

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Ward Redistricting Scenarios

Meeting Date: October 10, 2011

Department: Central Services/Planning & Development
www.eugene-or.gov

Agenda Item Number: 5

Staff Contacts: Keli Osborn/Jason Dedrick
Contact Telephone Numbers: 541-682-5406/
541-682-5451

ISSUE STATEMENT

The council is scheduled to take action on adopting new ward boundaries on October 24. This work session provides an opportunity to review the most recent options and give direction to staff on a preferred scenario.

BACKGROUND

The Eugene City Council adjusts council ward boundaries every 10 years to accommodate population changes and shifts – thereby helping ensure equal protection under the laws for Eugene’s residents. In recent months, the council has held a number of work sessions on ward redistricting, and City staff has conducted outreach to educate and solicit input.

Two ward map scenarios were the subject of a public hearing on September 19. In a September 26 work session, councilors indicated a preference for one scenario – labeled “Scenario 1,” with relatively modest changes to existing ward boundaries -- and asked to review further modifications. These scenarios are included as attachments, and have been posted to the City’s public website.

Based on available 2010 U.S. Census data, Eugene’s population totaled 156,222 – which means that each of the eight wards should have approximately 19,528 residents. To facilitate election-related activities, the final boundary decision should occur well before the 2012 filing deadline for the seats that will be up for election next May for the Eugene City Council and Eugene Water & Electric Board. Candidates must turn in all materials to the City Recorder by February 29, 2012.

Among the issues that must be resolved as part of the ward redistricting process is the treatment of properties that could come into the city limits in coming years. The council resolution provided on October 24 will lay out specific parameters for assigning newly annexed properties to wards. Staff will use major streets and geographic features such as the Willamette River, Green Hill Road, Chambers Street, Highway 99, 30th Avenue and River Road as a guide.

In June, the council adopted several criteria for redrawing boundaries:

1. Maintain a population difference of no more than three percent between wards.

Creating wards of equivalent populations provides for equal representation, but the smaller the population difference the less flexibility there can be when attempting to reconcile other criteria. The

results of redistricting generally are believed to support fair representation, accountability and greater responsiveness from elected leaders when wards are closer in population size. Note: The council discussed a criterion of no more than plus or minus three percent from equal population, which would allow for a range of six percent. The adopted motion, however, spoke to a three percent population difference between wards.

2. Work with 2010 U.S. Census data and do *not* assume potential growth.

3. Develop scenarios that consider geographic and neighborhood features, and strive for relative compactness and contiguity, without rigid adherence to these characteristics.

Geographic and neighborhood features can be helpful in defining communities of interest; however, some also can act as barriers and sometimes fragment natural groupings. A ward is generally considered compact if it has a fairly regular shape, with constituents all living relatively near to each other. A contiguous ward is one in which a person can travel from any point in the ward to another without crossing the ward boundary. It can be difficult to achieve compactness and contiguity, whether as a result of certain geographic features or actions such as annexation. Neighborhood association boundaries are another consideration, though Eugene's associations differ widely in size, by population and space.

RELATED CITY POLICIES

The Eugene Charter provision related to redistricting is general and states:

Section 33. Wards. The council shall divide the city into wards and redefine the boundaries thereof as necessary to accord persons in the city the equal protection of the laws. No person may vote at a city election in a ward other than that in which he or she resides.

The Eugene City Code includes the following:

2.692 Elections – Wards. The city council shall by resolution divide the city into eight wards, but neither this requirement nor any action pursuant to it disqualifies, or shortens the term of office of, a member of the council or the Eugene Water & Electric Board.

Adopted Council Goals and Outcomes include: *Effective, Accountable Municipal Government - A government that works openly, collaboratively, and fairly with the community to achieve measurable and positive outcomes and provide effective, efficient services.*

COUNCIL OPTIONS

- 1) Select one of the scenarios developed at the previous direction of the council as the new ward boundaries map.
- 2) Provide direction for creation of an alternative scenario.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends the council select a scenario, and that a resolution adopting the scenario be prepared for the October 24, 2011, council meeting.

SUGGESTED MOTION

Move to direct the City Manager to prepare a resolution and map to adopt Scenario __ as Eugene's new ward boundaries.

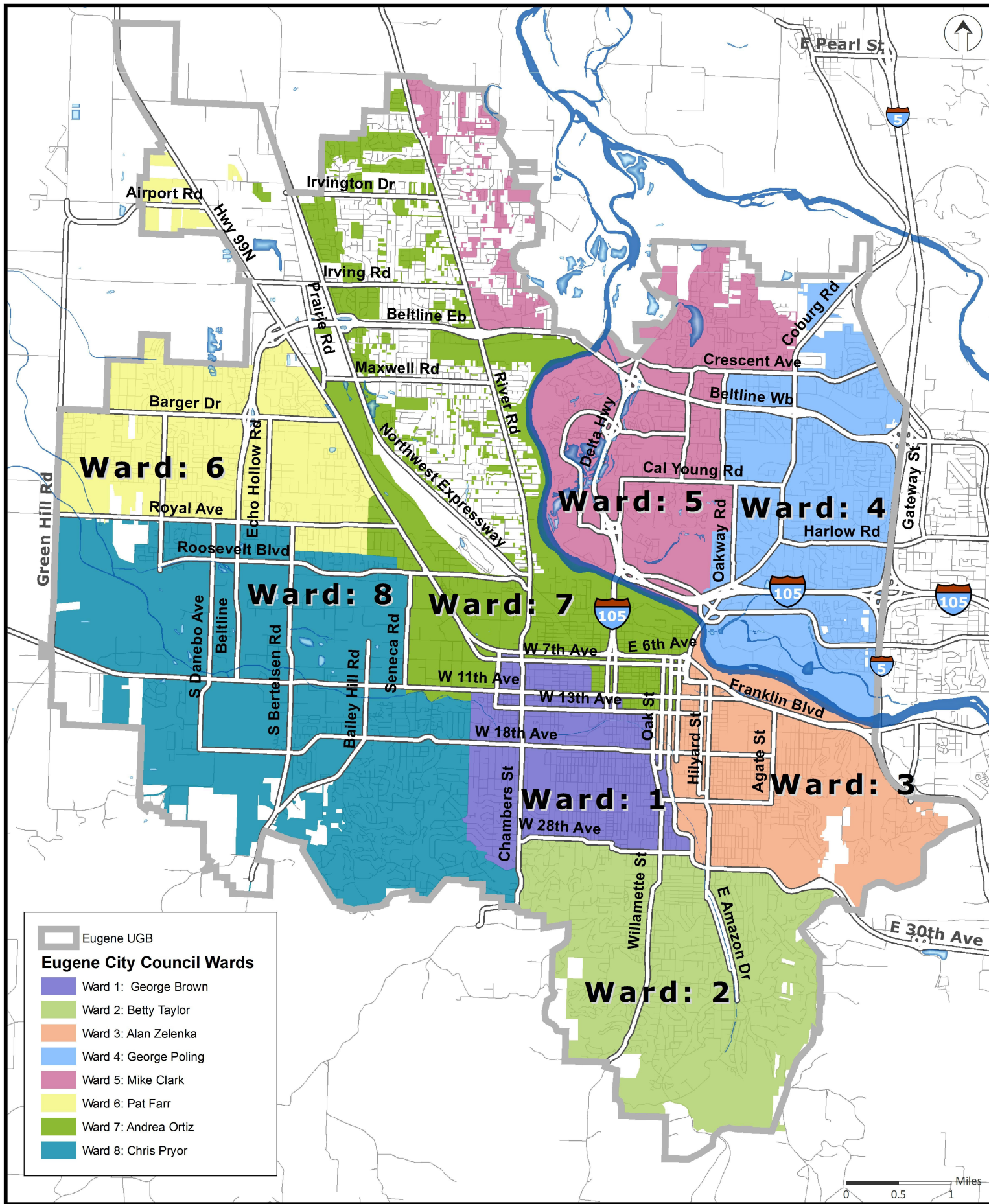
ATTACHMENTS

- A. Ward Map – Existing Ward Boundaries
- B. Ward Map – Scenario 1
- C. Ward Map – Scenario 1c
- D. Ward Map – Scenario 1e
- E. Population Data

FOR MORE INFORMATION

Staff Contact: Jason Dedrick
Telephone: 541-682-5451
Staff E-Mail: Jason.p.dedrick@ci.eugene.or.us

Eugene City Council Wards

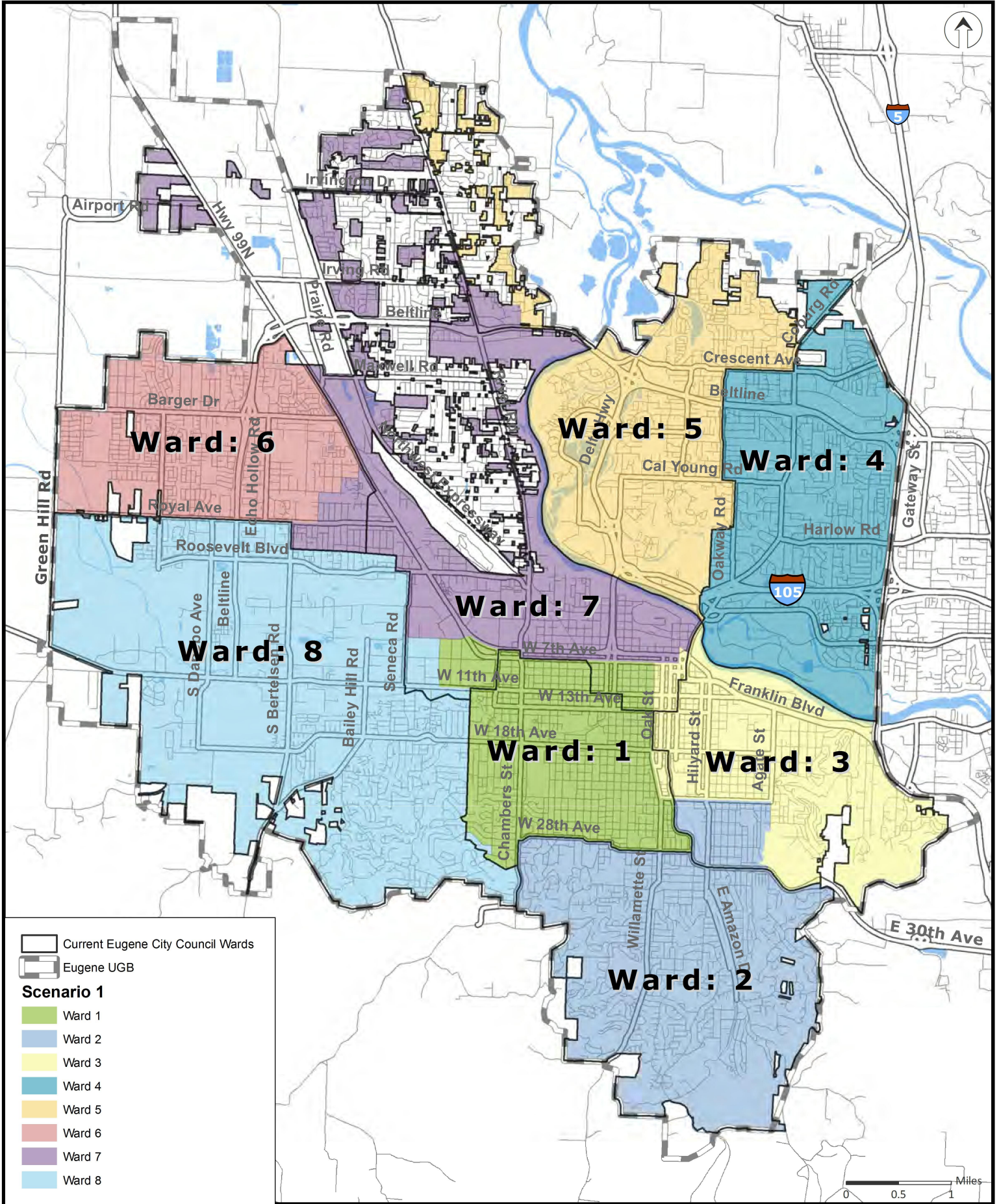


Data Sources: City of Eugene and Regional GIS data

Caution: This map is based on imprecise source data, subject to change, and for general reference only.



Draft Ward Scenario 1

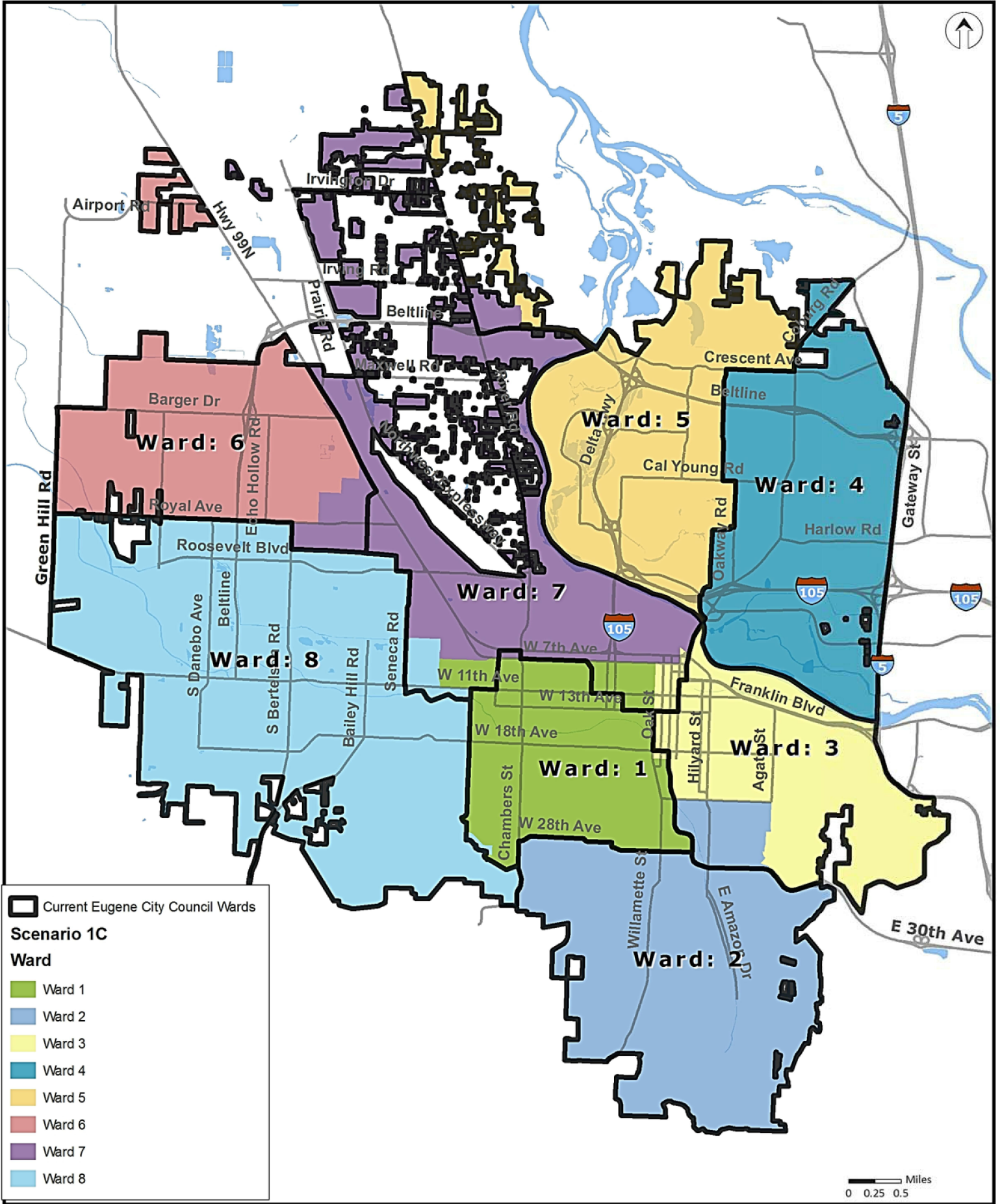


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Draft Scenario 1C

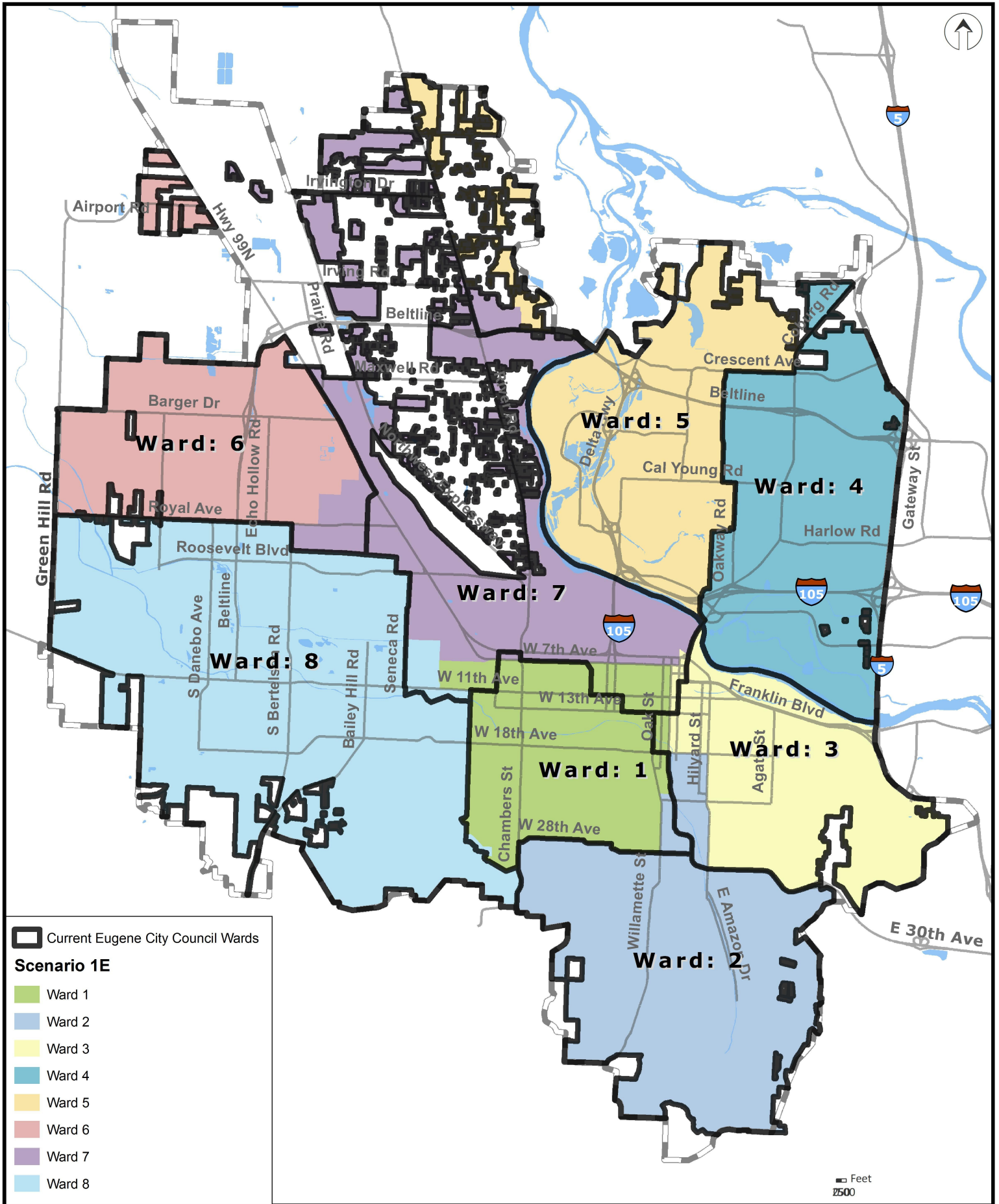


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Draft Scenario 1E



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Current ward boundaries as of June 29, 2011.



Base data

Eugene Council Ward	Total Population	Target Population	Percent change from equal population by ward	Hispanic or Latino population as a % of Total population for that ward	Not Hispanic or Latino	White Alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and other pacific islander alone	other race alone	two or more races	Total Population Age 18 and over	Population Age 18 and over as a % of population for that ward
Ward 1	17,597	19,528	-9.9%	1,393	16,204	14,584	255	144	487	23	59	652	14,840	84.3%
Ward 2	17,705	19,528	-9.3%	841	16,864	15,304	164	112	561	22	48	653	14,341	81.0%
Ward 3	21,003	19,528	7.6%	1,027	19,976	16,722	267	89	1,931	48	34	885	19,593	93.3%
Ward 4	19,215	19,528	-1.6%	1,072	18,143	15,839	333	131	1,026	49	39	726	15,661	81.5%
Ward 5	20,047	19,528	2.7%	1,166	18,881	17,068	226	130	787	35	600	15,951	79.6%	
Ward 6	21,603	19,528	10.6%	2,176	19,427	17,678	210	235	470	66	26	742	16,404	75.9%
Ward 7	19,449	19,528	-0.4%	2,265	17,184	15,419	249	243	367	55	45	806	15,911	81.8%
Ward 8	19,603	19,528	0.4%	2,267	17,336	15,436	252	184	581	43	22	818	15,033	76.7%
Grand Total	156,222	156,222		12,207	144,015	128,050	1,956	1,268	6,210	341	308	5,882	127,734	127,734

Scenario 1

Eugene Council Ward	Total Population	Target Population	Percent change from equal population by ward	Hispanic or Latino population as a % of Total population for that ward	Not Hispanic or Latino	White Alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and other pacific islander alone	other race alone	two or more races	Total Population Age 18 and over	Population Age 18 and over as a % of population for that ward
Ward 1	19,488	19,528	-0.2%	1,521	17,967	16,161	291	172	536	33	64	710	16,617	85.3%
Ward 2	19,760	19,528	1.2%	920	18,840	17,093	184	122	627	25	50	739	16,178	81.9%
Ward 3	19,503	19,528	-0.1%	970	18,533	15,401	261	86	1,878	46	37	824	18,290	93.8%
Ward 4	19,215	19,528	-1.6%	1,072	18,143	15,839	333	131	1,026	49	39	726	15,661	81.5%
Ward 5	19,562	19,528	0.2%	1,112	18,450	16,684	222	123	781	35	35	570	15,578	79.6%
Ward 6	19,391	19,528	-0.7%	1,998	17,393	15,767	198	208	452	64	26	678	14,621	75.4%
Ward 7	19,641	19,528	0.6%	2,347	17,294	15,612	215	242	327	46	35	817	15,705	80.0%
Ward 8	19,662	19,528	0.7%	2,267	17,395	15,493	252	184	583	43	22	818	15,084	76.7%
Grand Total	156,222	156,222		12,207	144,015	128,050	1,956	1,268	6,210	341	308	5,882	127,734	127,734

rev 9/26/11

Scenario 1C

Eugene Council Ward	Total Population	Target Population	Percent change from equal population by ward	Hispanic or Latino population as a % of Total population for that ward	Not Hispanic or Latino	White Alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and other pacific islander alone	other race alone	two or more races	Total Population Age 18 and over	Population Age 18 and over as a % of population for that ward
Ward 1	19,673	19,528	0.7%	1,528	18,145	16,315	293	174	541	34	68	720	16,791	85.4%
Ward 2	19,760	19,528	1.2%	920	18,840	17,093	184	122	627	25	50	739	16,178	81.9%
Ward 3	19,297	19,528	-1.2%	960	18,337	15,232	258	84	1,873	45	33	812	18,096	93.8%
Ward 4	19,215	19,528	-1.6%	1,072	18,143	15,839	333	131	1,026	49	39	726	15,661	81.5%
Ward 5	19,562	19,528	0.2%	1,112	18,441	16,684	222	123	781	35	35	570	15,578	79.6%
Ward 6	19,413	19,528	-0.6%	2,001	17,412	15,785	198	209	452	64	26	678	14,636	75.4%
Ward 7	19,640	19,528	0.6%	2,347	17,293	15,609	216	241	327	46	35	819	15,710	80.0%
Ward 8	19,662	19,528	0.7%	2,267	17,395	15,493	252	184	583	43	22	818	15,084	76.7%
Grand Total	156,222	156,222		12,207	144,015	128,050	1,956	1,268	6,210	341	308	5,882	127,734	127,734

rev 9/26/11

Scenario 1E

Eugene Council Ward	Total Population	Target Population	Percent change from equal population by ward	Hispanic or Latino population as a % of Total population for that ward	Not Hispanic or Latino	White Alone	Black or African American alone	American Indian and Alaska Native alone	Asian alone	Native Hawaiian and other pacific islander alone	other race alone	two or more races	Total Population Age 18 and over	Population Age 18 and over as a % of population for that ward
Ward 1	19,411	19,528	0.6%	1,502	17,909	16,107	293	165	532	33	63	716	16,595	85.4%
Ward 2	19,661	19,528	-0.7%	1,006	18,655	16,680	199	137	792	24	60	763	16,042	81.3%
Ward 3	19,558	19,528	-0.1%	900	18,658	15,853	243	78	1,717	47	28	792	18,428	93.8%
Ward 4	19,215	19,528	-1.6%	1,072	18,143	15,839	333	131	1,026	49	39	726	15,661	81.5%
Ward 5	19,562	19,528	-0.2%	1,112	18,450	16,684	222	123	781	35	35	570	15,578	79.6%
Ward 6	19,413	19,528	-0.6%	2,001	17,412	15,785	198	209	452	64	26	678	14,636	75.4%
Ward 7	19,640	19,528	0.6%	2,347	17,293	15,609	216	241	327	46	35	819	15,710	80.0%
Ward 8	19,662	19,528	-0.7%	2,267	17,395	15,493	252	184	583	43	22	818	15,084	76.7%
Grand Total	156,222	156,222		12,207	144,015	128,050	1,956	1,268	6,210	341	308	5,882	127,734	127,734

rev 10/5/11

Data source: U.S. Census Bureau Redistricting PL 94-171, Regional GIS

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