

## MINUTES

Eugene City Council  
McNutt Room--City Hall

November 15, 1995  
11:30 a.m.

COUNCILORS PRESENT: Nancy Nathanson, Tim Laue, Shawn Boles, Pat Farr, Kevin Hornbuckle, Barbara Keller, Laurie Swanson Gribskov, Jim Torrey.

The adjourned meeting of November 13, 1995, of the Eugene City Council was called to order by Her Honor Mayor Ruth Bascom.

### I. APPROVAL OF THE ORDER OF THE AGENDA

Ms. Nathanson moved, seconded by Mr. Laue, to approve the order of the agenda.

Mr. Farr moved, seconded by Torrey, to amend the motion by reordering the agenda, reversing the order of items VI and VII. The motion to amend passed, 6:2, with councilors Laue and Swanson-Gribskov opposed.

The main motion passed, 5:3, with councilors Keller, Laue, and Boles opposed.

### II. ITEMS FROM THE MAYOR, CITY COUNCIL, AND CITY MANAGER

#### A. Automation

Ms. Nathanson said the council can expect to see formatting changes in City documents, made to facilitate transfer to the World Wide Web network. She added that concerns should be forwarded to the Council Committee on Automation (CCA) whose council members are she, Mr. Farr, and Mr. Boles, or Randy Koib, Information Services Director.

#### B. "Lawless Logging" Council Letter

Mr. Boles circulated a letter addressing "lawless logging" for individual councilor signatures.

C. Street Light--Centro LatinoAmericano

Mr. Boles said he has spoken to Deputy City Manager Linda Norris about Centro LatinoAmericano's request for a street light and it may be possible to expedite the request.

D. Sheriff's Levy--Metropolitan Policy Committee (MPC) Concerns

Mr. Boles asked for an opportunity to communicate the MPC's concerns and comments on the sheriff's levy when the item comes up.

E. Councilor Accessibility

Mr. Hornbuckle called to the council's attention a letter to the editor in today's Register-Guard, criticizing Ms. Keller for not being accessible through e-mail. He disagreed that she was not accessible to her constituents.

F. House Resolution 2545

Mr. Hornbuckle said that House Resolution 2545, which allows states to elect their congressional delegations by preference voting, is currently in the House. He urged supporters of the resolution to contact their representatives.

G. Public Forum

Responding to comments from homeless advocates at the council's Public Forum on November 13, 1995, Mr. Farr asked the community to look at the council's positive history in addressing homelessness.

H. Veteran's War Memorial

Mr. Farr clarified that he requested moving this item up on the agenda because he seeks closure on the issue today.

I. Citizen Wish List

Mr. Torrey suggested that staff create a wish list of things citizens want and make it available to the private sector, which may be willing to realize those wishes for the public.

J. Homeless Single Adult Day Service Center

Mr. Torrey said he would later introduce a motion proposing a homeless single adult day service center.

K. Mothers Against Drunk Driving (MADD)

Ms. Keller announced MADD's annual event urging drivers to drive sober.



L. Vigilante Groups on the Bike Path

Mr. Laue asked staff to secure information on the report of vigilante groups on the bike path so he can follow up.

M. Priority Recommendations on the Council Committee on the Environment and Economics (CCEE)

City Manager Mike Gleason said the priority recommendations from the CCEE would be distributed in the councilors' weekly packets at the request of Councilor Keller.

There being sufficient time, the council addressed items flagged for further discussion.

J. Homeless Single Adult Day Service Center (continued)

Mr. Torrey moved, seconded by Mr. Laue, to direct staff work to work with Lane County and Springfield to develop options for providing a service center for homeless single adults in the metro area. Staff should return to the council with options not later than December 6, 1995. The proposed allocation would be approximately \$50,000.

Mr. Torrey spoke in support of his motion, saying some adults refuse to avail themselves of the services provided by the Eugene Mission.

Mr. Boles cautioned the council about the location of such a facility, adding that such services should be dispersed throughout the community.

Councilors Farr and Hornbuckle supported the motion.

Mr. Laue clarified that the funding was intended for operation of the facility. He called for examination of the proposal in light of the existing work plan and budget and suggested that the other jurisdictions be asked to budget for this need in the next fiscal year. Mr. Laue said he did not believe such a facility could be accomplished in 60 days.

Ms. Keller agreed that the task could not be accomplished in 60 days, but was supportive with the understanding that no funds would be spent before December 6--the date set for council review of the proposals.

Ms. Swanson Gribskov was supportive, but offered a friendly amendment: to delete mention of a specific amount of funding. The maker and second of the motion were amenable.

Ms. Nathanson was supportive but expressed concern that the council might be precluding options by presupposing that "there truly would be no provider, or no way to find a site or no way to address certain needs." She said the council might consider putting out a request for proposals (RFPs) to meet the need.

The motion passed unanimously, 8:0.

### III. ACTION ON FUNDING LOW-INCOME HOUSING PERMITS--PART OF MULTI-YEAR FINANCIAL PLANNING

Ms. Nathanson said a straw ballot on November 13 revealed that the council majority favored a budget line item for funding permit fees and system development charges (SDCs) for low-income housing.

Ms. Nathanson moved, seconded by Ms. Keller, that the City of Eugene continue the existing level of General Fund support for the development of low-income housing by allocating up to \$150,000 annually as a departmental line item for building permit fees and SDCs.

Mr. Laue opposed the motion, saying it should not be a departmental line item. He favored contingency funding on a case-by-case basis. He explained that this allowed the council to recognize each project as an exception.

Ms. Keller supported the motion, noting it supported the council's goal for developing low-income housing.

Mr. Boles wondered if the amount mentioned was going to be a draw down on the contingency fund. Ms. Swanson Gribskov said she presumed this was something that would be built into next fiscal year's budget and current practice would be followed for the remainder of this year.

Mr. Torrey said he favored the motion with the addition of council review on a case-by-case basis. Ms. Nathanson noted that Motion 2, Option A addressed his concern. Staff confirmed that passing both Motion 1/Option A and Motion 2/Option A (with Housing Policy Board as the oversight body on allocating funds on a case-by-case basis) was technically and legally possible.

Mayor Bascom said it was inappropriate to assign oversight of the funds to the Housing Policy Board.

The motion passed, 5:3; with councilors Laue, Farr, and Torrey opposed.

Ms. Nathanson moved, seconded by Ms. Keller, that the council ask the Housing Policy Board (HPB) to make a recommendation on the allocation, and staff shall continue to allocate these funds on a case-by-case basis.

In response to a questions from Ms. Swanson Gribskov and Mr. Farr, Ms. Keller said the HPB's focus is low-income housing and it is an interjurisdictional body.

Ms. Nathanson noted that the Intergovernmental Human Services Committee (IHSC) was also an interjurisdictional body to which the three jurisdictions contrib-

uted funds for social services, adding that the HPB could merge activities with that group to provide intergovernmental review of housing money similar to the way social services money is handled.

Ms. Swanson Gribkov noted that with passage of the first motion on housing the council had addressed the threshold question, and suggested that the technical aspects outlined in the rest of the motions be brought back later.

Ms. Swanson Gribkov moved, seconded by Mr. Torrey, to table the motion. The motion passed unanimously, 8:0.

Ms. Nathanson moved, seconded by Mr. Torrey, that additional building permit fees and SDCs for low-income housing projects be paid from the individual project's resources. If the Utility Consumption Tax is approved, it could be used to subsidize these project expenses.

Mr. Boles questioned the council's intent.

Ms. Nathanson moved, seconded by Mr. Torrey, to postpone further discussion to the work session addressing the ballot title measure. The motion passed unanimously, 8:0.

#### IV. CONVENTION CENTER STUDY

Library, Recreation, and Cultural Services Director Jim Johnson gave the staff presentation, noting that the study was done by Coopers & Lybrand and the executive summary was included in the meeting material. Mr. Johnson said the next step, suggested by staff from the three jurisdictions, is creation of a technical team to address the tools and techniques available to fund the facility. He asked the council to establish such a team.

Addressing questions from Ms. Keller, Mr. Johnson said that after a reasonable funding mechanism was established, it would go to the policy group for discussion of possible locations and the impact on existing facilities. He added that some of the options would likely include using existing facilities.

Ms. Swanson Gribkov said she was concerned that the new center be self-supporting and wondered how other jurisdictions had responded to the proposal. Mr. Johnson noted that both Springfield and Lane County had passed the motion before the council today, establishing the technical team. He said all the jurisdictions assumed the facility would have to be funded by either new sources of revenues or additions to existing ones.

Addressing a concern expressed by Mr. Laue, Mr. Johnson said the study identified different types of sources and staff would identify advantages and disadvantages for the council's review. Mr. Laue expressed concern with subsidizing the facility, saying he was not convinced of the economic benefit of large convention centers in communities, given the wage level of the jobs such facilities provide and the housing market.



Mr. Boles emphasized that the facility had to be revenue neutral for the municipality, including construction and operations and maintenance costs. He said he expected 1) the project not to draw down on the City's limited resources for cultural and leisure activities; and 2) an analysis of what the City might expect in return for its investment.

Mr. Hornbuckle wondered what the public interest was in the facility. He asked for definition of the concepts "positive impact" and "regional economy" that are contained in the executive summary. Mr. Hornbuckle said siting of the facility should be considered before funding, noting that Jefferson area neighbors are concerned about the possible expansion of the Fairgrounds.

Mr. Torrey said constituents have expressed concern with funding such a facility through taxation.

Ms. Nathanson wondered to what degree efficiencies or economies of scale might be achieved through shared/cooperative agreements with other jurisdictions. Mr. Johnson said the level of analysis proposed at this point will not address that level of detail, but there are a variety of ways to explore the management of such facilities.

Mr. Farr expressed concern that the estimated utilization days outlined in the study included the use of current facilities and the project may compete unfairly with private industry in this area.

Mr. Boles echoed the concern.

Mayor Bascom urged the council to study the full report by Coopers & Lybrand, which is located in the council office.

Ms. Keller said the industry is very important as the City attempts to diversify its economy. She listed the following advantages: provides jobs in hotels, tour operations, restaurants, graphic artists, and transportation; increases support to services provided by the City (such as the Hult Center); attracts "export money" without depleting resources; and is a stable and growing industry with a very low environmental impact.

Mr. Hornbuckle agreed with Ms. Keller, drawing the comparison between this project and Hyundai. He urged further discussion of the economics of such a facility and expressed concern with the wage level jobs provided in the industry.

Mr. Boles agreed with Ms. Keller's analysis, noting that the principle of those who pay, benefit and those who benefit, pay applied in this case.

Mr. Johnson said it will be difficult to finance the project and it will require a combination of both private and public assistance. He noted that the City of Portland funded such a project by asking the State to fund half of it out of lottery revenues.

Ms. Nathanson moved, seconded by Mr. Laue, that the City Manager direct staff to work with the City of Springfield, Lane County, the Lane County Fair Board, and CVALCO on a financial technical team to address the details of how best to finance a new convention center in metropolitan Lane County.

Ms. Nathanson said the project, although not explicitly consistent with the council's overall goals, was consistent with the community's vision of itself as a cultural and performing arts area. She urged support of the motion. She asked that analysis include "revenue positive" impacts on the general fund to the extent that some of the cultural and recreation programs will experience increased use.

Mr. Farr expressed concern that the jobs created in the industry will compete and displace current jobs in private industry. He noted that Hyundai would be creating new, different jobs rather than displacing those currently available.

Mr. Torrey wondered what the University's role was. Mr. Johnson said the University would not participate in the financial technical team but would likely be invited to participate in the other phases.

Mr. Torrey moved, seconded by Ms. Keller, to add the University of Oregon to the technical team.

Ms. Swanson Gribskov moved, seconded by Mr. Torrey, to amend the motion, to invite representatives from the University to participate on the technical team but leave that decision to it. The motion to amend passed unanimously, 8:0.

Mr. Boles said he was supportive of the amended motion, with the condition that staff follow the funding discussions closely and keep the council apprised so it can reconsider its support of the project.

Mr. Hornbuckle said he could not support without the condition raised by Mr. Boles above.

The main motion passed, 7:1; with Mr. Hornbuckle opposed.

#### **V. BROADWAY/WILLAMETTE PLAZA DESIGN RECOMMENDATION**

Douglas Beauchamp, Broadway/Willamette Plaza Design Committee Chair, described the committee's process and reviewed its recommendation for options. He expressed appreciation for the staff support and the work of design consultant Carl Sherwood.

Mr. Hibschan called council attention to three additional committee recommendations: accessible parking located within a half block of the plaza; bike parking at the entrance/gateway to the plaza; and no bus routes through that portion of Willamette Street. Mr. Hibschan said the committee intended

to refine the time line and cost figures within the next two months in time for its final report on January 17, 1996.

In response to a question from Mayor Bascom, Les Lyle, Public Works, said the budget for Willamette Street is \$1.3 million.

Ms. Nathanson thanked the committee for its excellent work in a short amount of time and urged the council to adopt one of the options to provide committee direction so that it can continue its work on either a specific budget or a priority of "add-ons" should additional funds become available.

Ms. Swanson Gribkov said she expected the committee to design the footprint for the area to enable the street to move forward, phasing in additional work as funding became available. She expressed concern about making sure that accessible parking be adequately addressed and that adequate public transportation be provided.

Mr. Boles emphasized comments made by Mr. Beauchamp about the significance of the City's center and the need for a project that recognized the dignity of public space. He urged the council to support a quality project (Option C). He said the project was important enough to supersede some of the projects in the queue for urban revenue reserves.

Ms. Nathanson moved, seconded by Mr. Torrey, to select Plaza Option Design C; to direct the Broadway/Willamette Design Committee to refine the design for that option within the designated budget, allowing for phasing as possible, and assigning priority for add-ons or removals; and to present the design to the council for final approval at the January 17, 1996; council meeting.

Ms. Keller said she supported other options, particularly one that disallows buses on Willamette Street unless they are shuttles. She said she opposed the motion, but if it passed, she asked that a "road bed" only budget be included in the January 17 report.

Mr. Torrey moved the previous question. The motion passed unanimously, 8:0.

The main motion passed, 6:2; with Ms. Keller and Ms. Swanson Gribkov opposed.

Ms. Keller asked that Council Officers schedule discussion of the other committee recommendations.

#### VI. REQUEST FOR REVISIONS TO VETERAN'S MEMORIAL--SKINNER BUTTE PARK

Mr. Torrey moved, seconded by Mr. Farr, to amend the previously-approved language as passed by the council in July, by deleting the last sentence ("let's give peace a chance").



Mr. Torrey read the language originally approved by the council.

Councilors Farr and Torrey spoke in support of the motion.

Mr. Hornbuckle said that "five years after the Cold War, the council ought not to be encouraging historical revisionism," adding that most of the people on the proposed memorial were actually "domestic victims of U.S. imperialism." The questions we should be asking, he said are: "where is our peace dividend; why is the military budget still growing; why are we encouraging historical revisionism and thus, more war; and how can this list of fatalities be kept from growing."

Mr. Hornbuckle moved to amend, by having the City pay to increase the size of the monument to include the statement "Many millions of men, women, and children have perished in war. May there be an end to war. Let's give peace a chance.", on the front of the memorial. The motion died for lack of a second.

Ms. Keller opposed the motion, adding she could not, in principle, support a war memorial that glorifies war.

Mr. Boles expressed disappointment that his two suggestions were ignored, adding that the items should be postponed for thoughtful, deliberative council action.

Mr. Boles moved, seconded by Ms. Keller to table the item. The motion failed, 6:2; with Mr. Boles and Ms. Keller voting in favor.

The main motion passed, 5:3; with councilors Keller, Hornbuckle, and Boles opposed.

#### VII. ACTION ON LANE COUNTY SHERIFF'S TAX LEVY

Mr. Laue moved, seconded by Ms. Nathanson, to support the proposed three-year serial levy for the Lane County Sheriff's Office, based on the Council's Public Safety and Government goals.

Mr. Boles reported on the support of the Metropolitan Policy Committee (MPC) for the integration of justice services occurring through an 1145 agreement, but wanted to be sure that it included youth services, and that interjurisdictional sources of funding be explored.

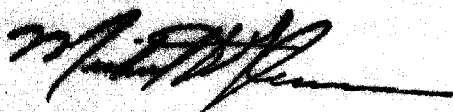
Mr. Boles moved the previous question. The motion to vote immediately failed, 5:3; with councilors Boles, Hornbuckle, and Keller voting in favor.

Ms. Keller said she was opposed to moving forward in this manner, as it did not provide a long-term solution.

The motion passed, 6:2; with Mr. Hornbuckle and Ms. Keller opposed.

The meeting adjourned at 1:30 p.m.

Respectfully submitted,



Michael Gleason  
City Manager

(Recorded by Yolanda Paule)  
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