

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Annual Meeting with Police Commission

Meeting Date: September 26, 2011
Department: Eugene Police Department
www.eugene-or.gov/policecommission

Agenda Item Number: A
Staff Contact: Carter Hawley
Contact Telephone Number: 541-682-5852

ISSUE STATEMENT

This is a work session with members of the Police Commission to review the commission's work from Fiscal Year (FY) 2011, and approve its work plan for FY 2012.

BACKGROUND

Each year, the City Council meets with members of the Police Commission to review its annual report and approve a work plan for the upcoming year. The Police Commission FY 2012 Work Plan incorporates a report on the accomplishments of the previous year. Major highlights from FY 2011 are provided in Attachment A and include:

- Completed review and recommendations to the Police Chief about Use of Force Policies;
- Held forum and made recommendations related to the Downtown Public Safety Zone;
- Engaged community in lengthy, meaningful dialogue about Monroe Street Public Safety Station, and developed recommendations based on that input;
- Learned about services and responses to people experiencing homelessness, and about street gang violence and the Police Department's response.

Attachment B is the commission's proposed FY 2012 Work Plan, adopted June 9, 2011.

The major components of the work plan include:

- Design of a hate crimes conference in 2013;
- Conduct community survey to better gauge the level of trust, understanding and communication between the Police Department and the community;
- Review complicated issues of jail bed capacity, criminal gangs, services for juveniles, issues related to domestic violence, the relationship between social services and criminal justice, and identify any appropriate role for the commission.

In addition, three committees are envisioned to further the work of the commission:

- Continuation of the Policy Screening and Review Committee to continue review of the policy updates;
- Continuation of the Outreach and Resource Committee to complete its work plan;
- Creation of a committee to design and administer a joint hate crimes conference with the Human Rights Commission in 2013.

RELATED CITY POLICIES

The City Council-adopted vision and goals includes two statements relevant to this item:

1. Safe Community – a community where people feel safe, valued and welcomed, and;
2. Effective and Accountable Municipal Government – a government that works openly, collaboratively, and fairly with the community to achieve measurable and positive outcomes.

COUNCIL OPTIONS

The Police Commission is requesting that the council approve a work plan for the current fiscal year.

The City Council may:

1. Approve the Police Commission FY 2012 Work Plan as proposed;
2. Amend the work plan and approve the plan as amended;
3. Direct the Police Commission to modify the work plan and present the revised version to the City Council for approval at a later date.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends that the council approve the Police Commission FY 2012 Work Plan as proposed and presented in Attachment B.

SUGGESTED MOTION

Move to approve the Police Commission's FY 2012 Work Plan.

ATTACHMENTS

- A. Police Commission FY 2011 Annual Report
- B. Police Commission FY 2012 Work Plan

FOR MORE INFORMATION

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Police Commission

CITY OF EUGENE

POLICE COMMISSION

FY 2011 ANNUAL REPORT

Eugene Police Commission FY 2011 Annual Report

Police Commission Members FY 2011 Membership

Tamara Miller, Chair	Jim Garner
Juan Carlos Valle, Vice Chair	Linda Hamilton
John Ahlen	James Manning
Joe Alsup	Tim Mueller
Bernadette Conover	Kitty Piercy, Mayor
Mike Clark, City Councilor	Frank Travis

FY 2012 Membership

Juan Carlos Valle, Chair	Kaitlyn Lange
Tamara Miller, Vice Chair	Jesse Lohrke
Bernadette Conover	James Manning
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This is a status report of Police Commission activities from July 2010 through June 2011. Please contact past Chair Tamara Miller at 541-686-7198, or staff with any questions.

The Police Commission's FY 2011 Work Plan was approved by the City Council on July 21, 2010. The items contained in the work plan are intended to address the Commission's goals which are called out in the Commission bylaws and the enabling ordinance, and listed below:

The Commission should

- 1. Increase communications between police and the community, leading to a greater understanding of the preferred policing alternatives for the city.**
- 2. Identify police policy and resource issues related to preferred policing alternative**
- 3. Decrease misunderstandings regarding the nature of adopted police policies, practices and approaches.**
- 4. Provide input on police policies that reflect community values.**
- 5. Assist the City Council in balancing community priorities and resources by advising it on police resource issues.**

| The work plan was designed to address these issues, and did so through the following items:

Review of Police Policies and Recommended Modifications

During FY 2011, the Commission reviewed several police policies and issues, soliciting community input and making recommendations that reflected that feedback.

Downtown Public Safety Zone Ordinance (DPSZ)

As directed in Ordinance #20419, the Police Commission sponsored a special public forum in September 2010 regarding the DPSZ. The two-hour forum was attended by approximately 50 community members. The Commission recommended to City Council that the DPSZ ordinance should be adopted and noted three outstanding issues that should be addressed prior to adopting the ordinance: 1) adding some sexual offenses and tying related State statutes to the Eugene Code; 2) consider options to mitigate the concerns related to due process; 3) consider greater support and funding to social service agencies to aid in the overall criminal justice system. Council subsequently adopted the ordinance and addressed items 1 and 2 in the new ordinance.

Systematic Review of Police Policies

As the Police Department updates its policy manual, the Police Commission reviewed numerous policies, soliciting community input, developing recommendations and advising the Police Chief on proposed changes that reflect the community values, and input received. Much of the preliminary work of this policy review was conducted by the following two committees:

Policy Screening & Review Committee (PSRC)

The PSRC is designed as a multi-year effort to assist the department in updating the police policy manual, utilizing the Lexipol structure as the framework for a comprehensive review. Through public meetings and outreach to interested stakeholders, the PSRC is able to provide the community's perspective on important police policies. In FY 2011, the following policies were reviewed, and comments provided to the Chief of Police:

- Policy Manual
- Use of EPD Logo
- Attempts to Locate
- Community Service Officers
- Release of Public Records

It was originally anticipated that review of Search and Seizure policy and Vehicle Pursuit policy would be complete in FY 2011. The community interest and important issues embedded in the Search and Seizure policy have resulted in that policy taking significantly longer than anticipated, and deferred the review of the Vehicle Pursuit policy to FY 2012. Because the purpose of the committee is to hear and consider the community's perspectives on important police policy, the committee has been attentive to soliciting different perspectives. While the review has taken longer than anticipated, the final product will be a policy that more thoroughly reflects the values and interests of the community. Final approval by the Police Commission is anticipated in October 2011.

Use of Force Committee

The Use of Force Committee reviewed numerous policies related to the Department's use of force. With public meetings and community dialogue, the policies that were forwarded reflected the values and perspectives of the community, which is one of the goals of the commission. The following policies were reviewed and recommendations made:

- Use of Force
- Use of Force Reporting
- Use of Force Review Board
- O. C. Spray (Pepper spray)
- Shooting Policy
- Leg Restraint Device
- Carotid Restraint
- Control Devices & Techniques
- Taser Use
- Use of Force Investigation
- Firearms
- Patrol Rifles

Community Engagement and Outreach

Through informational presentations at monthly meetings the Commission sought community input about a variety of topics. Very informative presentations were made about enforcement of marijuana laws, and the criminal street gang issues in the city. One notable outreach effort involved the solicitation of community feedback about the upcoming closure of the Monroe Street Public Safety Station. Much of this preliminary work was undertaken by the following committee.

Outreach and Resources Committee

In FY 2011 the committee focused much of its efforts on the impact of the closure of the Monroe Street Public Safety Station. The committee met with or solicited feedback from three neighborhood associations, several social service agencies, other government providers and neighbors, attending dozens of meetings to their calendar in the spring. The question they sought to answer was what the Police Department should do in that neighborhood, in light of the closure of the Monroe Street Station after the Police Headquarters are occupied. Their recommendations were approved by the Police Commission in July, and forwarded to the Chief shortly after that.

Additionally, the committee began discussions on conducting a community survey. One of the Commission's main charges is to increase the trust, understanding and communication between the Police Department and the community. Through a community survey, the committee intends to begin to gauge a baseline for the community's trust and understanding.

Provide Public Opportunity to Learn About Police

Through information sessions, joint meetings, and monthly reports, the Commission provided important information to the community. At every meeting, verbal reports were provided by

commissioners serving as liaisons to the Civilian Review Board and the Human Rights Commission. Additionally, written reports were provided every month from the Police Department's Internal Affairs with a summary of the disposition of recently closed cases. The Police Chief also presented a report highlighting important trends and activities within the Department. These written reports were posted online and made available to the community.

In addition to these routine reports, below is a listing of the topics discussed at the 11 Commission meetings held in FY 2011:

July – September 2010

- ✓ Joint discussion with Civilian Review Board
- ✓ 2009 Internal Affairs case statistics presentation from Office of Professional Standards
- ✓ Downtown exclusion zone ordinance – recommendations to the City Council
- ✓ Annual report from Police Auditor

October – December 2010

- ✓ Information session on riots and civil disturbances
- ✓ Committee report / liaison reporting discussion
- ✓ Mediation options to resolve complaints
- ✓ Cross cultural competency in Eugene Police Department
- ✓ Downtown public safety zone ordinance update

January – March 2011

- ✓ Review and approve remaining Use of Force policies
- ✓ Policies and practices surrounding serving people experiencing homelessness
- ✓ Establishment and work plan development for Outreach and Resource Committee

April – June 2011

- ✓ Refine process for policy review
- ✓ Criminal street gang presentation and discussion
- ✓ Information presented and discussed related to marijuana enforcement and activities

Summary of Status of Eugene Police Commission Activity
Fiscal Year 2011

Topic	Status: In Progress	Status: Complete
Policy Screening & Review Committee (PSRC)	✓	
Use of Force Committee (UOFC)		✓
EPD Outreach and Resource Committee	✓	
Downtown Public Safety Zone ordinance		✓
Establish the CRB process of referring policy review to the Police Commission		✓
Mediation Options for Officers When Receiving Complaints		✓
Marijuana Citations and Resources spent on enforcement		✓
Cross-cultural Competency Training at EPD		✓
Joint Meeting with HRC (including another project on a hate crimes resolution)		✓
Joint meeting with the CRB		✓
Presentation of the Police Auditor's Annual Report		✓
Presentation of the 2010 Internal Affairs Case Statistics		✓



Police Commission

CITY OF EUGENE

POLICE COMMISSION

FY 2012 WORK PLAN

June 9, 2011

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Eugene Police Commission FY 2012 Work Plan

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Eugene Police Commission FY 2012 Work Plan

Police Commission Mission Statement

The Eugene Police Commission recommends to the City Council, the City Manager, the Eugene Police Department, and the people, the resources, preferred policing alternatives, policies and citizens' responsibilities needed to achieve a safe community. We strive to create a climate of mutual respect and partnership between the community and the Eugene Police Department that helps achieve safety, justice and freedom for all people in Eugene.

Background

The Eugene Police Commission is a twelve-member volunteer body that acts in an advisory capacity to the City Council, the Chief of Police and the City Manager on police policy and resource issues. The commission's enabling ordinance, adopted in December of 1998, requires that it develop a yearly work plan for City Council review and approval. Work plans follow a July 1 – June 30 fiscal year (FY) schedule. Major accomplishments over the past eight years include the following highlights:

- Special Weapons and Tactics (SWAT) and related policy review (FY 2004)
- Report on strategies to improve police and community interactions (FY 2004)
- Social Security Number policy development (FY 2005)
- Complaint handling and civilian oversight recommendations (FY 2005 – FY 2006)
- Patrol In-Car Video policy development (FY 2006)
- Assistance with oversight model implementation (FY 2006 – 2007)
- Recommendations for a Crisis Intervention Team (CIT) and related steering committee (FY 2008)
- Policy on Taser Pilot Projects (FY 2008)
- Recommendations on several significant policies including Mental Health Crisis Response and Communication with People with Disabilities (FY 2009)
- Development of a Public Outreach Committee to strengthen the relationship between the public and the Police Department (FY 2009)
- Review and recommendations on all force-related policies, including the Taser policy (FY 2010 - FY 2011)
- Reviewed and made recommendations on the downtown exclusion zone ordinance (FY 2011)
- Worked extensively with community around closure of Monroe Street Public Safety Station (FY 2011)

The projects proposed for the commission's FY 2012 Work Plan are described in more detail in the following sections.

Police Commission Goals

As spelled out in the adopted bylaws, the Police Commission has five goals, which guide the Commission's annual work activities. The FY 2012 work plan is organized along the goals. Under each goal are the proposed work plan items that the Commission will work on during FY 2012.

Goal 1 – Ensure that the policies and procedures of the Eugene Police Department protect the civil rights and liberties of everyone in Eugene.

Work Plan Objective 1.1 – Working with other commissions and boards, organize a hate crimes conference to be held in FY 2013.

Work Plan Objective 1.2 – Create a Hate Crimes Conference Committee to address details related to conference.

Eugene Police Commission FY 2012 Work Plan

Work Plan Objective 1.3 – Through continued Policy Screening and Review Committee, review policies to assure policies protect civil rights and liberties of everyone, including search and seizure, juvenile detention, property procedures and canine policies.

Goal 2 – Promote policing that respects and reflects Eugene’s rich culture and diversity

Work Plan Objective 2.1 – Through continued Outreach and Resource Committee develop outreach tool kit.

Work Plan Objective 2.2 – Through continued Outreach and Resource Committee, identify increased opportunities for outreach and meaningful input between the Police Department and the community.

Work Plan Objective 2.3 – Through continued Policy Screening and Review Committee, review proposed EPD policies to assure they reflect and respect Eugene’s rich culture and diversity.

Goal 3 – Increase communications, understanding and trust between police and the people in Eugene

Work Plan Objective 3.1 – Through the continued Outreach and Resource Committee, conduct a community survey to assess the level of community trust and understanding.

Work Plan Objective 3.2 – Establish listening sessions between Eugene Police Department staff and the community

Work Plan Objective 3.3 – Coordinate joint meetings with the Citizen Review Board and Human Rights Commission, to increase mutual understanding and trust.

Goal 4 – Encourage problem solving and partnerships between people, neighborhoods and other agencies and police

Work Plan Objective 4.1 – Increase understanding of gang violence in Eugene, and identify possible role for Police Commission in policies, education, resources or outreach.

Work Plan Objective 4.2 – Increase understanding of domestic violence in Eugene, and identify possible role for Police Commission in policies, education, resources or outreach.

Goal 5 – Provide fair opportunities for the public and criminal justice professionals to comment and participate in the commission’s work recognizing the interconnectedness of the criminal justice system

Work Plan Objective 5.1 – Increase understanding of system serving juveniles, with involvement from various public agencies, and identify possible role for Police Commission in policies, education, resources or outreach.

Work Plan Objective 5.2 – Increase understanding of complex system involving jail bed capacity, with involvement from various public agencies and identify possible role for Police Commission in policies, education, resources or outreach.

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Work Plan Objective 5.3 – Increase understanding of interrelation between social services and public safety, with involvement from various public and non-profit organizations, and identify possible role for Police Commission in policies, education, resources or outreach.

Work Plan Tasks

The Police Commission will accomplish its work through three primary means: work sessions, long-term projects, and committees.

Work Sessions

The Police Commission routinely meets eleven times a year. At its meeting, the Commission reviews work of the Committees, hears presentations about topics of interest, and makes recommendations to the Chief of Police, City Manager and City Council. For FY 2012, the Commission will schedule presentations about the following topics, to help achieve their proposed work plan.

- Jail beds and the impact low supply has on crime
- Gang activity in Eugene
- Services for juveniles and the coordination between various juvenile-serving agencies
- Social services and the relationship between services provided and the people served by Eugene Police Department

Committees

Two committees from FY 2011 are proposed to carry over to FY 2012: Policy Screening and Review Committee, and Outreach and Resource Committee.

- The **Policy Screening and Review Committee (PSRC)** is designed as a multi-year effort to assist the department in updating the police policy manual, utilizing the Lexipol structure as the framework for a comprehensive policy review process. This committee was first organized in FY 2008 but did not begin reviewing policies until FY 2009. In the past fiscal year, the committee reviewed and made recommendations on several different topic-specific policies, including several policies related to use of force. In FY 2012 the committee will continue its process of screening policies and making suggestions for revisions. Some of the priority policies identified for FY 2012 include search and seizure, vehicle pursuits, canine, and policies related to the move into the new headquarters. It is recommended that this committee will continue until the Lexipol updates are completed, well beyond FY 2012.
- The **Outreach and Resource Committee** is charged with developing the tools and practices to increase the Police Commission's outreach within the Community, while also monitoring and making recommendations about resources available to the Eugene Police Department. One project currently underway that will continue into FY 2012 is the outreach related to the Monroe Street Public Safety Station. Another project underway is a community survey that will begin to gauge the community's trust and understand of the Eugene Police Department. This Committee's work should conclude at the end of FY 2012, at which point the Committee will cease.

In addition, a third committee is sought for FY 2012. One of the top priorities for the Commission is a multi-year effort to work on creating and holding a hate crimes conference. The Commission would like to create a **Hate Crimes Conference Committee** to begin the work on this important topic and coordinate with the Human Rights Commission as well as the Civilian Review Board, as they're

Eugene Police Commission FY 2012 Work Plan

interested and able to partner with the Police Commission. This committee would be in effect for two years, through the end of FY 2013, or the conclusion of the Hate Crimes Conference, whichever comes first.

Information Sessions

At its regular meetings, the Commission will convene community experts to dialogue and learn about important issues facing the community. After the information session, the Commission will discuss and determine an appropriate role for the Commission. Information sessions are anticipated on topics of domestic violence, gang violence, service delivery for juveniles, and the complex issue of jail bed capacity. Each of these sessions will bring together community experts and partners to help address these critical problems.

Additionally, the Commission will seek to have a joint meeting with the Human Rights Commission and the Civilian Review Board, to further work of mutual interest.

**Eugene Police Commission
FY 2012 Work Plan**

Timeline of Proposed FY 2012 Work

Quarter when work will take place
(x) or be complete (✓)

FY 2012 Work Plan Objective	Q1	Q2	Q3	Q4
1.1 Hate Crimes Conference	x	x	x	x
1.2 Hate Crimes Committee		x	x	x
1.3 PSRC Committee Policy Review	x	x	x	x
2.1 Outreach Committee - Toolkit		x	✓	
2.2 Outreach Committee – Improve community input	x	x	x	✓
2.3 PSRC Committee – Inform policies w/ community values	x	x	x	x
3.1 Outreach Committee – Community Survey	x	x	x	✓
3.2 Listening sessions		x	x	✓
3.3 Joint meetings w/ CRB & HRC			x	✓
4.1 Gang violence	x	x	x	✓
4.2 Domestic violence		x	x	✓
5.1 Juvenile services		x	x	✓
5.2 Jail bed capacity	x	x	✓	
5.3 Interaction between social services & public safety		x	x	✓
