

# EUGENE CITY COUNCIL

## AGENDA ITEM SUMMARY



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### Work Session: Ward Redistricting

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Meeting Date: July 25, 2011  
Department: Central Services  
[www.eugene-or.gov](http://www.eugene-or.gov)

Agenda Item Number: B  
Staff Contact: Keli Osborn  
Contact Telephone Number: 541-682-5406

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#### **ISSUE STATEMENT**

Every 10 years, the Eugene City Council adjusts council ward boundaries to accommodate population changes and shifts – thereby helping ensure equal protection under the laws. This work session is an opportunity for council to provide direction on one or more scenarios that could be considered as a basis for new ward boundaries.

#### **BACKGROUND**

The council has met in work sessions earlier this year to provide feedback on public process and the criteria which guide the preparation of alternative ward boundary scenarios. Based on available 2010 U.S. Census data, Eugene's population totaled 156,185 – which means that each of the eight wards should have approximately 19,523 residents. Staff has prepared scenarios that consider geographic and neighborhood features, and strive for relative compactness and contiguity, without attempting to “protect or punish” incumbent elected officials. Options also attempt to bring the population for each of the potential new wards to within three percent of the target.

To facilitate election-related activities, the final boundary decision should occur well before the 2012 filing deadline for the seats that will be up for election next May for the Eugene City Council and Eugene Water and Electric Board. Candidates can begin filing on September 8, 2011, and must turn in all materials to the City Recorder by February 29, 2012.

If council selects ward boundary scenarios for public input, the recommended next steps would be:

#### July 28 - September 16

- 1) Make maps and data available to the public on the public website and in different formats.
- 2) Visit neighborhood and civic group meetings, on request.
- 3) Provide written report to council on feedback and findings.

#### September 19

Hold public hearing on selected scenarios.

#### September 26 or 28

Hold work session on ward map refinements and council resolution; council identifies preference for final ward boundaries.

#### October

Schedule formal council action on new ward boundaries.

## **RELATED CITY POLICIES**

The Eugene Charter provision related to redistricting is general and states:

***Section 33. Wards.** The council shall divide the city into wards and redefine the boundaries thereof as necessary to accord persons in the city the equal protection of the laws. No person may vote at a city election in a ward other than that in which he or she resides.*

The Eugene City Code includes the following:

***2.692 Elections – Wards.** The city council shall by resolution divide the city into eight wards, but neither this requirement nor any action pursuant to it disqualifies, or shortens the term of office of, a member of the council or the Eugene Water & Electric Board.*

Adopted Council Goals and Outcomes include:

Effective, Accountable Municipal Government - *A government that works openly, collaboratively, and fairly with the community to achieve measurable and positive outcomes and provide effective, efficient services.*

## **COUNCIL OPTIONS**

The council may select one or more ward boundary scenarios for refinement, and has options including:

1. Obtain additional public input on scenarios in August and early September, with council direction on final ward boundaries to follow in early fall.
2. Defer public input until more discussion on scenarios occurs.

## **CITY MANAGER'S RECOMMENDATION**

The City Manager recommends Option 1.

## **SUGGESTED MOTION**

Move to proceed with Option 1 to obtain additional public input on ward boundary scenarios, with council action on final ward boundaries in early fall.

## **ATTACHMENTS**

- A. Population data by ward, 2010 U.S. Census
- B. Existing ward boundaries
- C. Map scenarios (*to follow in supplemental packet*)

## **FOR MORE INFORMATION**

Staff Contact: Keli Osborn  
Telephone: 541-682-5406  
Staff E-Mail: keli.m.osborn@ci.eugene.or.us

### City of Eugene Council Ward Populations

Ward	Total Population	Target Population	Percent difference from equal population by ward
1	17,597	19,528	-9.9%
2	17,705	19,528	-9.3%
3	21,003	19,528	7.6%
4	19,215	19,528	-1.6%
5	20,047	19,528	2.7%
6	21,603	19,528	10.6%
7	19,449	19,528	-0.4%
8	19,603	19,528	0.4%
<b>Grand Total</b>	<b>156,222</b>	<b>156,222</b>	

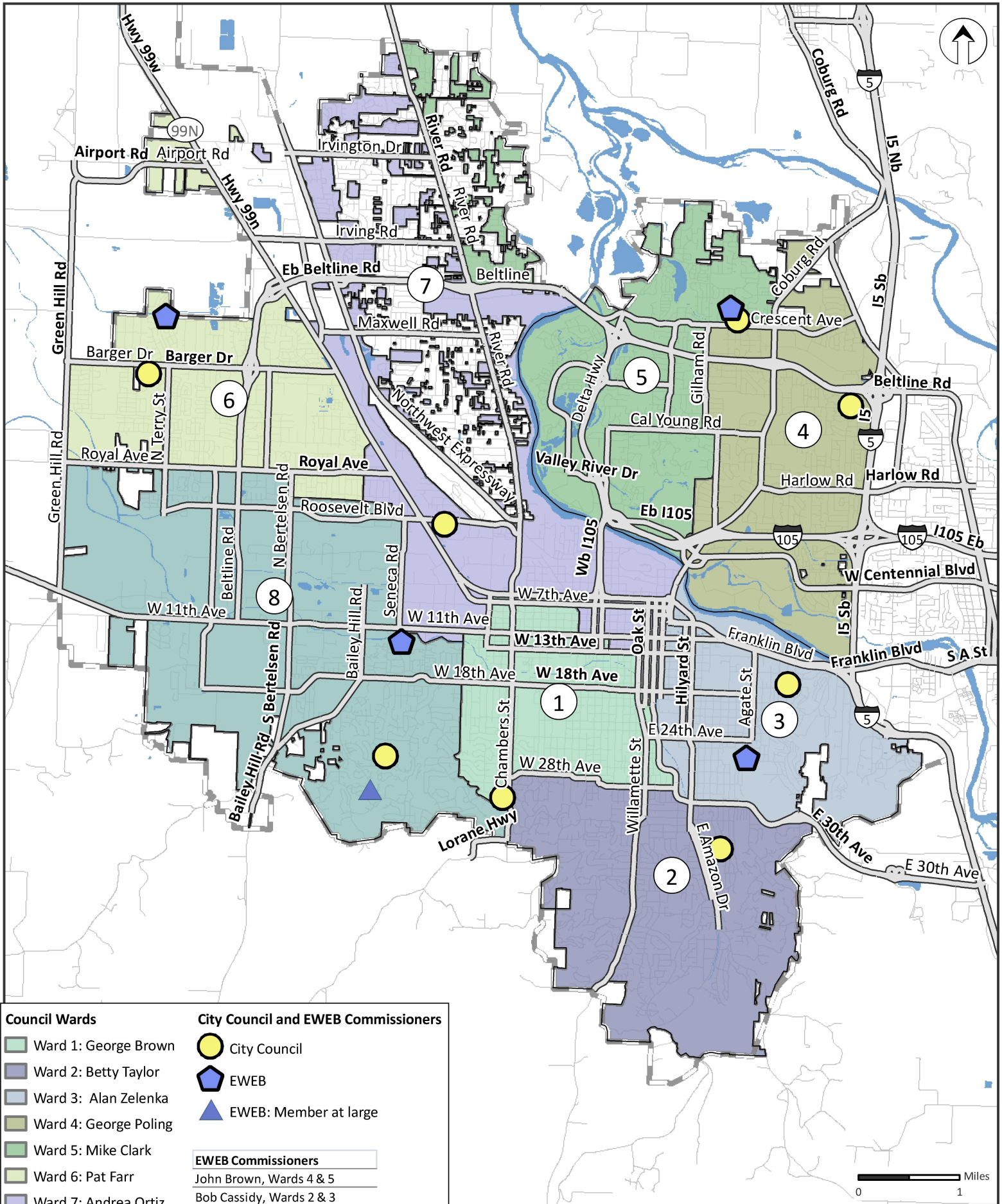
### City of Eugene Council Ward Demographics

(Percentages are based on each ward's population)

	Eugene Council Wards								Total
	1	2	3	4	5	6	7	8	
<b>Population</b>	17,597	17,705	21,003	19,215	20,047	21,603	19,449	19,603	<b>156,222</b>
<b>Hispanic or Latino</b>	1,393 (7.9%)	841 (4.8%)	1,027 (4.9%)	1,072 (5.6%)	1,166 (5.8%)	2,176 (10.1%)	2,265 (11.6%)	2,267 (11.6%)	<b>12,207</b>
<b>Not Hispanic or Latino</b>	16,204 (92.1%)	16,864 (95.2%)	19,976 (95.1%)	18,143 (94.4%)	18,881 (94.2%)	19,427 (89.9%)	17,184 (88.4%)	17,336 (88.4%)	<b>144,015</b>
<b>White Alone</b>	14,584 (82.9%)	15,304 (86.4%)	16,722 (79.6%)	15,839 (82.4%)	17,068 (85.1%)	17,678 (81.8%)	15,419 (79.3%)	15,436 (78.7%)	<b>128,050</b>
<b>Black or African American alone</b>	255 (1.4%)	164 (0.9%)	267 (1.3%)	333 (1.7%)	226 (1.1%)	210 (1.0%)	249 (1.3%)	252 (1.3%)	<b>1,956</b>
<b>American Indian and Alaska Native alone</b>	144 (0.8%)	112 (0.6%)	89 (0.4%)	131 (0.7%)	130 (0.6%)	235 (1.1%)	243 (1.2%)	184 (0.9%)	<b>1,268</b>
<b>Asian alone</b>	487 (2.8%)	561 (3.2%)	1,931 (9.2%)	1,026 (5.3%)	787 (3.9%)	470 (2.2%)	367 (1.9%)	581 (3.0%)	<b>6,210</b>
<b>Native Hawaiian and other pacific islander alone</b>	23 (0.1%)	22 (0.1%)	48 (0.2%)	49 (0.3%)	35 (0.2%)	66 (0.3%)	55 (0.3%)	43 (0.2%)	<b>341</b>
<b>Other race alone</b>	59 (0.3%)	48 (0.3%)	34 (0.2%)	39 (0.2%)	35 (0.2%)	26 (0.1%)	45 (0.2%)	22 (0.1%)	<b>308</b>
<b>Two or more races</b>	652 (3.7%)	653 (3.7%)	885 (4.2%)	726 (3.8%)	600 (3.0%)	742 (3.4%)	806 (4.1%)	818 (4.2%)	<b>5,882</b>
<b>Total Population Age 18 and over</b>	14,840 (84.3%)	14,341 (81.0%)	19,593 (93.3%)	15,661 (81.5%)	15,951 (79.6%)	16,404 (75.9%)	15,911 (81.8%)	15,033 (76.7%)	<b>127,734</b>

Data source: U.S. Census Bureau Redistricting PL 94-171, Regional GIS

# Eugene Wards Map



### Council Wards

- Ward 1: George Brown
- Ward 2: Betty Taylor
- Ward 3: Alan Zelenka
- Ward 4: George Poling
- Ward 5: Mike Clark
- Ward 6: Pat Farr
- Ward 7: Andrea Ortiz
- Ward 8: Chris Pryor
- Major & Minor Arterials

### City Council and EWEB Commissioners

- City Council
- EWEB
- EWEB: Member at large

### EWEB Commissioners

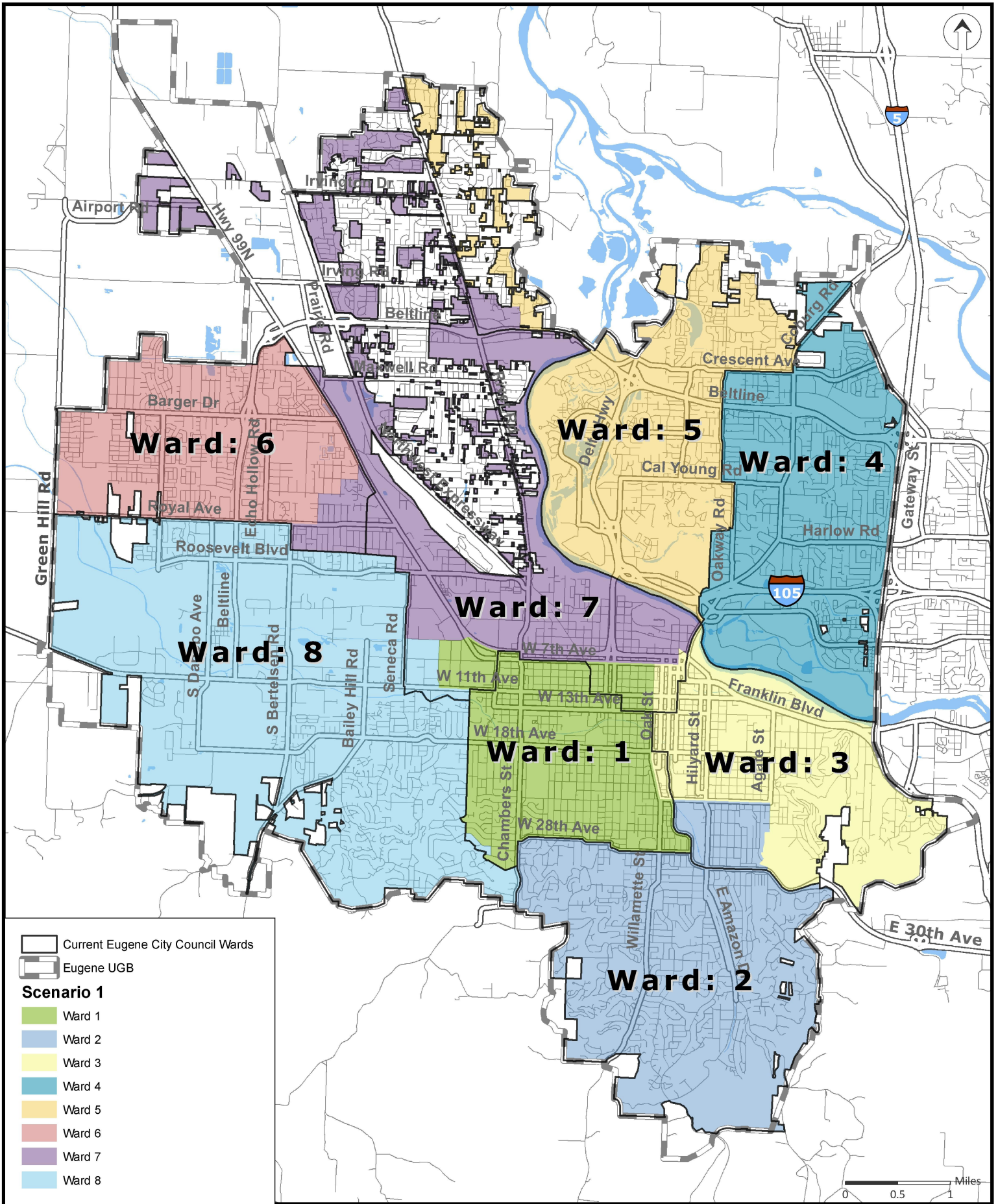
- John Brown, Wards 4 & 5
- Bob Cassidy, Wards 2 & 3
- Rich Cunningham, Wards 6 & 7
- Joann Ernst, Wards 1 & 8
- John Simpson, at-large

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Caution: This map is based on imprecise source data, subject to change and for general reference only.

# Draft Ward Scenario 1

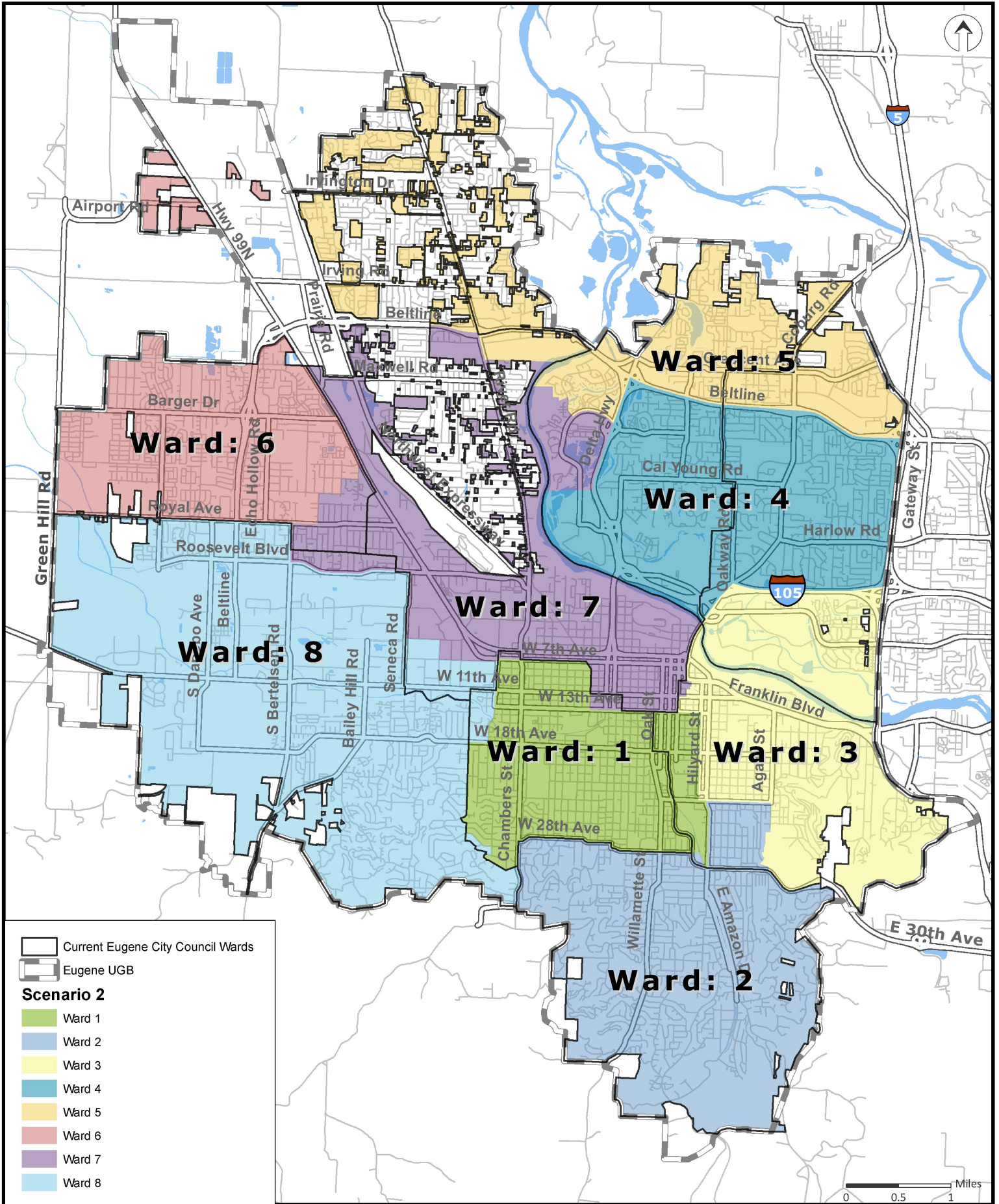


Data Sources: City of Eugene and Regional GIS data

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# Draft Ward Scenario 2



Data Sources: City of Eugene and Regional GIS data

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Eugene Council Ward	Total Population	Target Population	Percent change from equal population by ward	Hispanic or Latino population as a % of Total population for that ward	Not Hispanic or Latino	White Alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and other pacific islander alone	two or more races	Total Population Age 18 and over	Population Age 18 and over as a % of population for that ward
Ward 1	17,597	19,528	-9.9%	1,393	16,204	14,584	255	144	487	23	59	14,840	84.3%
Ward 2	17,705	19,528	-9.3%	841	16,864	15,304	164	112	561	22	48	14,341	81.0%
Ward 3	21,003	19,528	7.6%	1,072	19,976	16,722	267	89	1,931	48	34	19,593	93.3%
Ward 4	19,215	19,528	-1.6%	1,072	18,143	15,839	333	131	1,026	49	726	15,661	81.5%
Ward 5	20,047	19,528	2.7%	1,166	18,881	17,068	226	130	787	35	600	15,951	79.6%
Ward 6	21,603	19,528	10.6%	2,176	19,427	17,678	210	235	470	66	742	16,404	75.9%
Ward 7	19,449	19,528	-0.4%	2,265	17,184	15,419	249	154	367	55	406	15,911	81.8%
Ward 8	19,603	19,528	0.4%	2,267	17,336	15,436	252	184	581	43	22	15,033	76.7%
<b>Grand Total</b>	<b>156,222</b>	<b>156,222</b>		<b>12,207</b>	<b>144,015</b>	<b>128,050</b>	<b>1,956</b>	<b>1,268</b>	<b>6,210</b>	<b>341</b>	<b>308</b>	<b>5,882</b>	<b>127,734</b>

**Scenario 1**

Eugene Council Ward	Total Population	Target Population	Percent change from equal population by ward	Hispanic or Latino population as a % of Total population for that ward	Not Hispanic or Latino	White Alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and other pacific islander alone	two or more races	Total Population Age 18 and over	Population Age 18 and over as a % of population for that ward
Ward 1	19,488	19,528	-0.2%	1,521	17,967	16,161	291	172	536	33	64	16,617	85.3%
Ward 2	19,760	19,528	1.2%	920	18,840	17,093	184	122	627	25	50	16,178	81.9%
Ward 3	19,503	19,528	-0.1%	970	18,533	15,401	261	86	1,878	46	37	18,290	93.8%
Ward 4	19,215	19,528	-1.6%	1,072	18,143	15,839	333	131	1,026	49	39	15,661	81.5%
Ward 5	19,553	19,528	0.1%	1,112	18,441	16,675	222	123	781	35	35	15,569	79.6%
Ward 6	19,400	19,528	-0.7%	1,998	17,402	15,776	198	208	452	64	26	14,630	75.4%
Ward 7	19,641	19,528	0.6%	2,347	17,294	15,612	215	242	327	46	35	15,705	80.0%
Ward 8	19,662	19,528	0.7%	2,267	17,395	15,493	252	184	583	43	22	15,084	76.7%
<b>Grand Total</b>	<b>156,222</b>	<b>156,222</b>		<b>12,207</b>	<b>144,015</b>	<b>128,050</b>	<b>1,956</b>	<b>1,268</b>	<b>6,210</b>	<b>341</b>	<b>308</b>	<b>5,882</b>	<b>127,734</b>

**Scenario 2**

Eugene Council Ward	Total Population	Target Population	Percent change from equal population by ward	Hispanic or Latino population as a % of Total population for that ward	Not Hispanic or Latino	White Alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and other pacific islander alone	two or more races	Total Population Age 18 and over	Population Age 18 and over as a % of population for that ward
Ward 1	19,514	19,528	-0.1%	1,409	18,105	15,943	254	156	875	29	68	16,755	85.9%
Ward 2	19,748	19,528	1.1%	920	18,828	17,082	184	122	627	25	49	16,168	81.9%
Ward 3	19,977	19,528	2.3%	1,027	18,950	15,749	349	99	1,813	47	36	18,507	92.6%
Ward 4	19,227	19,528	-1.5%	1,026	18,201	16,451	228	116	677	42	28	15,342	79.8%
Ward 5	19,263	19,528	-1.4%	1,348	17,915	16,238	200	128	719	46	32	14,853	77.1%
Ward 6	19,415	19,528	-0.6%	2,001	17,414	15,787	198	209	452	64	26	14,638	75.4%
Ward 7	19,769	19,528	1.2%	2,256	17,513	15,639	270	263	437	45	49	16,578	83.9%
Ward 8	19,309	19,528	-1.1%	2,220	17,089	15,161	273	175	610	43	20	14,893	77.1%
<b>Grand Total</b>	<b>156,222</b>	<b>156,222</b>		<b>12,207</b>	<b>144,015</b>	<b>128,050</b>	<b>1,956</b>	<b>1,268</b>	<b>6,210</b>	<b>341</b>	<b>308</b>	<b>5,882</b>	<b>127,734</b>

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