a religious activity. The Celebrating Traditions representative stated that the Pow Wow was not a religious activity, but rather an event to present the diversity of the Native American culture. She said that there would not be any sacred ceremonial practices. She noted that religion was a significant part of the Native American culture and it was difficult to extricate it from celebrations.

Mr. Torrey said that he intended to support the motion. He added that it would be helpful if a couple of councilors could get together and outline the guidelines for how the council granted money to activities.

Mr. Laue reminded the councilors that simply because they may wish to waive costs did not mean that the costs did not occur. He indicated his support for the motion.

Ms. Nathanson said that if the council anticipated that every year it would be spending money on community activities, then it would help if the council budgeted these funds in advance. She asked if the councilors thought the activities should be reviewed by a department or a committee so that they were judged in context with competing requests. She said that it seemed inappropriate to continue to say that the activity requests were unexpected and then grant the money from contingency funds.

Roll call vote; the motion passed unanimously, 6:0.

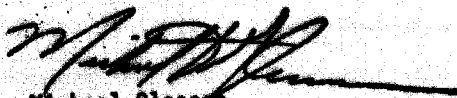
**VI. CONTINGENCY FUND REQUEST: DAY OF CARING PROJECT**

Ms. Nathanson moved, seconded by Mr. Laue, to direct the City Manager to enter into a contract for services needed for the Day of Caring Project, the mobilization of hundreds of community volunteers that assist local health and human service agencies, and authorizing the expenditure of \$245.00 from the Contingency Fund to cover the cost of the contract.

The motion passed unanimously, 6:0.

Council adjourned at 1:30 p.m.

Respectfully submitted,



Michael Gleason  
City Manager

(Recorded by Jennifer Self)  
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